NATIONAL INSTITUTE FOR HEALTH AND CARE EXCELLENCE

Health inequalities briefing

Breast cancer

Draft for consultation, March 2023

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Executive summary

1 Introduction

2 This briefing presents a pragmatic, targeted review of evidence exploring health

- 3 inequalities in breast cancer. The purpose of this briefing is to support the full
- 4 breadth of the guideline development process, from surveillance, through scoping
- 5 and during the development stages to highlight key areas of health inequalities in
- 6 breast cancer.
- 7 It is designed to support both the NICE internal team and the committee during
- 8 guidance development when defining questions and making recommendations to
- 9 target reducing health inequalities and avoid exacerbation of existing issues. This
- 10 briefing also identifies key gaps, potential research questions and research
- 11 recommendations not only to NICE but to the wider health and care system from a
- 12 health inequalities perspective.
- 13 Health inequalities exist between groups across different and often overlapping
- 14 dimensions, including deprivation, geography, protected characteristics and inclusion
- 15 health groups. These inequalities can be seen throughout the course of the
- 16 condition, from health status and behavioural risk factors to the wider determinants
- 17 of health and access to, experience of, and quality of care.
- 18 Here are the key findings.

Deprivation 1 2 The least-deprived groups are observed to have higher breast cancer 3 incidence. This may be because of exposure to known risk factors (for 4 example, higher rates of alcohol consumption, increased menopausal 5 hormone therapy, and oral contraceptive use). 6 Additionally, reproductive factors such as having fewer children, having • 7 children at a later stage in life, and reduced rates of breast feeding may 8 also contribute to an increased breast cancer risk. 9 Even though the observed breast cancer incidence is lower in more • deprived groups, poorer health outcomes from breast cancer are seen in 10 11 these groups, including a higher rate of mortality. People from deprived groups are less likely to participate in breast cancer 12 13 screening and are less likely to be referred urgently for assessment of 14 breast symptoms. This can contribute to a delay in diagnosis and result in 15 a more advanced stage of breast cancer at the time of diagnosis. More advanced stages of breast cancer can mean more intensive 16 • 17 combination treatment is needed, including surgery, radiotherapy, and 18 drug therapies including chemotherapy. 19 Delay in the timing of a breast cancer diagnosis is considered a major • 20 contributing factor to many inequalities in care and outcomes for people 21 from deprived groups. 22 There is an observed higher prevalence of factors that do not promote • 23 good health in people from more deprived groups, including diets which 24 are considered unhealthy, physical inactivity and obesity. 25 The higher likelihood of comorbidities could also contribute to worse • 26 outcomes in deprived groups. 27 People from minority ethnic family backgrounds are over-represented in • 28 deprived communities, further exacerbating inequalities. 29 People from deprived groups face additional barriers to diagnosis and 30 treatment. For example, they are more likely to have uncertain work 31 arrangements and higher personal costs when seeking healthcare, which 32 may make participation in screening and treatment more challenging.

4

1	Geogra	phy
2	•	There is geographical variation in breast cancer incidence.
3	•	Several factors can influence these differences. For example, breast
4		cancer is more common among people from white ethnic family
5		backgrounds and is less common among people living in deprived groups.
6		The risk increases with age, meaning that affluent regions such as south-
7		east England, where these groups are more prevalent, have a higher
8		incidence of breast cancer.
9	•	More deprived and ethnically diverse areas have a lower breast cancer
10		screening uptake and higher rates of patients referred urgently for
11		assessment of symptoms. There is also higher use of more aggressive
12		combination treatment, which includes tumour resection, radiotherapy,
13		and chemotherapy. Taken together, this results in geographical variation
14		in outcomes, with some areas having higher mortality rates.
15	•	Geographical variation in breast cancer behavioural risk factors could also
16		be contributing to breast cancer risk and worse outcomes in some
17		regions. For example, obesity and physical inactivity are more prevalent in
18		northern regions, whereas alcohol consumption in southern areas is
19		higher.
20	•	There is geographical variation in the provision of certain treatments for
21		breast cancer, including bisphosphonate therapy, hormone therapies and
22		reconstructive surgery, and support services, such as psychological
23		support.
24	Age	
25	•	Age is the most important risk factor for breast cancer. Breast cancer risk
26		increases with age, and outcomes, including survival, also vary with age.
27	•	Outcomes are best for those within national screening age cut-offs
28		(between the ages of 50 and 71) and are worse for those who are
29		younger (people aged 15 to 39) and older (people aged 71 and over).
30	•	Younger people who present with aggressive cancers are more likely to
31		have delayed diagnoses and worse outcomes. However, the incidence in

1		younger groups is low. For example, 80% of breast cancer diagnoses
2		occur in women over the age of 50.
3	•	People aged 71 and over, where breast cancer incidence is rising, have
4		worse outcomes and experience many inequalities. This age group is not
5		eligible for screening unless they self-refer or are referred by their GP.
6		They are known to present with more advanced stage disease at
7		diagnosis, and are more likely to present with higher-grade tumours
8		compared with younger age groups.
9	•	Also, in people aged 71 and over core breast cancer data (including
10		HER2 status, grade and cancer stage) are recorded less frequently. This,
11		means fewer people get appropriate treatment, contributing to worse
12		outcomes.
13	•	Comorbidities and frailty in older groups are more prevalent and
14		sometimes used as a justification for using less effective active
15		treatments. However, there is evidence of ageist attitudes irrespective of
16		comorbidities and frailty.
17	•	Breast reconstruction is often not discussed with older women and they
18		may also experience many other barriers that make it more challenging to
19		participate in breast cancer care. For example, they may have mobility
20		issues or caring responsibilities.

21 Ethnicity

22 People from ethnic minority family backgrounds have lower observed • 23 breast cancer incidence rates because of a lower prevalence of known 24 risk factors. These include less alcohol consumption, lower rates of 25 menopausal hormone therapy and lower rates of hormonal contraceptive 26 use. There is also lower obesity prevalence in people from some ethnic 27 minority family backgrounds. However, evidence suggests that incidence in some ethnic minority groups is increasing because of changes in risk 28 29 factor profiles as these communities change over time.

Ethnic minority groups are younger on average compared with white
 groups, and as such will not be eligible for participation in the National
 Health Service Breast Screening Programme (NHSBSP). Because these

6

1 groups are younger they are more likely to present through non-screer 2 routes, and so healthcare professionals may not think it is breast cancer 3 at initial presentation and they are more likely to present with later-stage 4 breast cancers. 5 Presenting by non-screening routes increases the risk of advanced-stage 6 breast cancer. Also, time to treatment initiation is longer for some peoper 7 from ethnic minority family backgrounds. 8 Overall, people from ethnic minority family backgrounds have a lower 9 screening uptake and more late-stage diagnoses, but mortality is lower 10 People from ethnic minority family backgrounds may have additional 11 barriers to receiving healthcare, including different language needs and 12 cultural expectations. 13 There is also a lack of representative support groups and they general 14 report poorer care experiences. 15 Disability 16 In disabled people, behavioural breast cancer risk factors, such as 17 physical inactivity and obesity, are more prevalent. 18 Fewer disabled people participate in screening because of various 19 barriers, such as not receiving screenin	er ge age ole
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24 • In people who identify as I GBTO, certain breast cancer risk factors are	
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25 more common, such as alcohol consumption and being physically	
26 inactive.	
• Some trans people may also be at increased risk because of hormone	
28 treatment.	
• Screening uptake in cis lesbian women and bisexual cis women is similar	
30 to cis women in general.	ilar

1	•	The current NHSBSP fails to identify some eligible LGBTQ people
2		because the system only invites people who are registered as female with
3		their GPs.
4	•	LGBTQ groups also have no representative support groups and may be
5		intimidated by heterosexually-oriented cancer support groups, which
6		contributes to their poorer care experience.
7	Inclusio	on health groups
8	•	Many inclusion health groups are at an increased risk of breast cancer
9		because behavioural risk factors are more prevalent in these groups, and
10		many also come from deprived communities.
11	٠	There is no systematic way for breast screening services to identify
12		eligible people from inclusion health groups.
13	•	Many face barriers to registering with a GP practice and may not be
14		invited for breast cancer screening.
15	•	Many migrants are deterred from seeking care because of NHS charges
16		and fear of medical information being shared with immigration
17		enforcement.
18	•	Many people in inclusion health groups face financial challenges and may
19		not be able to afford travel costs to receive breast cancer screening or
20		cancer care.
21	•	All the above can lead to extremely delayed care-seeking and
22		presentation with advanced breast cancer by emergency routes, resulting
23		in worse outcomes.
24	Health I	iteracy
25	•	Lower levels of health literacy is an issue across many groups and can
26		affect people from deprived groups and ethnic minority family
27		backgrounds, disabled people, older people, and many inclusion health
28		groups.
29	•	Low levels of health literacy can mean people are less aware about breast
30		health and are less likely to recognise common breast cancer symptoms.

Lower levels of health literacy can contribute to delays in seeking help for
 health problems and poor screening uptake, which can lead to late-stage
 presentation and worse outcomes in these groups.

4 Conclusion

5 In developing guidelines and recommendations, consideration should be given to the

- 6 underlying potential drivers of breast cancer inequalities, such as deprivation, to
- 7 ensure guidance does not inadvertently widen inequalities.
- 8 For example, recommendations can be tailored to help aid early breast cancer
- 9 diagnosis in people from deprived groups, who have low breast cancer screening
- 10 uptake and have a higher prevalence of factors that do not promote good health that
- 11 contribute to breast cancer risk.
- 12 Services need to be co-designed with people in these high burden groups so they
- 13 are relevant to the demographics and needs of the specific population, and are
- 14 realistic about the underlying problems they face.
- 15 Lastly, continued advocacy is needed with partners across the system to tackle the
- 16 causes of breast cancer inequalities, such as low screening uptake and low health
- 17 literacy across many disadvantaged groups.
- 18 For a more detailed discussion of implications and examples of how the findings of
- 19 this report could be used, including some key sample review questions and
- 20 recommendations, see the <u>considerations for NICE section</u>.
- 21
- 22
- -
- 23

9

1 **1 Introduction**

2 Health inequalities are systematic, unfair, and avoidable differences in health across

3 the population and between different groups within society (see also the <u>section on</u>

4 <u>health inequalities in developing NICE guidelines: the manual</u>). Health inequalities

5 arise because of the conditions in which we are born, grow, live, work and age.

- 6 These conditions influence our opportunities for good mental and physical health and7 wellbeing.
- 8 This health inequalities briefing describes the key inequalities faced by populations in

9 England in relation to the incidence of breast cancer, the prevalence of known risk

10 factors for the disease and wider determinants of health. It also describes patients'

11 access to, and experience of, breast cancer services.

12 This briefing presents a pragmatic, targeted review of evidence exploring the key

13 health inequalities concerning breast cancer and related services. In general, data

14 availability on measures of health inequalities can be poor or absent. The briefing

15 uses routinely available data sources but also includes quantitative and qualitative

16 research findings and published reports on inequalities where gaps in data exist. The

17 briefing uses data analyses and groupings, for example ethnicity categories, as

18 presented in the original data sources.

19 The briefing has been structured to include data and evidence across the 4

20 dimensions of inequality: socioeconomic status and deprivation, protected

21 characteristics, geography and vulnerable groups of society (inclusion health

22 groups), and across the 5 levels of outcomes (health status, behavioural risks to

23 health, wider determinants of health, access to care, and quality and experience of

24 care).

25 For a fuller description of methods see <u>Appendix 1: Methods</u>.

26 The briefing also includes 2 supplementary in-house analyses using real-world27 evidence:

One analysis explored the usage of physiotherapy and occupational therapy
 outpatient appointments after breast cancer surgery (see <u>Appendix 2: In-</u>

1	house analysis on outpatient physiotherapy and occupational therapy use
2	after breast cancer surgery,

The other analysis explored comorbidity profiles in women before breast
 cancer surgery (see <u>Appendix 3: In-house analysis on comorbidities</u>).

5 2 Health status

6 **2.1** Inequalities in incidence and prevalence

Breast cancer is the most common cancer in England. According to <u>NHS cancer</u>
<u>incidence data</u> there were 40,192 new breast cancer cases registered in 2020, 99%
of which were diagnosed in women. Statistical complete prevalence modelling
estimated that in 2020, in England, there were 640,000 women living with breast
cancer; this is predicted to rise to 1.3 million by 2040 (MacMillan Cancer Support,
2020).

13 **Deprivation**

- 14 In England, <u>cancer registration statistics for 2017</u> show breast cancer incidence rates
- 15 are lower in the most deprived Index of Multiple Deprivation (IMD) quintile (IMD 1)
- 16 compared with the least deprived (IMD 5). In 2019, the age-standardised breast
- 17 cancer incidence rates were 157.0 for IMD 1 and 179.3 for IMD 5 per 100,000
- 18 population. In 2019, in England, <u>NHS cancer prevalence data for 2019</u> shows most
- 19 women living with breast cancer were in the least deprived (IMD 5) quintile.
- 20 Higher incidence in less deprived groups could be partly explained by differences in
- 21 breast cancer risk factors. For example, research on socioeconomic status and HRT
- 22 prescribing has shown more affluent groups are more likely to use menopausal
- 23 hormone therapy. There is also evidence that alcohol consumption at harmful levels
- 24 is more prevalent in less deprived groups (NHS Digital, 2020).

25 Geography

26 Across England, there is geographical variation in breast cancer incidence

- 27 (Behavioural risk factors, such as levels of obesity, alcohol consumption and
- 28 physical inactivity, may explain some of the geographical variations. The Office for
- 29 Health Improvement & Disparities' Local Alcohol Profiles for England show that

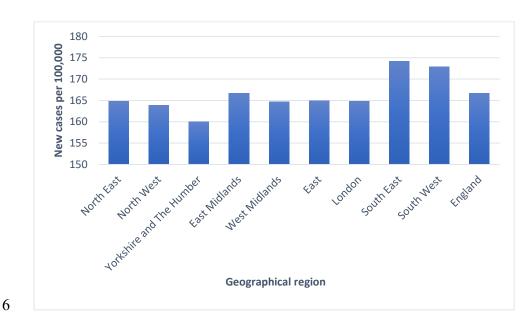
- 1 alcohol consumption at more harmful levels is more prevalent in the south. However,
- 2 obesity and physical inactivity are more prevalent in the north.
- 3 NHS Breast Screening Programme (NHSBSB) Statistics show higher levels of breast
- 4 cancer screening uptake observed in more affluent areas explains why people living
- 5 in the south are more likely to have screen-detected rather than symptomatic
- 6 cancers.
- 7 Figure 1). The affluent south has the highest breast cancer incidence. Regional
- 8 differences are likely to be the result of several factors. Breast cancer is most
- 9 common among people from white ethnic family backgrounds and least common
- 10 among people living in deprived groups. The risk of breast cancer increases with
- age, with affluent regions in the south having more breast cancers.
- 12 Behavioural risk factors, such as levels of obesity, alcohol consumption and physical
- 13 inactivity, may explain some of the geographical variations. The <u>Office for Health</u>
- 14 Improvement & Disparities' Local Alcohol Profiles for England show that alcohol
- 15 consumption at more harmful levels is more prevalent in the south. However, <u>obesity</u>
- 16 and <u>physical inactivity</u> are more prevalent in the north.
- 17 <u>NHS Breast Screening Programme (NHSBSB) Statistics</u> show higher levels of breast
- 18 cancer screening uptake_observed in more affluent areas explains why people living

- 1 in the south are more likely to have screen-detected rather than symptomatic
- 2 cancers.

3 Figure 1 Regional age-sex-standardised incidence rates per 100,000 women

4 (Office for National Statistics (ONS) cancer registration statistics, England

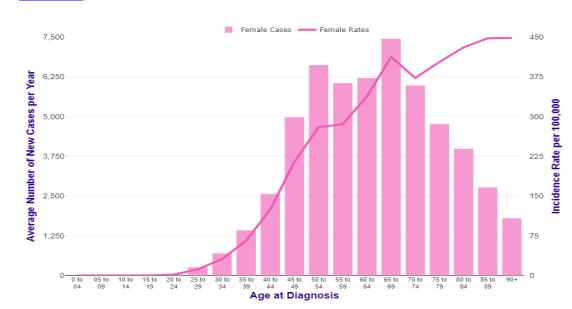
5 **<u>2017</u>**)



7 **Protected characteristics**

- 8 **Age**
- 9 <u>Cancer Research UK states that breast cancer risk</u> increases with age (Figure 2
- 10 Average number of new breast cancer cases per year and age-specific incidence
- 11 rates per 100,000 women, 2016 to 2018 (Cancer Research UK 2022). Most new
- 12 breast cancers occur in women aged over 50 and one-third in women aged over 70.
- 13 Breast cancer incidence rates are highest in women aged 90 and over.
- 14 In the UK, in women, breast cancer <u>incidence rates</u> are increasing in all adult age
- 15 groups. This could be due to some behavioural risk factors being more prevalent,
- 16 including obesity (see the Office for Health Improvement Disparities (OHID) obesity
- 17 profile) and physical inactivity (see the <u>GOV.UK ethnicity facts and figures</u>).
- 18 The greatest increase in incidence rates is in the 65 to 69 age group. This increase
- 19 could be explained by more people living longer and the <u>NHSBSP bringing forward</u>

- 1 <u>breast cancer</u> diagnoses in older age groups (people aged 70 years and over), in
- 2 whom breast cancer risk is increasing mainly due to ageing.
- 3 In 2019, most women with cancer were in the 45 to 64 age group (N=85,582),
- 4 followed by 65 to 74 (N=52,183), 75 to 84 (N=31,968), and 85 and over (N=15,406)
- 5 (see the CancerData NHS England Cancer Prevalence Statistics, 2019). Breast
- 6 cancer was least prevalent in women aged 15 to 24 (N=47) and 25 to 44 (N=13,731).
- 7 In the UK, around 340,000 older women (aged 65 and over) live with breast cancer.
- 8 By 2040, this is projected to increase substantially (Breakthrough Breast Cancer,
- 9 2013).
- 10 Figure 2 Average number of new breast cancer cases per year and age-
- 11 specific incidence rates per 100,000 women, 2016 to 2018 (Cancer Research



12 UK 2022)

14 Ethnicity

13

- 15 Data for differences in cancer incidence by broad ethnic group in England, 2013 to
- 16 <u>2017</u> shows that breast cancer incidence is lower in people from minority ethnic
- 17 family backgrounds compared with those from a white ethnic family background.
- 18 Lower breast cancer rates in people from minority ethnic family backgrounds could
- 19 be explained by the lower prevalence of breast cancer risk factors. For example,
- 20 GOV.UK Ethnicity facts and figures shows that they are less likely to drink alcohol at

- 1 a harmful level and Action on Smoking and Health Tobacco and Ethnic Minorities
- 2 <u>statistics</u> shows that smoking prevalence is lower in most minority ethnic groups.
- 3 However, some lifestyles of people in ethnic minority groups change over time and
- 4 there is a higher prevalence of breast cancer risk factors such as alcohol
- 5 consumption, obesity and increased use of menopausal hormone therapy and
- 6 contraceptives. Also, parity and lower rates of breastfeeding. This is leading to a
- 7 rising <u>incidence</u> of breast cancer in some ethnic groups whose populations are more
- 8 associated with recent or ongoing immigration (<u>Race Equality Foundation, Cancer</u>
- 9 and Black and minority ethnic communities, 2018).
- 10 While ethnic minority groups have a younger demographic profile, the evidence does
- 11 not show an increased risk of breast cancer at younger ages in, for example, black
- 12 Caribbean and black African groups (Jack, et al., 2012).
- 13 The median age for breast cancer diagnosis in people from black ethnic family
- 14 backgrounds is 50 years, compared with 62 years for people from white ethnic family
- 15 backgrounds (Race Equality Foundation, 2018). Similarly, in the <u>Black Women</u>
- 16 <u>Rising Survey</u> of people from black ethnic family backgrounds with breast cancer
- 17 most diagnosed were in the aged 35 to 59 group, with the least in the 60 and over
- 18 group.
- 19 Also, an in-house analysis found that black women, as well as Indian, Pakistani and
- 20 Bangladeshi women were younger on average at time of first admission for breast
- 21 surgery (see <u>Appendix 3: In-house analysis on comorbidities</u>). Similarly, women from
- 22 the most deprived groups were younger at time of admission for breast cancer
- 23 surgery. This could be because people from minority ethnic family backgrounds are
- 24 over-represented in deprived communities (GOV.UK, statistics on people living in
- 25 <u>deprived neighbourhoods, 2020</u>).
- 26 All the above supports the finding that currently, women from some ethnic minority
- 27 groups have an average younger age at diagnosis and are more likely to present by
- 28 non-screening routes, such as emergency or 2-week wait routes.
- 29 Also, the <u>Black Women Rising Survey</u> of people from black ethnic family
- 30 backgrounds found that nearly half reported that their healthcare professional did not

think it was breast cancer at the initial presentation. This indicates the need for more
awareness among healthcare professionals.

3 **Sex**

4 Breast cancer is rare in men, according to <u>Cancer Research UK</u>. There are about

- 5 350 men diagnosed each year in the UK and only about 1 in 100 (about 1%) of
- 6 breast cancer cases in the UK are diagnosed in men. Also, most breast cancers are

7 diagnosed in men aged between 60 and 70, and age is the most significant risk

8 factor.

9 Gender reassignment and sexual orientation

- 10 Trans women who undergo hormone treatment are at an increased breast cancer
- 11 risk when compared with cis men and lower risk compared with cis women. Also,
- 12 trans men who undergo hormone treatment or a double mastectomy are at a
- 13 decreased breast cancer risk when compared with cis women but are at higher risk
- 14 than cis men (Breast Cancer UK resource for transgender people, 2022).
- 15 There is some evidence to suggest that, compared with heterosexual cis women,
- 16 more lesbian women and bisexual people develop breast cancer (Prescription for

17 change: lesbian and bisexual women's health check 2008). The higher breast cancer

- 18 risk in lesbian women and bisexual people could be partially explained by higher
- 19 prevalence of behavioural risk factors that increase cancer risk, for example, higher
- 20 rates of alcohol consumption. According to <u>Cancer Research UK</u>, there are other
- 21 factors also contribute to their higher breast cancer risk, such as not having children
- 22 and lower breastfeeding rates.

23 Inclusion health groups

- 24 In general, data was lacking for inclusion health groups. There is evidence that
- 25 migrant populations are younger. Given that age is the main risk factor for breast
- 26 cancer, it may explain lower rates of breast cancer incidence and differences in
- 27 presentation in these communities (Gathani, et al., 2021).
- 28 <u>Nuffield Trust analysis</u> shows that breast cancer is prevalent in prison populations.
- 29 For example, in 2019 to 2020 breast cancer surgery was one of the most common
- 30 treatment specialties for female prisoners attending outpatient appointments. This

- 1 could be because people in prison in general are often at a higher risk of conditions
- 2 identified through screening and may also come from deprived communities where
- 3 breast cancer behavioural risk factors are more prevalent.
- 4 Cancer risk factors, such as poor diet and increased alcohol consumption are also
- 5 more prevalent among Gypsy and Traveller communities. Similarly, among Roma
- 6 women, cancer is a frequent cause of death and risk factors include alcohol
- 7 consumption, poor oral care and obesity (Condon, et al., 2021). This implies that
- 8 breast cancer incidence is likely to be higher in these groups.

9 2.2 Inequalities in outcomes

- 10 The gains in breast cancer survival observed over the last few decades are largely
- 11 attributed to early detection through population-based screening, early diagnosis with
- 12 clear pathways for referral of patients with breast symptoms, and the development of
- 13 and access to effective treatments.
- 14 Breast cancer outcomes are strongly associated with stage at diagnosis. For
- example, for stage 1, the 5-year survival is 90%. However, for stage 4, it is only 13%.
- 16 Also, the prevalence of comorbidities is high in the breast cancer population at 67%,
- 17 which may impact outcomes (Macmillan cancer support, 2014).

18 **Deprivation**

- 19 There is an association between breast cancer mortality and deprivation (<u>Cancer</u>
- 20 Research UK Breast cancer mortality statistics). England-wide data for 2007 to 2011
- 21 shows that European age-standardised mortality rates are 6% higher for women
- 22 living in the most deprived groups than in the least deprived. This means there would
- 23 have been around 350 fewer breast cancer deaths annually if all women
- 24 experienced the same mortality rates as the least-deprived groups.
- 25 There is also evidence that any stage breast cancer survival is lower in more
- deprived groups (Macmillan cancer support, 2014). This could be because of a
- 27 higher prevalence of behavioural risk factors such as physical inactivity (Public
- 28 Health England, 2021), obesity (OHID, obesity profile) and smoking (ONS, Smoking
- 29 inequalities in England, 2016). There is also the higher likelihood of comorbidities,
- 30 particularly in older people. The higher rate of comorbidities in people from more

- 1 deprived groups is supported by the findings of the in-house analysis (see <u>Appendix</u>
- 2 <u>3: In-house analysis on comorbidities</u>).
- 3 The in-house analysis showed that despite being younger on average, polypharmacy
- 4 was greater among women from the most deprived groups. Lipid modifying drugs,
- 5 proton pump inhibitors, blood pressure lowering drugs, analgesics and
- 6 antidepressants were the most common regular prescriptions. All were more
- 7 commonly taken by women from the most deprived groups.
- 8 Similarly, a recent study found reduced mortality risk for the highest income quintile
- 9 compared with the lowest, adjusted for education and occupation (<u>Ingleby et al.</u>,
- 10 2022). Another study (<u>McKenzie et al., 2012</u>) in the south west of England showed
- 11 that the most deprived groups were much less likely to survive than the least-
- 12 deprived groups, and a further study in the west midlands found that 5-year net
- 13 survival was lower in the more deprived group (86.7%) than in the least-deprived
- 14 group (90%) (Morris, et al., 2015).
- 15 The British Medical Association study in cancer in women shows that lower
- 16 screening uptake in more deprived groups is likely to contribute to the difference in
- 17 the mortality rate by deprivation, potentially indicating a later-stage diagnosis. For
- 18 example, it was suggested that there is a 20% reduction in breast cancer mortality in
- 19 people participating in screening (Marmot, et al., 2013).
- The deprivation survival gap also applied to breast cancers detected through the screening process, but to a lesser extent (McKenzie, et al., 2012). This suggests that improved access to screening may help diagnose breast cancer earlier, improve the
- 23 likelihood of successful treatment and reduce the survival gap in deprived groups.
- 24 The above provides evidence for a relationship between health and deprivation, with
- 25 more deprived groups experiencing worse health and a shorter life expectancy than
- 26 the least-deprived groups. In other words, women from more deprived groups are
- 27 less likely to get breast cancer but are more likely to die from it when they do.

28 Geography

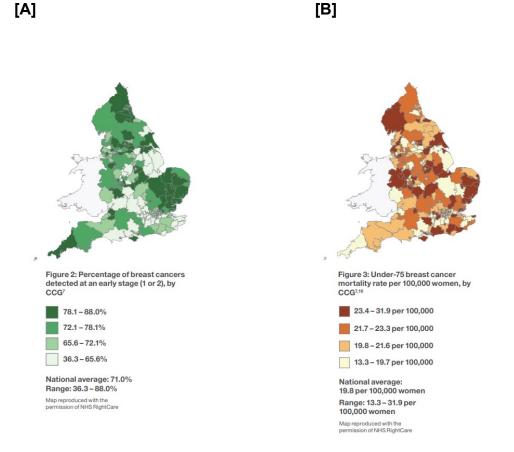
- 29 There is geographical variation in the proportion of breast cancers that are
- 30 diagnosed early in the disease progress (

- 1 Figure 3 A). In 2013, the percentage of early breast cancers diagnosed was 88% and 62% for
- 2 NHS Rushcliffe and NHS Gloucestershire Clinical Commissioning Groups, respectively.
- 3 Such differences have implications for outcomes. For example, the mortality rate among
- 4 women aged under 75 in the worst performing area, in terms of breast cancers detected at an
- 5 early stage, was more than double that of the best performing area (

Figure 3 B). 1

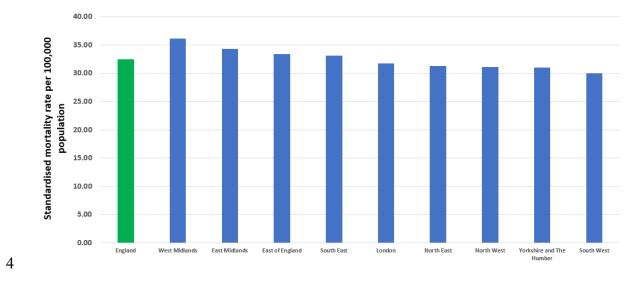
2

- 1 Figure 3: (A) Percentage of breast cancers detected at an early stage (1 or 2)
- 2 (in 2013), and (B) under-75 breast cancer mortality rate per 100,000 women (in
- 3 2011 to 2013) by Clinical Commissioning Group (Breast Cancer Now 2018)



- 4 Most recent NHS mortality data (Figure 4) and <u>NHS cancer survival data</u> show
- 5 similar geographical variations. For example, the standardised mortality rate in 2017
- 6 to 2019 was higher in the midlands than in the south west.

- 1 Figure 4 Female breast cancer mortality, directly standardised rates per
- 2 100,000 population, all ages, 3-year average (2017 to 2019) stratified by region



3 (NHS Digital 2021)

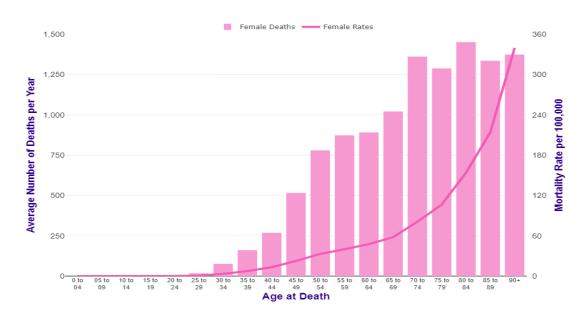
5 **Protected characteristics**

6 **Age**

- 7 Breast cancer mortality is strongly related to age, and the highest rates are in older
- 8 age_groups (Figure 5). Age-specific mortality rates rise steadily from around 30 to 34
- 9 years and more steeply from around 70 to 74 years. The highest rates are in the 90
- 10 and over age group.

1 Figure 5 Average number of deaths per year and age-specific mortality rates





4 The International Longevity Centre UK (ILCUK) ageism in breast cancer 2019 report

5 states that breast cancer mortality rates have decreased over time in all age groups

6 except for the oldest women (aged 80 and over), whose rate has increased by 6%

7 since the 1970s.

3

8 Late diagnosis is an issue in older women, according to the <u>All-Party Parliamentary</u>

<u>Group (APPG) on Breast Cancer report</u>. Older women take more time to identify
 breast cancer signs or symptoms, seek advice, receive diagnosis and be referred to

11 specialist services (Breakthrough Breast Cancer, 2013). This contributes to a later

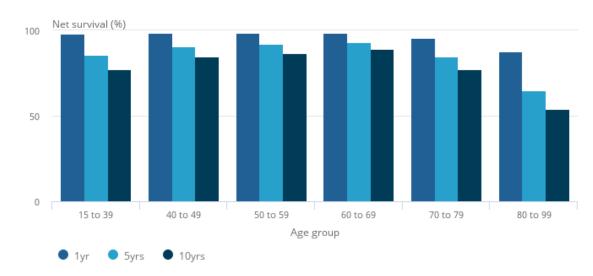
specialist services (Breakthrough Breast Cancer, 2013). This contributes to a late
 diagnosis and start of treatment.

- 13 Also, older women have a lower breast screening uptake and there is evidence that
- 14 as age increases, the use of active treatments involving a combination of
- 15 chemotherapy, tumour resection and radiotherapy declines (CancerData NHS,

16 <u>Treatment breakdown 2013-2019</u>). Such differences in treatment partly explain

- 17 poorer outcomes in older women. However, it must be noted that for some older
- 18 people chemotherapy is not an option because of the significant risks, such as
- 19 toxicity and serious side effects, and also poor toleration of the treatment.
- 20 Breast cancer survival is highest for women diagnosed aged 60 to 69 (Figure 6).
- 21 This age group is eligible for a NHSBSP. Generally, breast cancers diagnosed by

- 1 screening tend to be detected at an earlier stage when successful treatment is more
- 2 likely, leading to better outcomes, including survival.
- 3 Survival is also higher for those aged 40 to 69 than for their younger peers (those
- 4 aged 15 to 39). Breast cancer in young people is associated with aggressive
- 5 characteristics. It spreads quicker, is more likely to be diagnosed at advanced
- 6 stages, and is consequently harder to treat. This explains poorer survival in the 15 to
- 7 **39- age group.**
- 8 Figure 6 Age-standardised 1-year, 5-year and 10-year predicted net survival
- 9 (%) for women (aged 15 to 99) who would be diagnosed in 2015 with breast



10 cancer, England (Office for National Statistics 2016)

11

There is also an interaction between age and deprivation. The gap in 1-year survival between the most- and least-deprived communities widens with increasing age at breast cancer diagnosis. The 1-year survival deprivation gap is widest for women between the ages of 75 to 99 (the difference between the most- and least-deprived women being (1.9%) (blue at al. 2015)

- 16 women being –4.8%) (<u>Nur, et al., 2015</u>).
- Comorbidities also increase with age. For example, the percentage of women who are free of post-diagnosis inpatient morbidities is 41% in the 18 to 64 age group and 16% in those aged 75 and over (Macmillan cancer support, 2014). These increased comorbidities may in part explain the deprivation gap in survival in older aged groups. Older people who are more deprived also tend to have more comorbidities, which results in worse breast cancer prognosis including poorer survival outcomes. NICE health inequalities briefing: breast cancer (draft for consultation) - March 2023

- 1 The latest <u>NHS data from the Cancer Quality of Life Survey</u> suggests that quality of
- 2 life varies by age at breast cancer diagnosis. For example, the lowest EQ-5D and
- 3 EORTC QLQ-C30 scores are in those aged 50 or under and 80 or over, and the
- 4 highest ratings are in those aged 60 to 79.
- 5 The <u>ILCUK 2019 report</u> shows lower quality of life scores in older people could be 6 explained by higher rate of comorbidities. Also, older people may be more affected 7 by cancer symptoms or treatment side effects.
- 8 Anyone registered with a GP as a female is eligible for NHS breast screening every
- 9 3 years between the ages of 50 and 71. According to <u>ILCUK 2019 report</u> there is
- 10 little evidence the value of screening for people aged 71 and over, but this could be
- 11 the result of screening trials excluding older people. Hence, there is little evidence on
- 12 screening outcomes for older age groups.
- 13 There is an <u>AgeX research trial</u> which includes a broader age range as part of the
- 14 NHSBSP and should provide evidence on screening outcomes for older age groups.
- 15 Also, there is <u>modelling evidence showing</u> that extending the UK NHSBSP to older
- 16 age groups could be cost-effective (Rafia et al., 2016).

17 Ethnicity

- 18 In England and Wales, 2017 to 2019 data from Cancer Research UK shows that
- 19 breast cancer mortality rates are lower in people from minority ethnic family
- 20 backgrounds compared with those from a white family background (Figure 7Figure
- 21 7). However, this data should be interpreted with caution since ethnicity is not
- 22 recorded on death certificates and these data use experimental statistics to assign
- 23 ethnicity based on the 2011 census.
- Also, <u>GOV.UK ethnicity facts and figures</u> shows that people from minority ethnic
- 25 family backgrounds are over-represented in deprived communities, and these
- 26 communities tend to have worse outcomes.

4

- 1 Figure 7 Age-standardised mortality rates per 100,000 population for malignant
- 2 neoplasms of breast: by age and ethnic group, deaths registered in England
 - Aged 10 years and above 120 Aged 65 years and above Age standardised mortality rate 100 80 60 40 20 0 Mixed/Multiple BlackOther AsianOther BlackAfrican BlackCatthbean Bangladeshi Pakistani Indian other White Ethnic minority group
- 3 and Wales between 2017 to 2019 (ONS 2021)

The population groups in the study included the following subgroups: White (White
British, White Irish, Gypsy and Irish Travellers, Other White); Mixed/Multiple ethnic
groups (White and Black Caribbean, White and Black African, White and Asian, any
other mixed or multiple ethnic background); Other ethnic group (Arab, Chinese,
Other).

- Young people from black ethnic family backgrounds also are more likely to present
 with later-stage breast cancers. This is possibly the result of people from these
 groups having an overall younger age demographic and not being eligible for the
 NHSBSP. Also, evidence on the <u>health of people from ethnic minority groups in</u>
 <u>England from The King's Fund</u> shows that even if eligible people from these groups
 generally have lower screening uptake.
- 16 Breast cancer survival is directly related to the tumour type, breast cancer stage and
- 17 access to appropriate and effective treatments. A later-stage presentation means
- 18 that people need intensive combination treatment comprising tumour resection,
- 19 radiotherapy, and chemotherapy (<u>Cancer Data NHS</u>). These factors may impact
- 20 other outcomes, such as quality of life.

- 1 Given the delays in diagnosis and more late-stage breast cancers it is unclear why
- 2 breast cancer mortality rates are lower in people from ethnic minority family
- 3 backgrounds compared with people from a white family background.

4 **Sex**

- 5 In women in the UK, breast cancer statistics from Cancer Research UK for 2017 to
- 6 2019 shows that breast cancer is the 2nd most common cause of cancer death, with
- 7 around 11,400 deaths yearly. In men, breast cancer is not even among the 20 most
- 8 common causes of cancer death, with approximately 85 deaths yearly.
- 9 The <u>Cancer Research UK mortality rate data</u> shows breast cancer mortality rates are
- 10 significantly higher in women than men in many age groups. The gap is widest in the
- 11 35 to 39 age group, when the age-specific mortality rate is 475 times higher in
- 12 women than males.

13 Inclusion health groups

- 14 The NHS does not routinely collect data for many inclusion health groups. The
- 15 absence of data for these groups makes it unclear whether breast cancer services
- 16 fully meet their needs. There is some evidence that cancer is one of the leading
- 17 causes of death in people in prisons (<u>Nuffield Trust, 2021</u>) and people experiencing
- 18 homelessness (<u>Aldridge et al., 2019</u>). Many people in these groups have complex
- 19 needs that may impact breast cancer management and outcomes.
- 20 Overall, data is absent on people's needs in custodial environments and it is also
- 21 unclear whether their needs are fully met in these settings (House of Commons
- 22 Justice Committee, 2022).
- 23 The charity organisation Pathway published <u>Homeless and Inclusion Health</u>
- 24 <u>Standards for Commissioners and Service Providers</u>, which show that chronic
- 25 homelessness is a marker for physical and mental ill health, drug or alcohol misuse,
- 26 other complex needs and premature death. Such complex needs may impact cancer
- 27 management and outcomes.
- 28 The NHS does not routinely collect data for Gypsy, Roma and Traveller populations,
- 29 which is a barrier to knowledge about their health status and how their needs are
- 30 met (Condon, 2021).
 - NICE health inequalities briefing: breast cancer (draft for consultation) March 2023

3 Behavioural risk factors

2 According to Cancer Research UK's International Agency for Research on

3 Cancer/World Cancer Research Fund classifications, many behavioural risk factors

4 are linked to an increased breast cancer risk, including diet and obesity, alcohol

5 consumption, and physical inactivity. Exogenous hormones such as the oral

6 contraceptive pill and hormone replacement therapy (HRT) are also linked to an

7 increased breast cancer risk.

8 There is emerging evidence that smoking might increase the risk of breast cancer.

9 However, there is not enough evidence to draw firm conclusions (Fakhri, et al., 2022;
10 Macacu, et al., 2015).

11 The evidence on the relationship between different diets and breast cancer is also is

12 weak (Dandamudi, et al., 2018). However, a healthy diet can help people to keep a

13 healthy body weight, and there is strong evidence that being overweight or obese

- 14 can increase the risk of breast cancer.
- 15 Behavioural risk factors contribute to poor outcomes and clustering of these
- 16 behaviours is more prevalent in people from deprived and ethnic minority groups.
- 17 This is supported by the in-house analysis which found important differences in
- 18 comorbidity profiles in people from deprived and ethnic minority groups when

19 compared with more affluent groups and people from a white family background (see

- 20 Appendix 3: In-house analysis on comorbidities).
- Also, reproductive factors such as the age at which a woman has her first child,

22 number of children, and whether they breastfeed affect breast cancer risk (Macmillan

- 23 cancer support, 2014).
- 24 Information from <u>Macmillan Cancer Support</u> shows that the risk factors for secondary
- 25 breast cancer (when cancer cells from a cancer that started in the breast spread to
- other parts of the body) are the same as those for primary breast cancer.

1 **Deprivation**

2 Multiple behavioural risk factors are more common in deprived groups, such as an

3 unhealthy diet and being physically inactive, and also smoking (<u>Institute of Health</u>

4 <u>Equity, 2015</u>).

5 The <u>OHID obesity profile</u> says that obesity is around three-quarters higher in the 6 most deprived groups. This is mainly because highly caloric convenience food is 7 often the cheapest and most readily available. This factor is also likely to worsen 8 because of the cost of living crisis.

9 People in more deprived groups are statistically more likely to drink heavily or binge

10 drink (Institute of Health Equity, <u>Older people: independence and mental wellbeing,</u>

11 <u>2015</u>). However, this is changing. <u>NHS Digital 2018 data on alcohol consumption in</u>

12 England found that 17% of women in the least-deprived groups drank more than 14

13 units in a week (representing harmful alcohol intake) compared with 10% of women

- 14 in the most deprived groups.
- 15 Public Health England (PHE) guidance for addressing inequalities in physical activity

16 locally between 2015 to 2016 and 2018 to 2019 shows that physical activity levels

- 17 $\,$ increased in people from middle (61.6% to 62.9 %) and higher socioeconomic status
- 18 (71% to 71.9%). However, physical activity levels in individuals from the deprived
- 19 groups decreased from 54.8% to 54.2%. Physical inactivity is likely to increase
- 20 breast cancer risk in more deprived groups.
- 21 Hillman et al. (2020) shows that there are inequalities associated with the prescribing
- of HRT. In 2018 the overall prescribing rate of HRT was 29% lower in practices from
- 23 the most deprived quintile compared with the least-deprived quintile.

24 Geography

- 25 There is geographical variation in behavioural risk factors; for example, there is a
- 26 north–south divide in obesity rates (OHID, obesity profile). In the north east, the
- 27 percentage of adults classified as overweight or obese is 69.7% compared with
- 28 61.9% in the south west.

1 Data from <u>OHID local alcohol profiles for England</u> also shows geographical variation.

- 2 For example, the south east and the east of England have half the rate of alcohol-
- 3 related admissions compared with the northern England. However, the south west,
- 4 one of the least-deprived regions, ranks third in admissions for alcohol-related
- 5 conditions. Higher alcohol consumption at harmful levels combined with a higher
- 6 HRT use may partly explain higher breast cancer incidence rates in the region.
- 7 There is also geographical variation in physical activity, with more affluent regions in
- 8 the south reporting greater physical activity levels. The lowest rates of physical
- 9 activity are in the north and the west midlands, which also have higher deprivation
- 10 levels (Public Health England, <u>Physical activity: understanding and addressing</u>
- 11 inequalities 2021).

12 **Protected characteristics**

13 **Age**

- 14 Some breast cancer risk factors are more prevalent in older women. For example,
- 15 <u>OHID's obesity profile</u> shows the prevalence of being overweight or having obesity is
- above 60% among all age groups from 45 years upwards. Also, physical inactivity
- 17 increases with age. For example, only 15% of people aged 16 to 24, are physically
- 18 inactive, but this rises to 52% for people aged 75 to 84 (GOV.UK Physical inactivity
- 19 <u>2019</u>).

20 **Disability**

- 21 Being overweight and lack of physical inactivity are known breast cancer risk factors
- and are more prevalent in people with a learning disability. For example, in 2018,
- 23 only 45% of disabled people or people with a long-term health condition were
- 24 physically active compared with 68% of people without a disability or a long-term
- 25 health condition (PHE, physical activity guidance). Additionally, the <u>House of</u>
- 26 <u>Commons obesity statistics for 2019 to 2020</u> show the prevalence of being
- 27 overweight and obese was 61% for people with no disability, but 72% for people with
- a disability.

1 Ethnicity

- 2 Generally, breast cancer behavioural risk factors are less common in ethnic minority
- 3 groups. For example, they are less likely to drink alcohol at harmful levels (GOV.UK,
- 4 <u>2018</u>). There is also lower obesity prevalence in people from some ethnic minority
- 5 family backgrounds, such as Indian and Chinese, compared with people from white
- 6 family backgrounds (<u>OHID</u>, <u>obesity profile</u>). Also, the smoking prevalence is lower in
- 7 most ethnic groups (<u>Action on Smoking and Health, 2019</u>). This may explain, in part,
- 8 the lower breast cancer rates in these groups.
- 9 However, it should be noted that even though obesity prevalence may be lower in
- 10 some ethnic groups, there is evidence that people from non-white family
- 11 backgrounds are at an increased risk of chronic health conditions at a lower BMI
- 12 than people from white family backgrounds (Caleyachetty, et al., 2021).
- 13 Physical activity levels differ between ethnic groups (GOV.UK, 2019). Statistically,
- 14 people from Asian and black ethnic family backgrounds are less physically inactive.
- 15 Also, according to <u>The King's Fund report 2021</u>, the proportion of people who eat
- 16 recommended daily portions of fruits or vegetables is lower in people from ethnic
- 17 minority family backgrounds.
- 18 The use of exogenous hormones such as the oral contraceptive pill and HRT
- 19 increase breast cancer risk. The magnitude of these effects is similar in different
- 20 ethnic groups (Gathani et al. 2021). There is evidence that people from South Asian
- 21 and black ethnic family backgrounds are less likely to use hormone therapy for the
- 22 menopause (Gathani, et al., 2014).
- 23 However, according to <u>The King's Fund report 2021</u>, because of the changing
- 24 lifestyles, for example, increased use of menopausal hormone therapy and
- 25 contraceptives, the breast cancer risk in some people from ethnic minority
- 26 communities is increasing. Many ethnic minority communities also live in some of the
- 27 most deprived areas, which may partly explain the change in breast cancer
- 28 incidence in some of these communities (<u>GOV.UK, 2019</u>).

1 **Sex**

2 Even though men have a higher prevalence of some behavioural breast cancer risk

3 factors, such as being overweight (<u>OHID obesity profile</u>) and obese, being a woman

4 is the biggest risk factor for developing breast cancer.

5 Gender reassignment and sexual orientation

Breast cancer risk factors are more common in people who identify as LGBTQ. The
 evidence from the <u>British Library national survey of lesbian and bisexual women's</u>
 <u>health needs and experiences 2008</u> suggests that people who identify as LGBTQ

9 are more likely to <u>consume alcohol</u> at harmful levels, compared with the general

10 population (LGBT Foundation, 2020). However, lesbian women have a lower use of

11 oral contraceptives, which may reduce their breast cancer risk (The International

12 Longevity Centre [ILCUK], 2008).

13 Also, more people who identify as LGBTQ are classed as physically inactive,

14 according to the British Medical Association briefing. A survey by Pride Sports found

15 that 55% of LGBTQ men and 56% of LGBTQ women are not active enough to

16 maintain good health, compared with 33% and 45% of the general male and female

17 population. Physical inactivity is even greater for LGBTQ people who do not identify

18 as male or female, with 64% not active enough to maintain good health.

19 Trans women may receive hormone therapy which helps breast tissue development.

20 Since cis women (aged 50 to 79) who receive HRT and those taking oral

21 contraceptives are at an increased breast cancer risk, trans women who take

hormone therapy may also have an increased breast cancer risk (<u>Breast Cancer UK</u>,
2023).

24 **4** Wider determinants of health

25 The wider determinants of health shape the opportunities people have to be healthy,

26 and can protect people from, or drive the onset and progression of, diseases such as

27 breast cancer. These factors include income and work, sick leave and financial

support, access to healthy diets and physical activity, education and health literacy.

1 Income

2 Wealth indicators are important determinants of breast cancer screening uptake. For

3 example, people who live in their own homes (as opposed to rented properties) and

4 households with cars (as opposed to no cars) are more likely to participate in breast

5 cancer screening (Institute of Health Equity [IHE], 2015).

6 People may be unable to work after their diagnosis, and so concerns about being

7 able to cover personal costs, such as having to pay for fuel and for hospital parking,

8 may discourage engagement with care (Macmillan cancer support, 2019).

9 Work

10 Most people diagnosed with breast cancer are of working age, and many are

11 working at the time of diagnosis. The number of people diagnosed with breast

12 cancer who are of working age is expected to increase because of policies to extend

13 working lives in many western countries. Those aged 65 to 70 could be impacted

14 most, because of a higher breast cancer incidence than in younger age groups

15 (<u>Sietske et al., 2022</u>).

16 Returning to work after breast cancer may be problematic for some people. They

17 may have uncertain work arrangements such as zero hours contracts, agency, self-

18 employment or part-time work and may be afraid to speak out about their needs not

19 being met from fear of losing their jobs after a long sickness absence (<u>Dowling</u>,

20 <u>2016</u>).

21 Deprived groups, people from minority ethnic family backgrounds, and inclusion

22 health groups, such as migrants, are more likely to have insecure employment and

23 less likely to have sick leave entitlement. There is evidence from the <u>Trades Union</u>

24 <u>Congress' report</u> that disproportionate numbers of people from minority ethnic family

25 backgrounds are on zero-hours contracts. In the UK, as many as 47% of adults living

26 with cancer do not have sick pay entitlement or access to flexible working or

27 workplace adjustments (<u>Crawford et al., 2017</u>).

28 Additionally, the Institution of Occupational Safety and Health's return to work after

29 <u>cancer report</u> says that many people returning to work after cancer need practical

30 help, for example, from occupational health services. Low paid workers and those

- 1 with insecure employment contracts are less likely to have access to such practical
- 2 help and may experience additional stress.
- 3 A systematic review of people's experiences of breast screening (Pulman and
- 4 <u>Newell, 2021</u>) shows that there are conflicting views about attending screening
- 5 during work time. Some people do not see this as a problem and find it more
- 6 convenient to attend breast cancer screening near their workplace. Others report
- 7 fear of taking time off work, or not being able to arrange cover for their
- 8 responsibilities.
- 9 There was conflicting evidence about night shift working and increased breast
- 10 cancer risk in a review by <u>Breast Cancer UK in 2016</u> with more recent evidence
- 11 showing that night shift work, including long-term shift work, has little or no effect on
- 12 breast cancer incidence.

13 Education and health literacy

- 14 People with lower levels of education and those from minority ethnic family
- 15 backgrounds are less aware of cancer warning signs, such as breast changes (<u>Race</u>
- 16 Equality Foundation, 2018). One study found that 43% of women from minority
- 17 ethnic family backgrounds never practise breast awareness, compared with 11% in
- 18 the general population (<u>IHE, 2015</u>).
- 19 There is evidence that language and literacy problems may contribute to low levels
- 20 of breast cancer screening uptake (IHE, 2015). Some ethnic groups and people from
- 21 deprived groups may encounter communication problems with health professionals.
- 22 These groups may also report emotional barriers, including fear, embarrassment and
- 23 anticipated shame. Their perception of their risk of breast cancer as being low may
- 24 also contribute to a lower level of screening uptake.
- 25 Similarly, compared with the general population, fewer older women are aware of
- 26 breast cancer signs and symptoms, including non-lump breast cancer symptoms
- 27 (ICLUK, 2019). They are also less aware of the importance of self-checking, even
- though a breast symptom in an older woman is highly indicative of cancer.
- 29 Compared with the general population, fewer older women with cancer seek
- 30 additional information to that provided by their healthcare professionals, and most

- 1 prefer face-to-face information (Macmillan cancer support, 2014). Lack of health
- 2 literacy in older women may explain delays in presentation and diagnosis, leading to
- 3 poorer outcomes.
- 4 According to the <u>Government Equalities Office report</u> fewer lesbian women do breast
- 5 self-examination than heterosexual women.
- 6 Population groups identified as experiencing disproportionately low or inadequate
- 7 health literacy include deprived groups, migrants and people from minority ethnic
- 8 family backgrounds, older people, people with long-term health conditions and
- 9 disabled people (including those who have long-term physical, mental, intellectual, or
- 10 sensory impairment) (see <u>Public Health England's [PHE] guidance on local action on</u>
- 11 <u>health inequalities: improving health literacy, 2015</u>).
- 12 Low health literacy in these groups may explain poor cancer screening uptake,
- 13 difficulty making treatment choices and reduced quality of life after a cancer
- 14 diagnosis (<u>Humphyrs et al., 2017</u>). The delay in health-seeking behaviour also may
- 15 explain late-stage presentation and diagnosis in these groups and worse outcomes,
- 16 according to The King's Fund report in 2011 on how to improve cancer survival.

17 **5** Access to care

18 **5.1** Inequalities in access to screening

- 19 Breast cancer screening is for anyone who has breasts. This includes: cis women,
- 20 trans women and people assigned female at birth (non-binary people and trans men)
- 21 who have not had an operation to remove the breasts (bilateral mastectomy), and
- 22 may also include people assigned male at birth and people who have taken or are
- 23 taking feminising hormones (Cancer Research UK information on breast cancer
- 24 screening for those who are trans and non-binary).
- In England, anyone registered with a GP as a female is invited for NHSBSP every 3
- 26 years between the ages of 50 and 71 (<u>NHS breast cancer screening advice</u>).
- 27 Screening data make a distinction between coverage and uptake. Screening
- 28 coverage is defined as the percentage of women in a population eligible for
- 29 screening at a specific point in time who have had a test result recorded in the last 3

- 1 years. Screening uptake is defined as the percentage of eligible women invited for
- 2 screening in the year who were screened adequately within 6 months of invitation
- 3 (NHS Digital Breast Screening Programme England Provisional Statistics 2018-19).
- 4 The <u>UK National Screening Committee</u> (UK NSC) makes screening
- 5 recommendations and advice for breast cancer. However, even though screening
- 6 decisions fall outside NICE's remit, data on inequalities in access to screening could
- 7 help form recommendations around case identification and joint working with system
- 8 partners, such as local screening teams. This could improve uptake in population
- 9 groups where screening uptake is particularly low.

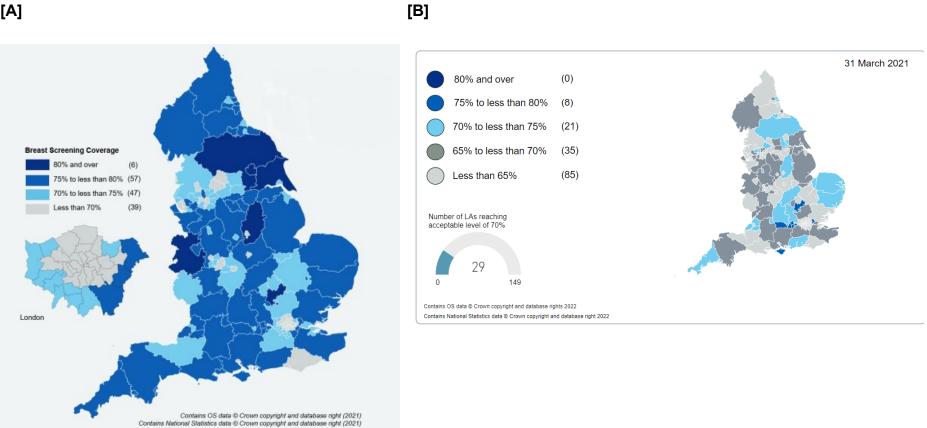
10 **Deprivation**

- 11 There are inequalities by deprivation in the uptake of NHSBSP (Macmillan cancer
- 12 support, 2019). A study in London assessed the relationship between screening
- 13 uptake and deprivation for women aged 50 to 52 invited to their first routine
- screening appointment between 2006 and 2009 (<u>Jack, et al., 2016</u>). Overall, 61% of
- all women attended within 6 months of their invitation. However, this percentage
- 16 decreased to 56% in the most deprived quintile. The figure for the 2 most affluent
- 17 socioeconomic quintiles was 66% and 67%.
- 18 Similarly, another study in the north west using the index of multiple deprivation
- 19 showed that the more deprived an area, the lower the breast screening uptake was
- 20 (Bhola, et al., 2015).

21 Geography

- 22 There is variation in breast cancer screening coverage across England. In 2019 to
- 23 2020, the coverage was 74.2% (ages 53 to less than 71) and ranged from 54.1% in
- 24 Camden (London) to 81.2% in Shropshire (west midlands) (Figure 8).
- 25 There was a reduction in breast cancer screening coverage among eligible women in
- 26 2020 to 2021 because of the COVID-19 pandemic, as this caused screening to be
- 27 paused. In 2020 to 2021 the coverage was 64.2%, and similar geographical
- variations were observed (Figure 8B). For example, screening coverage ranged from
- 29 41.8% in Westminster (London) to 78.2% in west Berkshire.

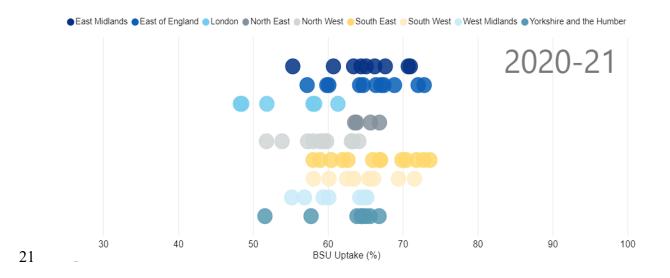
- Figure 8 Breast cancer screening coverage among eligible women aged 53 to less than 71 (%) for [A] 2019 to 2020 and [B] 1
- 2020 to 2021 by Local Authority (NHS Digital 2022) 2



[A]

3

- 1 In the 2020 to 2021 data for the <u>NHS Digital breast cancer screening uptake</u>, among
- 2 invited women (ages 53 to less than 71) for first and all routine invitations similar
- 3 trends are seen (Figure 9). For example, the uptake ranged from 48.3% in London
- 4 (central and east London) to 73.6% in the south east (Isle of Wight).
- 5 However, there was also variation within each region. For example, breast screening
- 6 uptake in London ranged from 48.3% in central and east London to 61.3% in outer
- 7 north east London. Similarly, in the south east the uptake differed. For example,
- 8 uptake was 71.6% in west Devon and east Cornwall, but only 63.5% in Somerset.
- 9 Overall, screening uptake data is in line with breast cancer incidence data, showing
- 10 that screening uptake is greater in areas with higher breast cancer diagnoses. It is
- 11 also lower in ethnically diverse areas with greater deprivation levels, such as London
- 12 (particularly east London), Birmingham, and Coventry, and is in line with the
- 13 literature reporting lower uptake rates in these communities.
- 14 In 2019 to 2020, before the COVID pandemic, uptake was greater across the
- 15 country, with less variation within regions (Error! Not a valid bookmark self-
- 16 reference.).
- 17 Figure 9 Breast cancer screening uptake among invited women between the
- ages of 50 and 71, percentage first and all routine invitations for 2020 to 2021
- and 2019 to 2020 (each bubble represents different Breast Screening Unit)
- 20 (NHS Digital 2022)





- 2 In 2009, the NHSBSP began to include a broader age range as part of the <u>AgeX</u>
- 3 <u>research trial</u>, 47 to 49 years at the lower end and 71 to 73 years at the upper end.

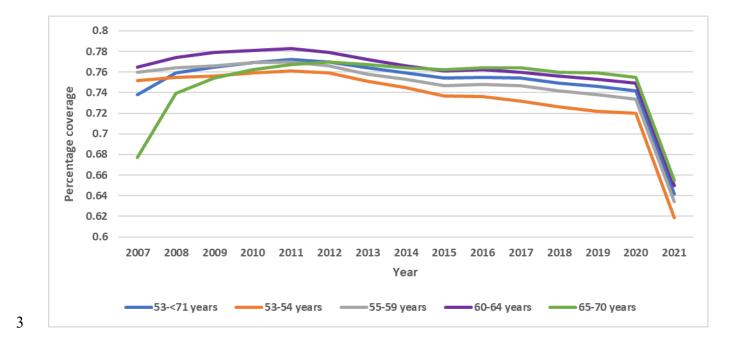
4 By 2020, 65 of the 78 Breast Screening Units implemented the trial, according to the

- 5 <u>NHS Breast Screening Programme</u>, indicating that there is some geographical
- 6 variation.
- 7 Also, people not participating in the research trial must make their appointments,
- 8 representing an additional obstacle (Breakthrough Breast Cancer, 2013).

9 **Protected characteristics**

- 10 **Age**
- 11 Breast cancer screening coverage increases with age. In 2020 to 2021, for those
- 12 aged 53 to 54, it was 61.9%, while for those aged 65 to 70, it was 65.5% (Figure 10).
- 13 Data for 2019 to 2020 shows similar trends.

1 Figure 10 Breast screening coverage among eligible women, England (%) by



2 age and year (screened within the last 3 years) (<u>NHS Digital 2022</u>)

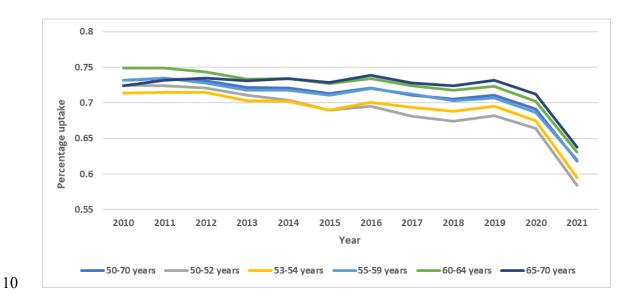
4 Similarly, uptake of first and all routine invitations increases with age (Figure 11). For

5 example, in 2020 to 2021, the uptake was lowest in age groups 50 to 52 and highest

- 6 in the 65 to 70 age group.
- 7 Figure 11 Breast screening uptake (first and all routine invitations for

8 screening) among invited women by age and year, England (%) (NHS Digital

9 <u>2022</u>)

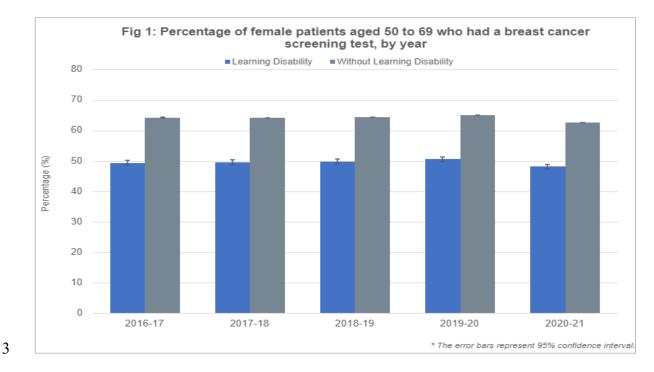


- 1 Between 2019 and 2020, according to the Breast Screening Programme, 17,771
- 2 women had cancers detected by the screening programme, a rate of 8.4 cases per
- 3 1,000 women screened.
- 4 The detection rate (the proportion of affected individuals with a positive test result)
- 5 was highest for women aged 75 and over at 18.1 per 1,000 women screened
- 6 compared with 8.0 per 1,000 in the core programme (people between the ages of 50
- 7 and 71). This is due an increasing breast cancer incidence in older age groups.
- 8 These women either participated in AgeX extension trial, were self or GP referred for
- 9 breast cancer screening, or had a second invitation to attend assessment after an
- 10 abnormal initial mammogram.
- 11 Higher detection in older age groups should be balanced against risks and benefits,
- 12 for example, the potential for over-diagnosis, false positives, and improved
- 13 outcomes. However, the UK modelling evidence shows that extending the UK
- 14 NHSBSP to older age groups could be cost-effective (Rafia et al., 2016).

15 **Disability**

- 16 Data for 2020 to 2021 indicates that a smaller proportion of women with a learning
- 17 disability had a breast cancer screening test between 2016 to 2017 to 2020 to 2021
- 18 compared with women without a learning disability (Figure 12). The difference
- 19 between the 2 cohorts has remained steady at 14.6%.

1 Figure 12: Percentage of women with and without a learning disability aged 50



2 to 69 who had a breast cancer screening test by year (<u>NHS Digital 2021</u>)

Evidence also shows that breast cancer screening uptake may be even lower for
people with impaired vision, any disability which impacts self-care, or those with 3 or

6 more disabilities (Floud, et al., 2017).

7 The presence of mental health problems may impact screening uptake too. For

8 example, people with a schizophrenia diagnosis and depot injectable antipsychotic

9 prescriptions have reduced breast screening uptake (Woodhead, et al., 2016).

10 The barriers to attending breast cancer screening for women with a learning

- 11 disability include not receiving an invitation, not being able to engage with care and
- 12 accept the invitation because of their disability, or lack of access to information about
- 13 screening in an appropriate format to enable informed decisions about attendance.
- 14 Further barriers include screening unit staff not being trained to adequately obtain
- 15 consent, and lack of appropriate support by screening unit staff (Breast Cancer Care,
- 16 <u>2011;</u> Floud et al., 2017).

42

1 Ethnicity

- 2 Breast cancer screening uptake varies by family background. For example, women
- 3 with Asian family backgrounds, particularly Pakistani and Bangladeshi groups, have
- 4 lower breast cancer screening uptake (Bhola, Jain and Foden, 2015).
- 5 In London, more people from a white British family background attend their first
- 6 (67%) and routine recall (78%) breast screening invitations than people from Indian
- 7 (61% and 74%, respectively), Bangladeshi (43% and 61%, respectively), black
- 8 Caribbean (63% and 74%, respectively) and black African (49% and 64%,
- 9 respectively) family backgrounds (Jack, et al., 2014).
- 10 Similarly, data from a systematic review of people's experiences of breast screening
- 11 (Pulman and Newell, 2021) shows that breast cancer screening uptake is lower in
- 12 some Asian groups, particularly Muslim women, compared with non-Asian groups.
- 13 Generally, these differences are not solely explained by socioeconomic deprivation
- 14 or place of residence because geographical variations in screening uptake within the
- 15 same ethnic groups are reported (<u>Jack et al., 2014</u>). For example, differences in
- 16 attendance are found in the south east and north London, where people from
- 17 Bangladeshi family background have low uptake levels compared with other ethnic
- 18 groups. However, the uptake is similar to other ethnic groups in central and east
- 19 London, where a significant population of people with a Bangladeshi family
- 20 background reside.
- 21 Nevertheless, many ethnic communities live in some of the most deprived areas
- 22 (GOV.UK, 2020) and there are multiple barriers to screening, including language and
- 23 cultural barriers, accessibility to information in their preferred language, and
- 24 misunderstandings around the terminology and purpose of screening (National
- 25 Institute for Health and Care Research Breast Cancer Screening [NIHR BCS], 2020).
- Also, there are differences in the age distribution of women in the English population
- in the main ethnic groups (<u>Gathani et al., 2021</u>). Generally, many ethnic minority
- 28 populations are younger, which means that many women from minority ethnic family
- 29 backgrounds are excluded from early diagnosis through the NHSBSP.

1 Gender reassignment and sexual orientation

- 2 Breast cancer screening uptake in lesbian women is similar to that women in
- 3 general. However, there is some evidence that fewer older lesbian women seek
- 4 breast cancer screening (LGBT Foundation, 2020).
- 5 Screening uptake is lower in trans people compared with cis women (Pulman and
- 6 Newell, 2021). <u>Pink News, an LGBTQ+ online newspaper</u> in 2022, said that trans
- 7 people face barriers in accessing screening services and so there is a need for
- 8 trans-inclusive breast cancer screening services. Barriers that prevent trans and
- 9 non-binary people from attending breast cancer screening include a lack of
- 10 information about eligibility, lack of invitation and gender dysphoria (Cancer
- 11 <u>Research UK, 2021</u>). Negative attitudes towards trans people in screening services
- 12 also contribute to lower screening uptake (Pulman and Newell, 2021).
- 13 Anybody registered with their GP as a male must request breast cancer screening,
- 14 meaning trans men and non-binary people assigned female at birth and registered
- 15 as male with their GP will not be automatically invited for breast screening (Pink
- 16 News, 2022). As such, they must take on an administrative burden others do not
- 17 have to face. Trans and non-binary people registered as women with their GP are
- 18 automatically called for breast cancer screening (<u>Cancer Research UK, 2019</u>).

19 Inclusion health groups

- 20 There is no routine way for breast screening services to identify eligible people from
- 21 many inclusion health groups, such as Gypsy, Roma and Traveller communities (UK
- 22 Parliament, 2019) and people experiencing homelessness (GOV.UK, 2022).
- These communities face barriers to registering with a GP practice and people not
 registered are not routinely invited for breast cancer screening. These groups may
- also not have regular access to correspondence and may not be near their local
- 26 breast screening service when they are invited for breast cancer screening.
- 27 For Gypsy, Roma and Traveller communities barriers to general cancer screening
- 28 services include language difficulties, low literacy levels, poor knowledge of the
- 29 health system and distrust in authority (<u>Condon et al., 2021</u>). For some people,
- 30 screening also contravenes their cultural values of modesty and privacy.

- 1 Generally, migrants are deterred from seeking timely care because of NHS charges
- 2 and fear of medical information being shared with immigration enforcement. As a
- 3 result, they may not present to healthcare services when finding a breast lump or
- 4 until a more advanced stage of the disease is reached (British Medical Association,
- 5 2019). There is evidence that among some groups, there is confusion about
- 6 screening timing and age cut-offs because more frequent screening is available in
- 7 their countries of origin (Pulman and Newell, 2021).
- 8 Screening and health promotion programmes tend to have a particularly low uptake
 9 among refugees (Pulman and Newell, 2021). In one study, only 5% of refugees aged
 10 over 50 had attended breast screening.
- 11 A Public Health England guidance from 2021 on NHS population screening shows
- 12 that in prison populations, in most cases, breast cancer screening is undertaken at
- 13 the prison itself by holding a screening clinic for all eligible individuals in a mobile
- 14 screening unit at an agreed frequency. The Public Health England guidance
- 15 suggests that this should be a minimum of once every 3 years. However, this would
- 16 only capture eligible people who reside in the secure setting at the time of the mobile
- 17 unit's scheduled visit, which may result in the exclusion of some people from breast
- 18 cancer screening.

19 **5.2** Inequalities in access to diagnostic services

Access to diagnostic services influences the stage at which cancer is diagnosed and has consequences on the success of treatment and outcomes.

22 **Deprivation**

- 23 Fewer people from the most deprived quintile (IMD 1) are referred as urgent cases,
- 24 and fewer of these urgent referrals are confirmed as breast cancers. For example, in
- 25 data on cancer waiting times between 2020 and 2021 shows that in the most
- deprived quintile (IMD 1) the rate was 870 per 100,000 of the population compared
- 27 with 976 in the least-deprived quintile (IMD 5) (Cancer Data, 2022).
- In 2019 there were more stage 1 diagnoses in the least-deprived quintile (IMD 5),
- 29 47.8% compared with 42.3% in the most deprived quintile (IMD 1). However, staging

- 1 <u>data in England</u> shows the most deprived quintile (IMD 1) had more stage 4
- 2 diagnoses, 5.9%, compared with 4.4% in the least-deprived quintile (IMD 5).

3 In 2014 to 2015, secondary care diagnostic interval data for patients in England

4 shows there were some differences in the diagnostic interval depending on the route

5 to diagnosis. People presenting by the outpatient route had a median diagnostic

6 interval of 21 days. However, it was 10 days for the screening route and 8 days for

7 the emergency presentation route. It is unclear whether these differences are

8 clinically meaningful.

9 Geography

- 10 In 2020 to 2021, there was variation in urgent suspected referrals (Cancer Data,
- 11 2022). The rate was the lowest in the midlands (814 per 100,000 of the population),

12 whereas in all the other regions it was above 900. London had the highest rate of

13 urgent suspected referrals at 948 per 100,000 of the population.

- 14 Notably, even though London had one of the highest urgent referral rates, only 4% of
- 15 these referrals resulted in breast cancer diagnoses (compared with 6% for all other
- 16 regions). It seems that the rate is generally higher in areas with greater levels of
- 17 deprivation, such as London and the north east.

18 **Protected characteristics**

19 **Age**

- 20 There are differences by age in how women with breast cancer present in clinical
- 21 settings. Women who are past the routine screening age cut-offs are more likely to
- 22 be diagnosed by GP referral (2-week wait) and those with a metastatic disease are
- 23 more likely to present by emergency presentation and by referral by other specialists
- 24 (National Audit of Breast Cancer in Older Patients [NABCOP] annual report, 2022).
- 25 However, the prognosis for women diagnosed through emergency presentation and
- 26 2-week wait is much poorer than for those detected by screening. This may partly
- 27 explain a late-stage diagnosis being more common in women aged 70 and over
- 28 (<u>ILCUK, 2019</u>).

- 1 It was estimated in the <u>Centre for Ageing Better 2017 report</u> that for England, within
- 2 5 years of breast cancer diagnosis, over 280 early deaths could be prevented if an
- 3 earlier cancer stage at diagnosis was achieved in women aged 75 and over.

4 **Disability**

5 Diagnosis of breast cancer can be delayed in women with a learning disability, and 6 evidence shows cancers are often only found when at a more advanced stage than 7 in the general population. This could be because of difficulties in recognising and 8 communicating symptoms, or because changes in behaviour are attributed to the 9 learning disability rather than being seen as a possible sign of physical ill health 10 (Breast Cancer Care, 2011).

11 Ethnicity

12 There is variation by family background in the route to diagnosis (Figure 13)

13 (Martins, et al., 2022). For example, the emergency route is more common in people

14 from white and mixed family backgrounds and GP referral, and 2-week wait routes

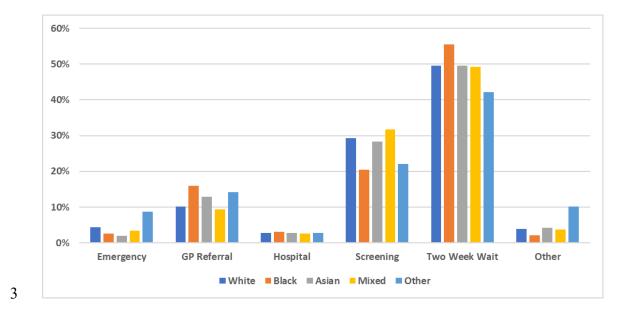
15 are most common in people from black family backgrounds. The screening route is

- 16 lowest in people from a black family background and highest in people from mixed
- 17 and white ethnic family backgrounds.

18 The emergency route to diagnosis, which might be a marker of poorer access to

- 19 diagnostic services, is actually more common in people from white family
- 20 backgrounds than in people from Asian and black ethnic family backgrounds.
- 21 These findings are consistent with reported greater use of primary care among
- 22 people from Asian and black family backgrounds, and may account for the
- 23 differences in emergency diagnoses.

1 Figure 13 Ethnic differences in routes to breast cancer diagnosis, 2006 to



2 2016, N=57,056 (Martins et al., 2022)

4 <u>Public Health England 2018 guidance on health inequalities</u> shows that there is

- 5 variation by family background in late-stage diagnosis (stage 3 or 4). For example,
- 6 people from black ethnic groups are more likely to be diagnosed late than people
- 7 from white family backgrounds. This aligns with the routes to diagnosis data and
- 8 potentially explains worse outcomes in people from ethnic minority family
- 9 backgrounds. People identified by routes other than screening are more likely to
- 10 have advanced-stage breast cancers.
- 11 There are differences by family background in mean age at breast cancer diagnosis.
- 12 For example, women from Indian, black Caribbean and Pakistani family backgrounds
- 13 are younger at diagnosis, by a mean of 3 to 6 years, than people from a white family
- 14 background. Similarly, people from a black African family background are on
- 15 average a decade younger at diagnosis than those from a white family background
- 16 (Gathani et al., 2021).
- 17 Also, women from ethnic minority groups are generally also in more deprived
- 18 populations (GOV.UK, 2020). This affects their access to healthcare services, such
- 19 as diagnostic services. For example, there is some evidence suggesting that
- 20 younger women have more aggressive tumours and are also more likely to
- 21 experience delay by healthcare providers, leading to worse outcomes (Breast
- 22 Cancer Care, 2011).

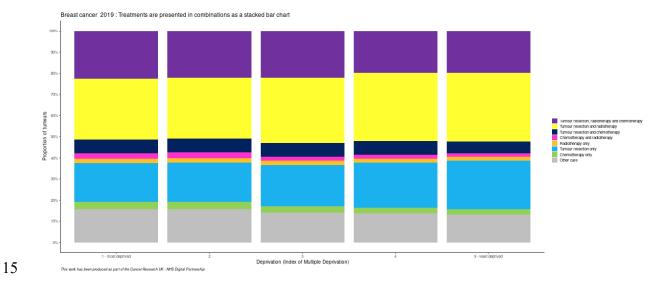
5.3 Inequalities in access to treatment services

- 2 NICE guidance sets the standard of care delivered by the NHS that everyone should
- 3 expect to receive. The <u>NICE guideline on early and locally advanced breast cancer:</u>
- 4 diagnosis and management states, 'Treat patients with early invasive breast cancer,
- 5 irrespective of age, with surgery and appropriate systemic therapy, rather than
- 6 endocrine therapy alone, unless significant comorbidity precludes surgery'.
- 7 Surgery is the mainstay of breast cancer treatment. Management is influenced by
- 8 several factors, including stage at presentation, which in turn is influenced by
- 9 screening uptake.

10 **Deprivation**

- 11 There are slightly more tumours managed using the combination of tumour
- 12 resection, radiotherapy and chemotherapy in more deprived groups (Figure 14). But,
- 13 overall, there was little variation by deprivation in breast cancer treatments.

14 Figure 14 Breast cancer treatments in 2019 by deprivation (<u>NHS Digital, 2022</u>)



16 Geography

- 17 There is some geographical variation in treatments. For example, the use of an
- 18 intensive combination treatment comprising tumour resection, radiotherapy and
- 19 chemotherapy was 26% in London compared with, for example, in Humber, Coast
- and Vale where use was 21%. In the east of England North, Peninsula and
- 21 Humber, and Coast and Vale Cancer Alliances, more tumours were managed using

49

- 1 the combination of resection and radiotherapy only (36%) than compared with
- 2 London (28%) (<u>NHS Digital, 2022</u>).
- 3 London is ethnically diverse, has lower screening uptake and more urgent referrals.
- 4 This results in a higher use of combination treatment comprising chemotherapy,
- 5 which could indicate that more people are presenting with invasive breast cancers.
- 6 There are regional variations in other treatments too. For example, the <u>NICE</u>
- 7 guideline on early and locally advanced breast cancer recommends
- 8 bisphosphonates as adjuvant therapy to postmenopausal women. However, the <u>All-</u>
- 9 <u>Party Parliamentary Group</u> (2018) reported that only around 50% of hospitals were
- 10 offering bisphosphonates. This varied by region, for example, two-thirds of Clinical
- 11 Commissioning Groups in the Yorkshire and Humber region were offering
- 12 bisphosphonates, whereas no Clinical Commissioning Groups were offering
- 13 bisphosphonates in the north east.
- The <u>All-Party Parliamentary Group</u> (2018) also identified geographical variations in spending on primary care prescribing for breast cancer and availability of hormone therapies to prevent cancer recurrence. There was also variation in whether people were informed about the breast cancer treatment implications on fertility, availability of reconstructive surgery and access to support services such as clinical nurse specialists and palliative care.

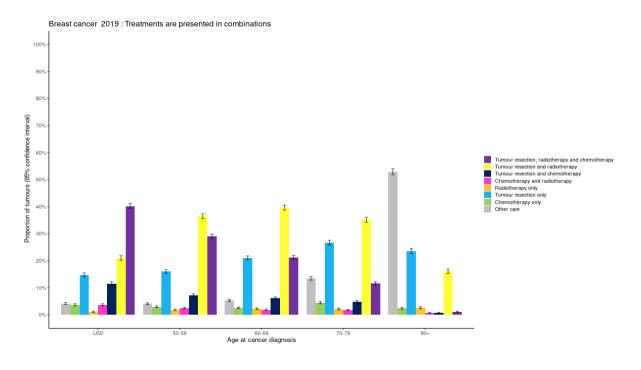
20 **Protected characteristics**

21 **Age**

- 22 There is variation in treatment by age, some of which may be explained by tumour
- 23 biology. The latest NHS data shows that in those aged under 50 the most common
- 24 treatment is a combination of tumour resection, radiotherapy and chemotherapy
- 25 (Figure 15). But as age increases, the use of treatments involving a combination of
- 26 chemotherapy, tumour resection and radiotherapy declines.
- 27 The most common treatment in those aged 80 and over is 'other care' which may
- 28 include hormonal therapy or symptom management. Also, as age increases there is
- a higher use of tumour resection only plus or minus radiotherapy.

1 Figure 15 Breast cancer treatments in combinations by age at diagnosis in

2 2019 (NHS Digital, 2022)



3

Surgery is widely accepted as the most clinically effective treatment for breast cancer. However, the NHS data suggests that fewer older women receive surgery for their breast cancer. This is particularly the case for women aged 80 and over (Figure 15). This means that older women are not always given the most clinically effective treatment (<u>The King's Fund, 2011</u>). There is further evidence that every additional year of age after 70 is associated with an increase of 3.1% in the proportion of women not having surgery (Centre for Ageing Better, 2017).

11 The latest NHS data shows that the utilisation of treatment strategies comprising

12 radiotherapy declines with age too (Figure 15) and that there is variation across the

13 NHS (<u>NABCOP, 2022</u>). Chemotherapy use also declines with age (<u>NHS Digital</u>,

14 <u>2022</u>). This is particularly the case in women aged 80 and over and is in line with the

15 <u>2018 national breast cancer audit</u> which found that chemotherapy use declines with

16 age regardless of tumour characteristics.

17 As age increases, clinicians are more likely to state comorbidities and frailty as

- 18 reasons that chemotherapy is not offered, even though these factors are not
- 19 recorded in a third of cases. Similarly, clinicians may avoid offering older women

51

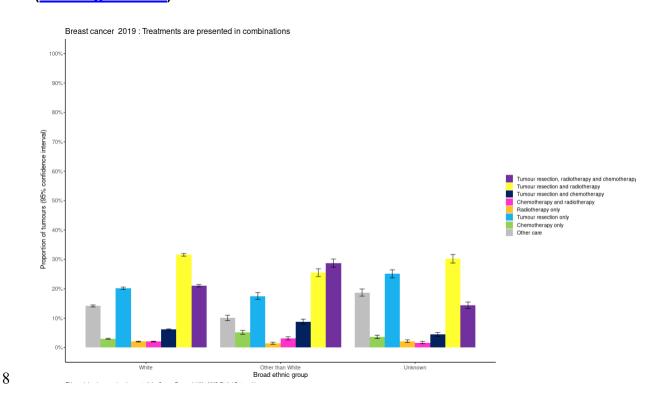
- 1 surgery because of the higher risk of comorbidities. However, there is some research
- 2 showing that surgery rates are lower independent of comorbidities (<u>ILCUK, 2018</u>).
- 3 There is evidence that older women are more likely to be diagnosed with advanced
- 4 breast cancer by which time fewer curative treatment options are available. This may
- 5 explain why fewer older women have chemotherapy and radiation to treat their
- 6 disease (ILCUK, 2018).
- 7 Reconstruction is rarely raised as a possibility for older people by either clinicians or
- 8 individuals themselves, although there is evidence indicating that women would like
- 9 to discuss this as an option (ILCUK, 2018). This is supported by the latest national
- 10 audit showing that older women were less likely to have reconstructive surgery
- 11 (NABCOP, 2022).
- 12 There is evidence that national guidance is not always followed. For example, there
- 13 is variation by age in the recording and availability of core data in older women,
- 14 including HER2 status, cancer grade and stage. This means that once diagnosed,
- 15 potentially fewer older women receive effective treatment (NABCOP, 2022).

16 Ethnicity

- 17 <u>NHS Cancer Data median pathway analysis</u> shows there is variation by family 18 background in time to breast cancer treatment initiation within Cancer Alliances. For 19 example, in 2018, for Humber, Coast and Vale the time to treatment was 125 days 20 for people from a black family background but it was only 43 days for people from a 21 white family background.
- There were other less pronounced examples where the time to treatment was longer; mainly for people from black family backgrounds. Given that people from ethnic minority family backgrounds have lower screening uptake and present with more advanced-stage disease, a longer time to treatment initiation may even further disadvantage these groups.
- 27 It is unclear why the time to treatment was longer for some groups. However,
- 28 international evidence on time to treatment shows that race, geography, insurance
- 29 access, and other socioeconomic factors all are implicated in treatment delays
- 30 (Reeder-Hayeset al., 2019)

- 1 There was some variation in treatments by family background (Figure 16). For
- 2 example, more people in other than white family background groups received a
- 3 combination of tumour resection, radiotherapy plus or minus chemotherapy. This
- 4 supports the view that people from these groups present with more invasive breast
- 5 cancers.

Figure 16 Breast cancer treatments stratified by family background in 2019 (NHS Digital 2022)



- 9 Higher deprivation rates in people from ethnic minority family backgrounds may
- 10 affect access to healthcare services. This may result in delayed presentation and a
- 11 greater likelihood of mastectomy. However, it has been shown that surgical
- 12 management is similar in people from ethnic minority family backgrounds when
- 13 considering differences in presentation (Gathani, et al., 2021).
- 14 Recent NHS data shows that tumour resection rates are similar across broad ethnic
- 15 groups and only the use of chemotherapy is slightly higher. It could be that
- 16 considering all ethnic groups in one broad group (that is, other than the white family
- 17 background group) could mask differences between ethnic groups (NHS Digital
- 18 **2022)**.

- 1 There is evidence of a U-shaped relationship between the proportion of women
- 2 undergoing mastectomy and age at diagnosis in all ethnic groups. The lowest rates
- 3 of mastectomy (less than 35%) are seen in women between the ages of 50 and 71
- 4 who are invited routinely to the NHSBSP. In comparison, at least half of all women
- 5 aged under 47 and over 70 at diagnosis in all ethnic groups have mastectomy
- 6 (Gathani, Chiuri, Broggio, Reeves and Barnes, 2021).
- 7 This is likely to be related to tumour type and grade at diagnosis. In younger women,
- 8 breast cancer tends to be diagnosed in its later stages, is more aggressive and
- 9 needs more extensive treatment. Similarly, older women are more likely to present
- 10 through emergency routes with more advanced-stage breast cancers.
- 11 There are also important differences in comorbidity profiles in people from ethnic
- 12 minority groups which may influence their treatment (see <u>Appendix 3: In-house</u>
- 13 <u>analysis on comorbidities</u>).

14 **Sex**

- 15 The same breast cancer treatments are often used in men and women. However,
- 16 2019 NHS data shows that more women (40%) receive tumour resection only,
- 17 compared with males (20%). Males are also more likely to receive a combination of
- 18 tumour resection and radiotherapy, and in addition, tumour resection and a
- 19 combination of radiotherapy and chemotherapy (<u>NHS Digital 2022</u>).

Inequalities as measured in quality and experience of care

- 22 The national Cancer Patient Experience Survey shows that people with primary
- 23 breast cancer generally have a good cancer care experience. However, experiences
- 24 are less favourable for women with secondary breast cancer (<u>All-Party Parliamentary</u>
- 25 Group on Breast Cancer, 2018).

26 Geography

- 27 Recent <u>NHS cancer quality of life survey data</u> shows geographical variation. For
- example, the EQ-5D and EORTC QLQ-C30 scores in people with breast cancer
- 29 were lowest in London and the north west and highest in the south of England.

54

1 These ratings are consistent with <u>NHS Digital data on mortality from breast cancer</u>,

2 where affluent regions with high screening uptake, more stage 1 and 2 diagnoses

3 and less aggressive tumours report better outcomes, including survival. Also, regions

4 with lower ratings have a higher prevalence of behavioural risk factors which may

5 contribute to poorer ratings, such as obesity and physical inactivity.

Two-thirds (64%) of women with secondary breast cancer in the UK rated the quality of their care as excellent or very good but this varied from 45% in the east midlands to 73% in the east of England (<u>All-Party Parliamentary Group on Breast Cancer</u>, <u>2018</u>). Moreover, there is a big variation in women reporting whether they felt that their healthcare professionals listened to concerns they had about secondary breast cancer. For example, this varied from 100% in the north east to just 47% in the east midlands.

13 There is variation in whether women are told about emotional and psychological

14 support services, including peer support groups and counselling. Only 34% of

15 women with secondary breast cancer were aware of counselling across the UK (All-

16 Party Parliamentary Group on Breast Cancer, 2018). This ranged from 48% in the

17 north west to 29% in the west midlands and Yorkshire and Humber. Similarly, only

18 36% of women were aware of opportunities to speak to other people with secondary

19 breast cancer. This ranged from 47% in the south west to 17% in the east midlands.

20 Also, GP's knowledge of secondary breast cancer varies. For example, 29% of

21 women with secondary breast cancer in the Yorkshire and Humber region were

22 initially treated for another condition before being diagnosed correctly compared with

23 11% in the south west (All-Party Parliamentary Group on Breast Cancer, 2018).

24 **Protected characteristics**

25 **Age**

26 Older women may be more prone to or affected by specific cancer symptoms or

27 treatment side effects (ILCUK, 2019). It is estimated that one-third of older carers in

the UK have delayed or cancelled treatment for a health condition because of the

29 demands of their caring responsibilities. Many studies report a disparity in levels of

55

- 1 support between older and younger age groups, with fewer older women with cancer
- 2 receiving social and practical support.
- 3 Many older women with breast cancer are not offered information about body image,
- 4 prosthetics after surgery and intimacy and relationship issues (Breakthrough Breast
- 5 Cancer, 2013). It is assumed that older women are not as concerned as younger
- 6 women about these issues.
- 7 Even though most women who get breast cancer are older, healthcare services often
- 8 fail to meet older women's needs (<u>ILCUK, 2013</u>). Older women are diagnosed later
- 9 and fewer receive effective treatments. Also, they are more likely to have their
- 10 preferences honoured when they want to avoid life-prolonging care but not when
- 11 they want life-prolonging care.
- 12 Older women represent a diverse group and have different preferences about
- 13 surgical management. Discussions about breast cancer treatment need to be
- 14 patient-centred and adapted to different priorities (Sowerbutts, 2015).

15 **Disability**

- A <u>systematic review</u> (Pulman and Newell, 2021) of people's experiences of breast screening found that screening programmes are not reaching women with a learning disability because of a lack of understanding, embarrassment or fear. A lack of an available carer is also highlighted as an issue. Carers are often not allowed to go into the screening room, making the screening process distressing for women with a learning disability as the carer can provide reassurance and help with communication.
- 23 Similarly, screening uptake for women with mental illness is lower than in the general
- 24 population, indicating a lack of support. Attendance is particularly low for women
- 25 prescribed antipsychotics, anxiolytics and hypnotics.
- In some cases, carers might need to be persuaded that it is a good idea for their
- 27 cared for person to attend breast cancer screening. Otherwise, carers and relatives
- 28 may feel that it is not what an individual they care for needs. Motivation and the
- 29 carer's age are significant factors affecting the decision to undergo breast cancer

- 1 screening. For example, fewer older carers see the benefit of attending from a
- 2 generational perspective.

Engagement work with women with disabilities found that some screening equipment 3 4 is not accessible (Manchester Clinical Commissioning Group, 2020). For example, 5 the person cannot sit up long enough in the position needed to use the equipment, 6 chairs are not height adjustable, and there are no wheelchair ramps to access 7 mobile screening units. Other barriers for people with disabilities include locations 8 that are less accessible because of long walking distances needed to reach them. 9 Mobile units may also be too small to accommodate people who need a personal 10 assistant or carer.

11 Women with disabilities also report a lack of flexibility in accessing the screening

12 test. For example, women with disabilities need more accessible units or alternative

13 breast cancer screening options and flexible appointments to allow for health or

14 impairment-related challenges.

15 Ethnicity

16 Poorer cancer care experience is consistently reported in ethnic groups, but the

- 17 reasons for this are poorly understood (Gathani, Chaudhry, Chagla, Chopra,
- 18 Copson, Purushotham, Vidya and Cutress, 2021).
- 19 Many people from ethnic minority family backgrounds are younger on average
- 20 compared with the general population and may have their breast cancer concerns
- 21 dismissed because of their age when presenting to services (Macmillan cancer
- 22 support, 2019). The <u>Black Women Rising Survey</u> of people from black ethnic family

23 backgrounds found that nearly half reported that their healthcare professional did not

- 24 think their healthcare issue was breast cancer at initial presentation.
- 25 The necessity to reveal breasts to a stranger is a deterrent to attending breast
- screening for British-Pakistani women, and a female radiographer is preferable
- 27 across all ethnicities (<u>Pulman and Newell, 2021</u>). Other barriers for people from
- 28 ethnic minority family backgrounds include lack of knowledge about breast cancer,
- 29 who is at risk, how to identify it, what the screening programme is, and the available
- 30 treatment options.

- 1 People from ethnic minority family backgrounds also report a lack of support from
- 2 family and community, including representative peer support groups and counselling
- 3 (Black Women Rising Survey, 2022).

Inequity in access presented by language difficulties is a challenge for people from
minority ethnic family backgrounds (Pulman and Newell, 2021). Also, some NHS
materials are inaccessible because of translation inconsistencies and use of complex
medical terminology. This causes some people to be uncertain about what would
happen during appointments.

9 Most women prefer the screening invitation letter to be written in their first language.

10 Otherwise, women have to rely on family members or people in their community to

11 explain letters to them. This raises privacy concerns, as letters may contain test

12 results and women may worry about the impact on their translators, especially if

13 those translating are other family members.

14 **Sex**

- 15 There is a lack of gender-specific information on breast cancer for men (Breast
- 16 <u>Cancer Care, 2011</u>). For example, men would like information on what chest

17 reconstruction surgery would mean for them, or what are gender-specific

18 chemotherapy or radiotherapy side effects.

19 Gender reassignment and sexual orientation

- 20 The <u>Government Equalities Office report</u> shows that generally, LGBTQ people are
- 21 less satisfied with services than heterosexual people.

Lesbian women often feel unable to be open about their sexual orientation to their GP, which contributes to their negative experiences (<u>Stonewall, 2008</u>). Also, fewer lesbian women and bisexual people with cancer report positive experiences about communication with professionals and the respect and dignity with which they are treated (Breast Cancer Care, 2011).

27 The main issue for people within the trans community is fear of negative attitudes

28 from screening staff (Pulman and Newell, 2021). There are also concerns about poor

29 breast cancer screening uptake because of ignorance of the risks among frontline

- 1 staff and worries about how trans people with breast cancer may sometimes not be
- 2 treated with the same dignity as others (<u>Sam, et al., 2010</u>).
- 3 There is no automated call–recall system because binary genders of male or female
- 4 still define the current system. Also, there is no national gender identity data
- 5 collection, which makes an automated call-recall system for trans women almost
- 6 impossible (Pulman and Newell, 2021).
- 7 Some LGBTQ people find attending breast cancer screening intimidating because
- 8 services are predominantly aimed at heterosexual people (Pulman and Newell,
- 9 2021). Also, mastectomy support groups discuss intimacy with partners, which
- 10 makes participation for people who identify as LGBTQ difficult (Stonewall, 2008).

11 Inclusion health groups

- 12 There is considerable confusion, for both individuals and healthcare providers, about
- 13 who should be charged for what services under the NHS visitor and migrant cost
- 14 recovery programme in England (<u>Equality and Human Rights Commission, 2018</u>).
- 15 This confusion may contribute to healthcare providers giving inconsistent and
- 16 inaccurate information.
- Such uncertainty and lack of clarity about eligibility contributes to the low uptake of
 breast cancer screening in refugees (Aspinall, 2014). For example, many vulnerable
 groups are put off accessing healthcare because they are concerned that medical
 information could be used in immigration enforcement (Equality and Human Rights
 Commission, 2018).
- 22 Some inclusion health groups face difficulties registering with GPs (<u>All Party</u>
- 23 Parliamentary Group on Refugees, 2017), and may have financial difficulties and so
- 24 be unable to afford public transport to get to appointments (Equality and Human
- 25 Rights Commission, 2018).
- 26 There is evidence from <u>Nuffield Trust on prison health care in England</u> (2021) that
- 27 existing health inequalities may be exacerbated for people in prisons who are not
- 28 always listened to or believed when they raise <u>breast cancer concerns</u> or ask for
- 29 help (APPG on Women in the Penal System's inquiry into women's health and well-

- 1 being in prisons, 2022). Prison staff may act as gatekeepers, controlling womens'
- 2 access to families, external support, medication and hospital appointments.
- 3 Furthermore, prison officer gender may determine whether prisoners feel
- 4 comfortable sharing certain information or asking questions about their health. Many
- 5 women can find it difficult to talk about sensitive issues with men (APPG, 2022).

6 The above can lead to severely delayed care-seeking and consequently people

being diagnosed with advanced-stage breast cancers, resulting in worse outcomes. 7

8

7 Other specific inequalities considerations with respect to breast cancer 9

Arm and shoulder symptoms and lymphoedema 10

- 11 Lymphoedema is the most common complication related to mastectomy or
- 12 lumpectomy, with an incidence of between 10% and 60%. Other common
- complications, according to Cancer Research UK on possible problems after 13
- 14 mastectomy, include bleeding, infection and pain. Risk factors for developing
- 15 lymphoedema can be treatment related (number of nodes removed and radiation to
- 16 axilla) and disease related (stage and location of the tumour). There are also patient-
- 17 related risk factors such as younger age, obesity and comorbid conditions (Quirion,
- 18 2010). Some of these risk factors are discussed below.
- 19 Women with obesity (BMI more than 30) are at 3 times the risk of lymphoedema than
- women without obesity (Meeske, et al., 2008). There is an even greater risk if weight 20
- 21 gain occurs after breast cancer surgery rather than having a high BMI as a pre-
- 22 existing condition (Petrek, et al., 2001). However, a conflicting study did not find
- 23 body weight as a risk factor for arm swelling (Geller, et al., 2004).
- 24 Also, younger women with breast cancer more frequently report impaired arm
- movement and lymphoedema. However, objective measurements show that arm 25
- 26 function is more affected in older women and that older age is a risk factor (Bentzen,
- 27 et al., 2000).
- 28 There is some mixed research on the effects of hypertension on the risk of
- 29 developing lymphoedema (Quirion, et al., 2010).

There is evidence that lymphoedema incidence after combined therapy in the axilla
is greater than surgery or radiotherapy alone. Also, arm oedema is more common
after combined chemotherapy and radiotherapy (as an adjuvant after breast cancer
surgery) than after radiotherapy alone.

Impaired shoulder movement is more common after mastectomy than after wide
excision. Axillary irradiation is also a risk factor to impaired shoulder movement.
Moreover, women with breast cancer and shoulder problems before radiotherapy
have a greater chance of developing persistent movement problems (Bentzen and
Dische, 2000).

10 In a small US study (N = 116), post-breast cancer treatment symptoms were

11 examined by family background. The study found that people from minority ethnic

12 family backgrounds had a much higher lymphoedema rate (between 71% and 77%

13 compared with 39% for people from the white family background) (Eversley, et al.,

14 2005). However, another US study found no difference in the risk for lymphoedema

15 between people from white and black family backgrounds (Meeske, Sullivan-Halley,

16 Smith, McTiernan, Baumgartner, Harlan and Bernstein, 2008).

A scoping review on the care and support needs of older women with breast cancer
found that problems with arm use affected tasks such as lifting objects and dressing
(Abdi, et al., 2019).

20 According to the report by the Institution of Occupational Safety and Health the

21 presence of breast cancer disability, such as lymphoedema, may disrupt returning to

22 work after cancer and people may need additional support. This may significantly

23 impact people from disadvantaged groups because they are more likely to be in

24 insecure employment and less likely to have sick leave entitlement.

All the above are significant findings. For example, more deprived groups have a higher prevalence of being overweight, have higher rates of hypertension and may be more susceptible to developing lymphoedema. Also, people from ethnic minority family backgrounds and deprived groups are more likely to present with advancedstage breast cancer, which is more likely to need combination treatment. All of this makes them more susceptible to developing lymphoedema.

1 In-house analysis

- 2 The <u>NICE guideline on early and locally advanced breast cancer: diagnosis and</u>
- 3 <u>treatment</u> includes recommendations on arm mobility. In-house analysis was done in
- 4 2022 to explore the uptake of a recommendation around physiotherapy: "Refer
- 5 people to the physiotherapy department if they report a persistent reduction in arm
- 6 and shoulder mobility after breast cancer treatment".(Note that the exact
- 7 recommendation wording may change in future guideline updates.)
- 8 The in-house analysis was done using the Hospital Episode Statistics (1 April 2020
- 9 to 31 March 2022) to examine the proportions of people who received outpatient
- 10 physiotherapy and occupational therapy after breast cancer surgery. For detailed
- 11 methods, see <u>Appendix 2: In-house analysis on outpatient physiotherapy and</u>
- 12 occupational therapy use after breast cancer surgery.
- 13 The analysis showed that there were few physiotherapy and occupational therapy
- 14 outpatient appointments, but physiotherapy appointments were more common.
- 15 Physiotherapy and occupational therapy outpatient appointments were more
- 16 common in those aged 41 to 60 and less likely in younger and older age groups.
- 17 There were very few male patients having breast cancer surgery, but among those
- 18 that did, physiotherapy and occupational therapy outpatient appointments were less
- 19 common than for female patients.
- 20 Occupational therapy outpatient appointments were more common among more
- 21 deprived groups, though overall numbers were low. Physiotherapy outpatient
- 22 appointment use was not notably different across socioeconomic groups.
- Also, people from black family ethnic backgrounds had more physiotherapy
- 24 appointments compared with other groups.
- 25 Overall, the findings align with the previous results in section 5.3, which showed that
- 26 older people are less likely to undergo tumour resection. Also, in general,
- 27 postoperative physiotherapy and occupational therapy use would be expected to be
- higher in working-age adults, which this analysis supports.

The findings in section 5.3 showed that surgery rates were similar in people from ethnic minority family backgrounds and people from a white family background. So, it is unclear why people from black family ethnic backgrounds had more physiotherapy appointments in this analysis. However, in section 5.3 surgery rates reported by the NHS grouped all ethnic minority groups together into one other than white ethnic category, which could have masked differences between ethnic minority groups.

The analysis did not include home exercises or where a physiotherapist or
occupational therapist was present in a postoperative outpatient follow up. The
closure of many services during the COVID pandemic may also explain the overall
low numbers.

11 8 COVID pandemic

According to the report by the <u>Care Quality Commission on the provision of cancer</u> services, COVID-19 presented a greater risk for people from ethnic minority family backgrounds, disabled people and older people living in deprived areas. It also exposed existing challenges, including communication and language barriers and engaging people at risk of not accessing care.

For example, there was a rapid increase in the use of digital technology to provide cancer care, and there was a decline in cancer referral rates and the number of people attending appointments because of COVID-19 fears. All the above changes could have disadvantaged people from deprived groups, people from ethnic minority family backgrounds and people from inclusion health groups who were less likely to have had the necessary infrastructure for digital healthcare and generally lacked the skills needed.

24 The COVID-19 pandemic substantially impacted screening uptake (NHS Digital,

25 <u>2022</u>), reduced 2-week wait referrals (<u>Care Quality Commission, 2022</u>) and new

26 cancer diagnoses. Again, this may have disproportionally affected deprived groups

27 and people from ethnic minority family backgrounds as they were more likely to

28 present through screening and use other routes, such as 2-week waits.

In some services, virtual meetings improved attendance (<u>Care Quality Commission</u>,
 <u>2022</u>). For example, the Dorset Cancer Partnership Programme (South West)

1 reported that services could effectively manage their breast cancer backlog using

2 virtual multidisciplinary teams. Given the existing geographical inequalities, regional

3 disparities are more likely to have become even more significant.

4 According to the report by <u>Nuffield Trust prison health care in England</u>, the COVID-

5 19 pandemic not only put extensive pressure on healthcare services but also

6 affected the services people in prison have been able to receive as well as their

7 long-term healthcare needs. For example, <u>Howard League for Penal Reform an</u>

8 <u>inquiry into women's health and well-being in prisons</u> reported that prison regimes

9 became even more restrictive, with reduced support services and restrictions on

10 access to health services.

11 According to the report by the <u>Care Quality Commission on the provision of cancer</u>

12 <u>services</u>, some cancer services started or were planning ways to address these

issues, but some providers had no plans to tackle <u>health inequalities</u> presented by
COVID-19.

9 Key gaps in the literature and limitations

16 This is a pragmatic, targeted review of the literature rather than a systematic review 17 which comprehensively captures all of the inequalities that exist for breast cancer 18 care services. As such, it is in part subjective, based on evidence available and 19 retrieved by the lead authors, and can only provide examples of where inequalities 20 have been measured.

21 The briefing has focused on where data has been recorded and was readily

22 available to analyse. Therefore, it is important to note that data was not always

available for all dimensions of inequalities for each measurement of inequality
 accept

24 sought.

25 Data was most readily available for those from deprived populations, for ethnic

26 minority groups and older women. However, the briefing is limited by significant gaps

in the evidence base and often out-of-date data. Even some data routinely collected

28 by the NHS Digital and the Office for National Statistics (ONS) was slightly out of

29 date because of disruption caused by the COVID pandemic. Most of these data

30 sources are likely to be updated in 2023.

1 Some examples of gaps in the evidence base include:

Data on ethnicity was incomplete, poorly reported and groupings were
 inconsistent or grouped into one unhelpful category. For example, all people
 from non-white family backgrounds were grouped into one 'Other than white'
 category.

• Data was limited on disabled people across many health inequality domains.

- Data on gender identity and inequalities between LGBTQ groups was lacking
 and often dated. Often, different LGBTQ identities were grouped together and
 data was particularly underreported in trans and non-binary people.
- Data was even more lacking for inclusion health groups, such as Gypsy, Roma
 and Traveller communities, people experiencing homelessness, people in
 prisons and migrants.

13 Data on the interaction between different inequality dimensions was lacking too. For 14 example, deprivation is the major driver of health inequalities. However, the available

- 15 data and evidence is not sufficient to lead to conclusions on how far other
- 16 inequalities, such as differences between people of different ethnic family
- 17 backgrounds or geographic variation, overlap with deprivation. Unpicking this further
- 18 would enable more targeted approaches to reducing health inequalities.

19 Some findings were contradictory and would benefit from further research. For

20 example, people from ethnic minority family backgrounds are more likely to have a

21 late-stage breast cancer diagnosis. However, they have lower breast cancer

22 mortality rates compared with people from a white family background.

23 **10 Considerations for NICE**

24 In developing and updating NICE guidelines and recommendations, consideration

should be given to the main health inequalities highlighted in this report and to the

- key drivers, such as deprivation. This will ensure that health inequalities are not
- 27 widened and that the actions needed are identified.
- 28 The findings of this report could be used in many ways. For example, it could help to
- 29 design review questions that consider the identified health inequalities and enable
- 30 making recommendations that are based on principles for reducing inequalities. The

- 1 findings could also be helpful when drafting the equality and health inequalities
- 2 assessment (EHIA) form, informing committee constituency and informing wider
- 3 system prioritisation.
- 4 More detail on each of the above is provided below.

5 **Review questions**

- 6 Even though the evidence base may be limited for various groups or dimensions of
- 7 inequality, asking review questions that consider key health inequalities, as identified
- 8 in this report, would allow for making research recommendations.
- 9 Research recommendations could subsequently be passed to the National Institute
- 10 for Health and Care Research (NIHR) and the research addressing key health
- 11 inequalities could be commissioned. If review questions are not asked in a way that
- 12 addresses health inequalities, guideline committees will not be able to make
- 13 research recommendations and research will not be commissioned.
- Some possible review questions informed by specific health inequalities identified bythe findings of this report are suggested below.
- Late-stage diagnosis is a key problem for deprived groups, people from ethnic
 minority family backgrounds and people who fall outside national breast cancer
 screening age cut-offs:
- What combined health, screening and other system partner arrangements best
 contribute to breast cancer early identification?
- What are the most acceptable, effective and cost-effective approaches to early
- 22 diagnosis of breast cancer in people from deprived groups/ethnic minority
- family backgrounds who do not meet the lower/upper national breast cancerscreening age cut-off of 50/70 years?
- What interventions are effective in improving access to diagnosis and treatment services and referral, from first to secondary and tertiary levels of care in
- 27 populations or groups with low screening uptake, such as deprived
- 28 groups/people from ethnic minority family backgrounds?

Low health literacy is an issue across many groups including deprived groups,
 people from ethnic minority family backgrounds, disabled people, older people and
 many inclusion health groups:

What are the most effective and acceptable interventions to increase
 awareness of first breast cancer signs/younger age demographic of some
 groups presenting with breast cancer/knowledge of secondary breast cancer,
 among physicians, nurses and other healthcare providers [as well as among
 the general public]?

What are the effective and acceptable approaches for healthcare/breast cancer
 services which will reach groups with low health literacy?

• What is the effectiveness, acceptability and cost effectiveness of breast cancer

12 health literacy interventions to promote screening uptake/making treatment

13 decisions/understanding cancer related information in people from deprived

14 groups/ethnic minority family backgrounds/LGBTQ people?

Active treatments that include surgery, radiotherapy, and chemotherapy decline
 with age, sometimes with little justification:

What is the effectiveness, acceptability and cost effectiveness of breast cancer
 treatments, such as, surgery, radiotherapy, and chemotherapy, and various
 combinations of these, in older women (aged 70 and over) with varying levels
 of comorbidities and frailty?

Many inclusion health groups have greater difficulty in accessing and engaging
with breast cancer services because of various barriers, such as travel costs,
employment insecurity and difficulties taking time off, caring responsibilities and
physical limitations:

- What information and support is valued by people from inclusion health groups,
 such as people experiencing homelessness, to engage with breast cancer
 care?
- What are the most effective joined up working practices between healthcare,
 community sector and social services, to reach inclusion health groups and to

67

overcome some of the barriers, for example, fear of immigration controls, that
 they may face in seeking breast cancer care?

The National Screening Committee makes screening recommendations and advice for breast cancer. However, sample questions in this area could aid committee discussions around case identification in population groups where screening uptake is particularly low and prompt thinking as to what healthcare services could do in this area:

- What is effectiveness and cost effectiveness of breast cancer screening at
 various age cut-offs?
- What factors lead to an improved uptake of breast cancer screening in people
- from deprived groups/ethnic minority family backgrounds/disabled people
 /people from inclusion health groups?
- What is the effectiveness, acceptability and cost effectiveness of breast cancer
 health literacy interventions to improve breast cancer screening uptake in
 people from deprived groups/ethnic minority family backgrounds/LGBTQ
 people?
- What information and support is valued by people from deprived groups/ethnic
 minority family backgrounds/disabled people/people from inclusion health
 groups to uptake screening?
- The risk of arm shoulder problems and lymphoedema after breast cancer surgery
 is influenced by many factors:
- What is the risk of arm shoulder problems/lymphoedema in people from ethnic
 family backgrounds/those receiving single versus combination treatment/people
- 24 with obesity versus normal body mass index?

25 Evidence-based principles and recommendations

- 26 Recommendations could be based on evidence-based principles for reducing
- 27 inequalities (see the <u>Promoting Equality, Reducing Health Inequalities guidance</u>
- 28 <u>support document</u>) which include:
- Proportionate universalism actions must be universal for the whole
 population, but with a scale and intensity that is proportionate to the level of

- disadvantage. Action may also be needed to address a particular barrier in a
 specific population group experiencing inequality.
- Co-design, co-production, and community engagement which includes
 diverse voices and perspectives.

Recommendations can be formulated to advance equality and reduce
 inequalities – for example, by improving access for certain groups, or by
 tailoring the intervention to specific groups.

- 8 The committee was provided with examples of potential recommendations that 9 considered key health inequalities identified in this report. These examples aimed to 10 show the committee how health inequalities could be captured when formulating 11 recommendations.
- 12 The examples were around a younger age demographic and the increasing breast 13 cancer incidence in some groups, joint working to improve case identification and 14 promote screening uptake in populations with low screening uptake and recording of 15 data on, for example, ethnicity, sexual orientation, so that services are designed to
- 16 meet peoples' needs.
- 17 Other examples included recommendations on establishing preferences for
- 18 reconstructive surgery, discussing the benefits and risks of
- 19 surgery/chemotherapy/radiotherapy in older women, and collecting core breast
- 20 cancer indicators, such as ER, HER2, PR, overall stage, and tumour size,
- 21 irrespective of age.

22 Equality and Health Inequalities Assessment, committee

23 constituency and stakeholder engagement

- 24 The equality and health inequalities assessment (EHIA) is used to demonstrate due
- 25 regard for equality and health inequalities issues throughout each stage of the
- 26 guideline development process. This briefing can be used to support the completion
- 27 of this assessment.
- 28 This briefing can also highlight considerations for committee constituency and
- 29 stakeholder engagement with respect to dimensions of health inequalities affected
- 30 by breast cancer. For example, to make impactful recommendations for case

identification of people that have low screening uptake, such as deprived groups, it
 may be helpful to have representation from other partner organisations, such as local
 screening teams.

4 Wider NICE and system prioritisation

5 Taken together with the NICE surveillance work, the health inequalities identified in 6 this report could inform wider prioritisation work at NICE. For example, the potential 7 impact of addressing the health inequalities identified, such as late diagnosis in 8 people from deprived groups and ethnic minority family backgrounds who have low 9 screening uptake or do not meet national breast cancer screening age cut-offs, 10 together with other prioritisation criteria could influence whether NICE develops 11 further guidance in this area.

This briefing also identifies key gaps, potential research questions and research
recommendations from the health inequalities perspective which could be taken up
not only by NICE but also by wider system partners.

15 Appendix 1: Methods

This briefing is a pragmatic, targeted review of evidence exploring health inequalities with respect to breast cancer and related services. In general, data availability on measures of health inequalities can be poor or absent. As a result, this briefing based on evidence available and can only provide examples of where inequalities have been measured, rather than a comprehensive picture.

It has been done as a pragmatic, targeted review of literature with support from an
information specialist. It has used largely real-world evidence, including routinely
available data sources, quantitative and qualitative research findings and published
reports on inequalities.

Data for inclusion health groups is often not routinely collected and so this briefing explores grey literature and small-scale studies for any findings relevant to health inequalities in these groups. As a result of the general lack of data, in most cases, only single relevant data sources were available and there was little scope for

29 selection bias.

1 This briefing has been structured to include data and evidence across the 4

- 2 dimensions of inequality (socioeconomic groups and deprivation, protected
- 3 characteristics, geographical and inclusion health) and across the 5 levels of
- 4 outcomes (health status, behavioural risks to health, wider determinants of health
- 5 and, access to care, and quality and experience of care).

The quality assurance was completed by 2 Public Health registrars during drafting of
 the briefing and after the final draft has been completed. The quality assurance

- 8 focused on the quality of the evidence presented and information sources used. It
- 9 also reviewed any decisions to exclude / include evidence, whether there were any
- 10 significant unexplained gaps, that the limitations of the briefing were clearly set out
- 11 and that the briefing met its proposed objectives. The quality assurance also
- 12 checked whether key conclusions/recommendations of the briefing aligned with the
- 13 content.

14 Appendix 2: In-house analysis on outpatient physiotherapy

and occupational therapy use after breast cancer surgery

16 Methods

17 The Hospital Episode Statistics (HES) dataset was accessed through NHS Digital's

18 Trusted Research Environment (TRE). A cohort of women was identified using a

19 code for surgical breast procedure in patient records.

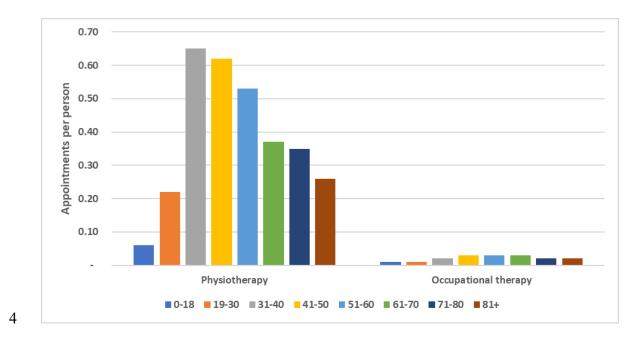
- 20 Breast cancer surgery was identified from the inpatient tables, which detail episodes
- 21 of admitted care under a lead clinician. Episodes involving breast cancer surgery
- 22 were identified using relevant OPCS (version 4.8) procedure codes (B27* Total
- 23 mastectomy, B28* Other excision of breast, and B41* Excision of breast in any
- 24 position) observed in any position in the record, between 1 April 2020 and 31 March
- 25 **2022**.
- 26 Subsequent outpatient physiotherapy (PT) and occupational therapy (OT)
- 27 appointments for these people were obtained from the outpatient tables, which detail
- 28 outpatient appointments and which clinical speciality the clinic is classified under. It
- 29 is not possible to identify the reason for the referral, so we assume that outpatient

- 1 appointments soon after breast cancer surgery are likely to relate to surgery, but
- 2 there is a possibility that some of these are unrelated.
- 3 Data on healthcare usage was grouped by socioeconomic deprivation, age, ethnicity,
- 4 and gender. Socioeconomic deprivation data was taken from the inpatient tables as
- 5 Indices of Multiple Deprivation (IMD). IMD maps socioeconomic deprivation to areas
- 6 ultimately derived from the patient postcode. Ethnicity, age and gender data were
- 7 also taken from the inpatient and outpatient tables. Ethnicity categories are based on
- 8 the 2001 census question.
- 9 Counts of postoperative outpatient PT and OT appointments were made where
- 10 these were observed, and average PT per patient were calculated and split by IMD
- 11 deprivation, age, ethnicity, and gender categories.

12 **Results**

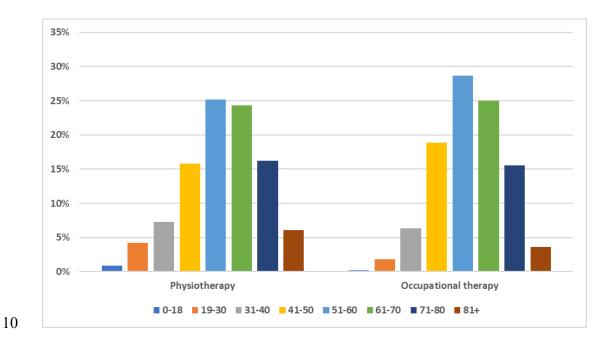
- 13 During the 1st of April 2020 and 31st of March 2022 there were 95,254 individuals
- 14 who underwent surgery, and 113,954 admitted inpatient care episodes.
- 15 Surgery was most frequent in the aged 51 to 60 and 61 to 70 age groups. Few
- 16 patients had a subsequent outpatient OT appointment. PT appointments were more
- 17 common than outpatient OT appointments, but most patients did not attend an
- 18 outpatient PT appointment in the period. OT and PT outpatient appointments per
- 19 patient are summarised in Figure 17.

- 1 Figure 17 Number of physiotherapy and occupational therapy outpatient
- 2 appointments per person after breast cancer surgery by age group (during 1st

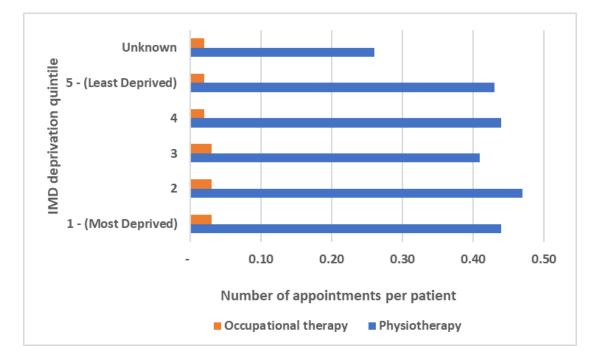


3 of April 2020 and 31st of March 2022)

- 5 Outpatient OT and PT appointments were more common among those aged 41 to
- 6 60, and less likely among the younger and older age groups (Figure 18).
- 7 Figure 18 The distribution of physiotherapy and occupational therapy
- 8 outpatient appointments after breast cancer surgery by age group (during 1st
- 9 of April 2020 and 31st of March 2022)

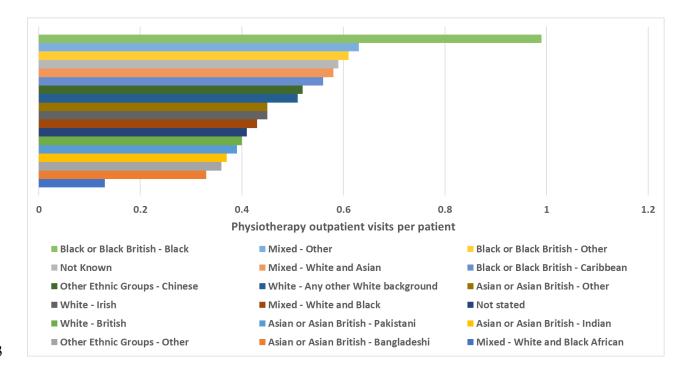


- 1 Breast cancer surgery was carried out more often for higher IMD quintiles. Among
- 2 the least socioeconomically deprived IMD quintile 22,152 people received surgery,
- 3 compared with 14,129 among the most deprived quintile. This aligns with the
- 4 incidence data by deprivation.
- 5 There was little difference in PT and OT outpatient appointments per patient. OT
- 6 outpatient appointments were slightly more common among more deprived quintiles,
- 7 though overall numbers of OT outpatient appointments were very low. PT outpatient
- 8 appointment utilisation did not show a clear trend across different socioeconomic
- 9 groups.
- 10 Figure 19 Number of physiotherapy and occupational therapy outpatient
- 11 appointments after breast cancer surgery by IMD deprivation quintile (during
- 12 **1st of April 2020 and 31st of March 2022)**



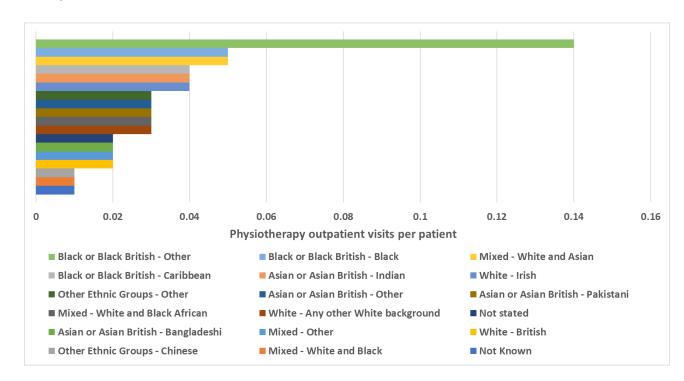
- 14 In the dataset approximately two-thirds of recorded ethnicities were white British,
- 15 with large numbers of 'Not Stated' and 'Non-Known' ethnicity codes. People from
- 16 black family backgrounds had proportionally higher numbers of outpatient PT and
- 17 OT appointments than other groups, though low numbers and poor data quality was
- 18 noted (Figure 20 and Figure 21).

- 1 Figure 20 Physiotherapy outpatient appointments after breast cancer surgery
- 2 by family background (during 1st of April 2020 and 31st of March 2022)



3

- 4 Figure 21 Occupational therapy outpatient appointments after breast cancer
- 5 surgery by family background (during 1st of April 2020 and 31st of March
- 6 **2022)**

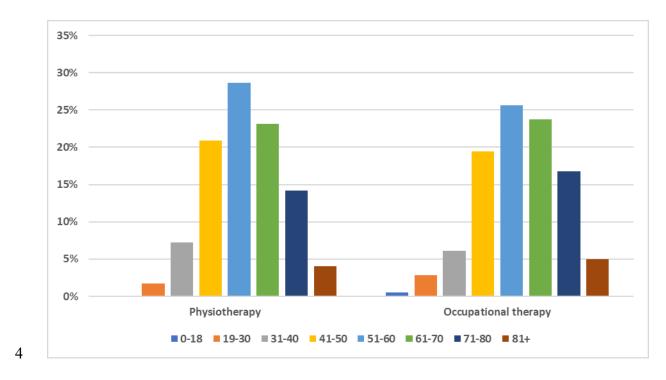


- 1 There were very few (less than 2%) male patients having breast cancer surgery, but
- 2 among those that did, PT and OT outpatient appointments were less common than
- 3 among female patients.

4 Pre-COVID data

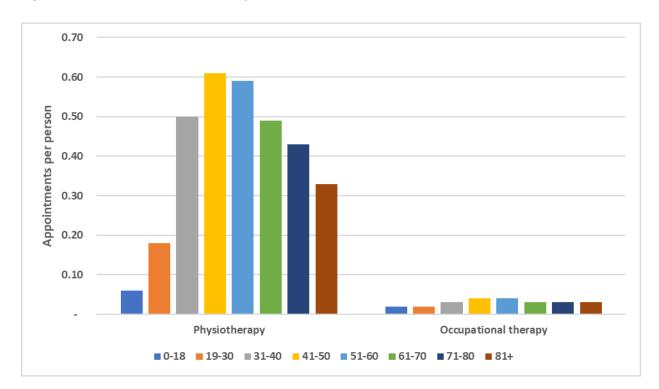
- 5 An additional analysis was undertaken to explore whether the conclusions on PT and
- 6 OT outpatient appointment usage after breast cancer surgery was the same as that
- 7 for pre-COVID years.
- 8 As in the primary analysis, the relevant cohort was identified using the same
- 9 procedure codes but the dates between 1 April 2018 and 31 March 2020 were used.
- 10 This was an earlier cohort to check whether the pandemic affected PT and OT
- 11 outpatient appointments usage.
- 12 As in the main analysis, surgery was most frequent in the 51 to 70 years age group.
- 13 Few people had a subsequent OT outpatient appointment. PT outpatient
- 14 appointments were more common than OT outpatient appointments. However, most
- 15 people did not attend PT outpatient appointments during this period.
- 16 OT and PT outpatient appointments were more common among those aged 30 to 80
- 17 and attendance was relatively less likely among the younger and highest age bands
- 18 (Figure 22 and Figure 23).

- 1 Figure 22 Number of physiotherapy and occupational therapy outpatient
- 2 appointments per person after breast cancer surgery by age group (during 1



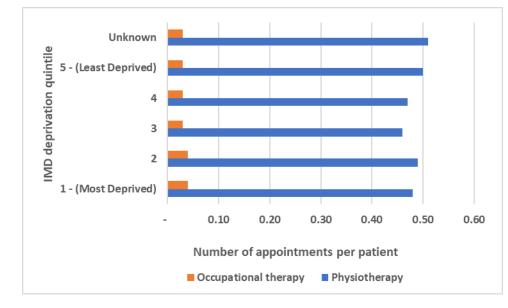
3 April 2018 and 31 March 2020)

- 5 Figure 23 The distribution of physiotherapy and occupational therapy
- 6 outpatient appointments after breast cancer surgery by age group (during 1
- 7 April 2018 and 31 March 2020)



8

- 1 Breast cancer surgery was carried out more often for higher IMD quintiles. Among
- 2 the least socioeconomically deprived IMD quintile, 23,355 patients received surgery,
- 3 compared with 17,360 among the most deprived quintile.
- 4 OT outpatient appointments were roughly equally likely across different
- 5 socioeconomic groups but overall numbers for OT appointments were low. PT
- 6 outpatient appointment utilisation was also not notably different across
- 7 socioeconomic groups (Figure 24).
- 8 Figure 24 Number of physiotherapy and occupational therapy outpatient
- 9 appointments after breast cancer surgery by IMD deprivation quintile (during 1



10 April 2018 and 31 March 2020)

11

12 Approx two-thirds of recorded ethnicities were white British, with large numbers of

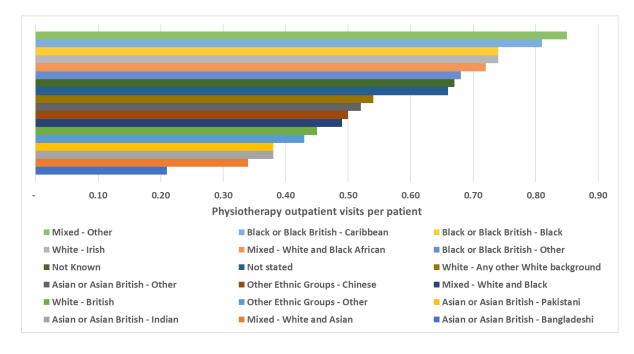
13 'Not Stated' and 'Non Known' ethnicity codes. However, black Caribbean ('M'), black

14 African ('N'), white Irish ('B') and mixed White and black African ('E') categories had

15 proportionally higher numbers of PT outpatient appointments than other groups

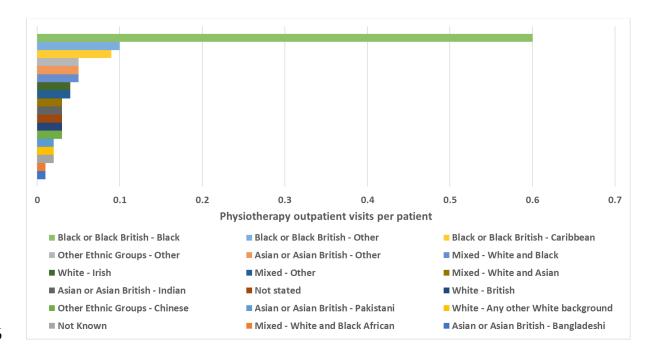
- 16 (Figure 25 and Figure 26). However, low numbers and poor data quality should be
- 17 borne in mind when interpreting these figures.

- 1 Figure 25 Physiotherapy outpatient appointments after breast cancer surgery
- 2 by family background (during 1 April 2018 and 31 March 2020)



3

- 4 Figure 26 Occupational therapy outpatient appointments after breast cancer
- 5 surgery by family background (during 1 April 2018 and 31 March 2020)



6

- 7 There were very few (~2%) male patients having breast cancer surgery but in those
- 8 that did, PT and OT outpatient appointments were less common than in female
- 9 patients.

1 Conclusion

- 2 As expected, breast cancer surgery was more common in less deprived people and
- 3 age groups eligible for the NHSBSP. Overall, outpatient physiotherapy and
- 4 occupational therapy visits were low, but there seemed to be more physiotherapy
- 5 than occupational therapy visits, and these were more common in working-age
- 6 adults. There was not much variation by deprivation and people from black family
- 7 backgrounds had more physiotherapy and occupational therapy visits, which may
- 8 reflect their higher likelihood of presenting with late-stage breast cancers requiring
- 9 more extensive treatment and potentially more arm mobility problems.

10 Appendix 3: In-house analysis on comorbidities

11 Introduction

- 12 This analysis reports on the characteristics and previous activity in the NHS of
- 13 women undergoing first-time breast cancer surgery in England.
- 14 The most common regular prescriptions in the community of these women,
- 15 prevalence of polypharmacy, most common reasons for previous hospital admission
- 16 and most common outpatient clinic types previously attended are all reported.
- 17 The results are presented for the whole cohort, separately for women living in the
- 18 most- and least-deprived areas and by family background.
- 19 The above should provide useful proxy measures of pre-existing morbidity and
- 20 variation in this by deprivation and family background.
- 21 The analysis is limited because of the exclusion of women with a breast cancer
- 22 diagnosis who did not undergo a surgical treatment.

23 Methods

- 24 The analysis was done using Hospital Episode Statistics (HES) inpatient admissions
- 25 records, linked to HES outpatients and NHS Business Services Authority (NHSBSA)
- 26 primary care prescribing data, in NHS Digital's Trusted Research Environment
- 27 (TRE).

- 1 All women with a diagnosis indicating possible breast cancer and a record of
- 2 admission for first-time breast surgery (OPCS-4 codes B27, B28, or B41) between
- 3 10/2019 and 03/2020 were included.

Previous activity in the NHS was reported with a buffer period before surgery to
exclude any NHS activity related to the breast cancer diagnosis. The buffer periods
were as follows:

- 04/2018 and 09/2018 for drug types regularly dispensed in community
 pharmacies
- 9 10/2008 and 09/2018 for the primary diagnosis associated with previous
 10 inpatient admissions
- 11 10/2013 and 09/2018 for outpatient clinics previously attended
- 12 The number of women with at least one instance of each activity type and the
- 13 percentage of the cohort this represents was reported. Regular prescription
- 14 dispensation was defined as at least 2 dispensations on separate dates within the 6-
- 15 month window. Polypharmacy was measured as the count of indications the patient
- 16 had a regular prescription dispensed for: analgesia, blood pressure, control of
- 17 epilepsy, diabetes, hypothyroidism, lipid lowering drugs, mental health (for example,
- 18 SSRIs, tricyclic antidepressants, antipsychotics), respiratory conditions (for example,
- 19 bronchodilators or corticosteroids) and thrombosis prevention.
- 20 An additional analysis restricted to women aged 50 to 59 was reported for the
- 21 prescription results. This allowed the impact of any age differences in explaining
- 22 observed ethnic and socioeconomic inequalities to be assessed.

23 Summary of key findings

- 24 There were greater differences between ethnic and socioeconomic groups in
- 25 community prescribing than in patterns of previous secondary care admissions and
- attendances.

1 **Deprivation**

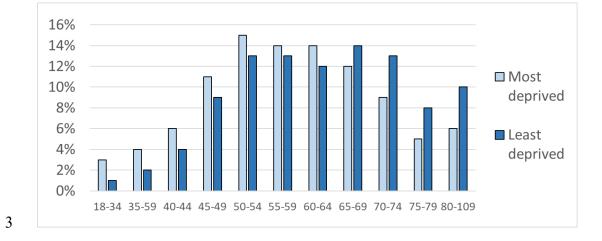
- 2 Women from the most deprived groups were younger at time of admission for breast
- 3 surgery. The mode age range was 50 to 54 years, compared with 65 to 59 years for
- 4 women in the least-deprived areas.
- 5 Despite being younger on average, polypharmacy was greater among women from
- 6 the most deprived groups. For example, 15% had more than 3 regular prescriptions
- 7 compared with 5% of women in the least-deprived groups.
- 8 Lipid modifying drugs, proton pump inhibitors, blood pressure lowering drugs,
- 9 analgesics and antidepressants were the most common regular prescriptions. All
- $10 \quad$ were more commonly taken by women from the most deprived groups. In the most
- 11 deprived groups 25% of women had lipid modification, compared with only 16% in
- 12 the least deprived.

13 Ethnicity

- 14 Black women, and Indian, Pakistani, or Bangladeshi women were younger on
- 15 average at time of first admission for breast surgery.
- 16 Calcium channel blockers were more commonly being taken by black (20%) and
- 17 Indian, Pakistani, or Bangladeshi (16%) women than white British women (11%)
- 18 before breast cancer treatment. Biguanides were also more commonly taken by
- 19 black women (9%) and Indian, Pakistani or Bangladeshi women (19%) compared
- 20 with white British women (less than 7%).
- 21 Polypharmacy was considerably more common for Indian, Pakistani, or Bangladeshi
- women (18%) compared with white British (9%) or black (6%) women.
- 23 The supplements to this appendix present data on the most common outpatient clinic
- 24 types and regular medications by deprivation and family background.
- 25 The supporting tables and figures are presented below and include:
- Figure 1. Percentage of women admitted for breast cancer surgery by age and
 deprivation

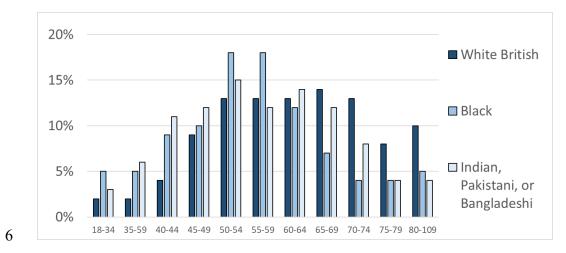
1 Figure 2. Percentage of women admitted for breast cancer surgery by age and 2 family background 3 Table 1. Regular medications in women admitted for breast cancer surgery • 4 Table 2 (a-b). Regular medications in women admitted for breast cancer • 5 surgery by deprivation 6 Table 3 (a-f). Regular medications in women admitted for breast cancer surgery • 7 by family background 8 Figure 3. Differences in the proportion of women taking common regular • 9 medications by deprivation 10 Figure 4. Differences in the proportion taking common regular medications by 11 family background Table 4. Polypharmacy in women admitted for breast cancer surgery, by 12 • deprivation and family background 13 14 Table 5. Most common reasons for inpatient admissions in women later • 15 admitted for breast cancer surgery Table 6 (a-b). Most common reasons for previous inpatient admissions in 16 • 17 women later admitted for breast cancer surgery, by deprivation 18 Table 7 (a-f). Most common reasons for previous inpatient admissions in 19 women later admitted for breast cancer surgery, by family background 20 Supplement 1, Table 1. Most common outpatient clinic types in women later ٠ 21 admitted for breast cancer surgery 22 Supplement 1, Table 2 (a-b). Most common outpatient clinic types in women • 23 later admitted for breast cancer surgery, by deprivation 24 Supplement 1, Table 3 (a-f). Most common outpatient clinic types in women • 25 later admitted for breast cancer surgery, by family background 26 Supplement 2, Table 1. Regular medications in women (aged 50 to 59 only) 27 later admitted for breast cancer surgery 28 Supplement 2, Table 2 (a-b). Regular medications in women (aged 50 to 59) 29 later admitted for breast cancer surgery, by deprivation 30 Supplement 2, Table 3 (a-f). Regular medications in women (aged 50 to 59) 31 later admitted for breast cancer surgery, by family background

1 Figure 1. Percentage of women admitted for breast cancer surgery in England



2 between 10/2019 and 04/2020, by age and deprivation

4 Figure 2. Percentage of women admitted for breast cancer surgery in England



5 between 10/2019 and 04/2020, by age and family background

- 7 Table 1. Regular medications during 04/2018 to 09/2018 of women admitted for
- 8 breast cancer surgery in England between 10/2019 and 04/2020

All patients (N = 19,564)	N (%)			
Lipid-regulating drugs	3,708 (19.0%)			
Proton pump inhibitors	3,140 (16.0%)			
Calcium channel blockers	2,190 (11.2%)			
Angiotensin-converting enzyme inhibitors	2,147 (11.0%)			
Selective serotonin re-uptake inhibitors	1,872 (9.6%)			
Non-opioid analgesics and compound prep	1,786 (9.1%)			
Thyroid hormones	1,784 (9.1%)			
Beta-adrenoceptor blocking drugs	1,664 (8.5%)			
Angiotensin-II receptor antagonists	1,405 (7.2%)			

Vitamin D	1,304 (6.7%)

- 2 Table 2 (a-b). Regular medications during 04/2018 to 09/2018 of women in the
- 3 most deprived group admitted for breast cancer surgery in England between
- 4 **10/2019 and 04/2020, by deprivation**
- 5 a)

Most deprived (N = 2,954)	N (%)
Lipid-regulating drugs	726 (24.6%)
Proton pump inhibitors	572 (19.4%)
Non-opioid analgesics and compound prep	432 (14.6%)
Calcium channel blockers	400 (13.5%)
Angiotensin-converting enzyme inhibitors	375 (12.7%)
Selective serotonin re-uptake inhibitors	368 (12.5%)
Beta-adrenoceptor blocking drugs	273 (9.2%)
Thyroid hormones	259 (8.8%)
Corticosteroids (respiratory)	256 (8.7%)
Selective beta(2)-agonists	250 (8.5%)

6

7 b)

Least deprived (N = 4,612)	N (%)			
Lipid-regulating drugs	746 (16.2%)			
Proton pump inhibitors	623 (13.5%)			
Angiotensin-converting enzyme inhibitors	488 (10.6%)			
Calcium channel blockers	454 (9.8%)			
Thyroid hormones	409 (8.9%)			
Selective serotonin re-uptake inhibitors	375 (8.1%)			
Beta-adrenoceptor blocking drugs	342 (7.4%)			
Angiotensin-II receptor antagonists	286 (6.2%)			
Thiazides and related diuretics	272 (5.9%)			
Vitamin D	271 (5.9%)			

8

9 Table 3 (a-f). Regular medications during 04/2018 to 09/2018 of women

admitted for breast cancer surgery in England between 10/2019 and 04/2020,

- 11 by family background
- 12 a)

White (British) (N = 13,821)	N (%)
Lipid-regulating drugs	2,814 (20.4%)
Proton pump inhibitors	2,483 (18.0%)
Angiotensin-converting enzyme inhibitors	1,650 (11.9%)
Calcium channel blockers	1,574 (11.4%)
Selective serotonin re-uptake inhibitors	1,487 (10.8%)
Non-opioid analgesics and compound prep	1,415 (10.2%)
Thyroid hormones	1,373 (9.9%)
Beta-adrenoceptor blocking drugs	1,320 (9.6%)
Angiotensin-II receptor antagonists	1,014 (7.3%)
Vitamin D	975 (7.1%)

b)

White (other) (N = 907)	N (%)
Lipid-regulating drugs	122 (13.5%)
Proton pump inhibitors	103 (11.4%)
Angiotensin-converting enzyme inhibitors	83 (9.2%)
Calcium channel blockers	66 (7.3%)
Selective serotonin re-uptake inhibitors	66 (7.3%)
Thyroid hormones	64 (7.1%)
Beta-adrenoceptor blocking drugs	64 (7.1%)
Non-opioid analgesics and compound prep	57 (6.3%)
Vitamin D	46 (5.1%)
Corticosteroids (respiratory)	45 (5.0%)

3 4 c)

Black (N = 398)	N (%)
Calcium channel blockers	81 (20.4%)
Lipid-regulating drugs	61 (15.3%)
Biguanides	36 (9.0%)
Angiotensin-II receptor antagonists	34 (8.5%)
Proton pump inhibitors	33 (8.3%)
Angiotensin-converting enzyme inhibitors	33 (8.3%)
Thiazides and related diuretics	30 (7.5%)
Non-opioid analgesics and compound prep	26 (6.5%)
Antihistamines	21 (5.3%)
Corticosteroids (respiratory)	17 (4.3%)

5 6

d)

Indian, Pakistani, or Bangladeshi (N = 534)	N (%)
Lipid-regulating drugs	150 (28.1%)
Proton pump inhibitors	105 (19.7%)
Biguanides	103 (19.3%)
Vitamin D	91 (17.0%)
Non-opioid analgesics and compound prep	85 (15.9%)
Calcium channel blockers	84 (15.7%)
Angiotensin-II receptor antagonists	67 (12.5%)
Angiotensin-converting enzyme inhibitors	55 (10.3%)
Thyroid hormones	53 (9.9%)
Corticosteroids (respiratory)	48 (9.0%)

e)

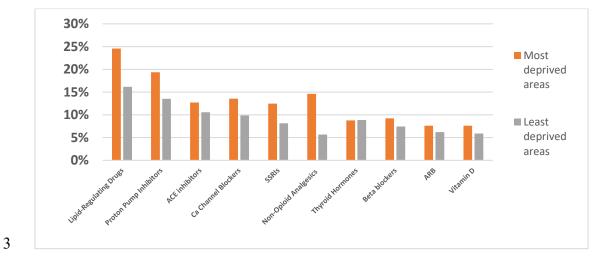
Family background not known (N = 3,155)	N (%)		
Lipid-regulating drugs	450 (14.3%)		
Proton pump inhibitors	342 (10.8%)		
Calcium channel blockers	305 (9.7%)		
Angiotensin-converting enzyme inhibitors	274 (8.7%)		
Selective serotonin re-uptake inhibitors	252 (8.0%)		
Thyroid hormones	242 (7.7%)		
Angiotensin-II receptor antagonists	189 (6.0%)		
Thiazides and related diuretics	182 (5.8%)		
Beta-adrenoceptor blocking drugs	181 (5.7%)		
Non-opioid analgesics and compound prep	161 (5.1%)		

3 4 f)

Other family background (N = 641)	N (%)
Lipid-regulating drugs	97 (15.1%)
Calcium channel blockers	66 (10.3%)
Proton pump inhibitors	64 (10.0%)
Angiotensin-II receptor antagonists	51 (8.0%)
Biguanides	47 (7.3%)
Angiotensin-converting enzyme inhibitors	42 (6.6%)
Vitamin D	42 (6.6%)
Beta-adrenoceptor blocking drugs	40 (6.2%)
Thyroid hormones	38 (5.9%)
Non-opioid analgesics and compound prep	33 (5.1%)

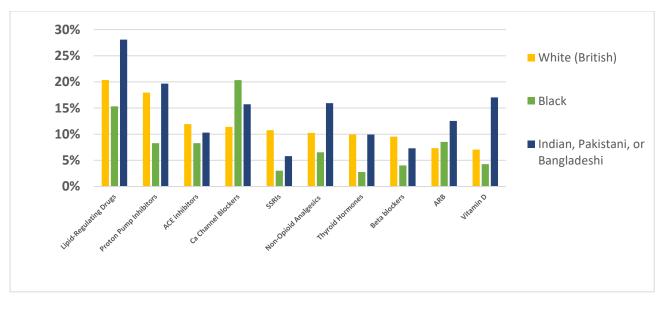
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1 Figure 3. Differences in the proportion of women taking common regular



2 medications, by deprivation

- 4 Figure 4. Differences in the proportion taking common regular medications
- 5 between white women, black women, and Indian, Pakistani, or Bangladeshi
- 6 women



- 8 Table 4. Polypharmacy during 04/2018 to 09/2018 of women admitted for breast
- 9 cancer surgery in England between 10/2019 and 04/2020, by deprivation and
- 10 family background

7

	0 regular	1 regular	2 regular	3 regular	More than 3
	prescripti	prescripti	prescripti	prescripti	regular
	ons	ons	ons	ons	prescriptions
All women	9,775 (50.0%)	3,780 (19.3%)	2,615 (13.4%)	1,725 (8.8%)	1,670 (8.5%)

Most deprived	1,325 (44.8%)	485 (16.4%)	375 (12.7%)	320 (10.8%)	450 (15.2%)
Least deprived	2,440 (52.9%)	1,015 (22.0%)	565 (12.3%)	350 (7.6%)	240 (5.2%)
White (British)	6,365 (46.1%)	2,830 (20.5%)	1,990 (14.4%)	1,345 (9.7%)	1,290 (9.3%)
White (other)	575 (63.6%)	125 (13.8%)	95 (10.5%)	50 (5.5%)	60 (6.6%)
Black	240 (59.8%)	70 (17.6%)	40 (10.1%)	25 (6.3%)	25 (6.3%)
Indian, Pakistani, or Bangladeshi	250 (46.6%)	70 (13.1%)	60 (11.2%)	60 (11.2%)	95 (17.8%)
Ethnicity not known	1,855 (58.8%)	580 (18.4%)	360 (11.4%)	190 (6.0%)	170 (5.4%)
Other ethnicity	420 (65.7%)	90 (14.0%)	60 (9.4%)	45 (7.0%)	25 (3.9%)

2 Note that the number of regular prescriptions counts only distinct prescriptions for

3 the following separate indications: analgesia, blood pressure, control of epilepsy,

diabetes, hypothyroidism, lipid lowering drugs, mental health, respiratory conditions,

5 thrombosis prevention.

6 Numbers of patients are rounded to the nearest 5

7

8 Table 5. Most common reasons for inpatient admissions during 10/2008 to

9 09/2018 of women later admitted for breast cancer surgery in England between

10 **10/2019** and **04/2020**

All patients (N = 19,564)	N (%)
Abdominal and pelvic pain	909 (4.6%)
Pain in throat and chest	884 (4.5%)
Other cataract	712 (3.6%)
Gonarthrosis [arthrosis of knee]	621 (3.2%)
Diverticular disease of intestine	600 (3.1%)
Gastritis and duodenitis	566 (2.9%)
Cholelithiasis	554 (2.8%)
Senile cataract	546 (2.8%)
Dorsalgia	471 (2.4%)
Other disorders of urinary system	424 (2.2%)

- 1 Table 6 (a-b). Most common reasons for previous inpatient admissions during
- 2 **10/2008** to **09/2018** of women later admitted for breast cancer surgery in
- 3 England between 10/2019 and 04/2020, by deprivation
- 4 a)

Most deprived (N = 2,954)	N (%)
Pain in throat and chest	176 (6.0%)
Abdominal and pelvic pain	175 (5.9%)
Gonarthrosis [arthrosis of knee]	114 (3.9%)
Other cataract	113 (3.8%)
Gastritis and duodenitis	107 (3.6%)
Dorsalgia	88 (3.0%)
Diverticular disease of intestine	85 (2.9%)
Cholelithiasis	81 (2.7%)
Senile cataract	78 (2.6%)
Other disorders of urinary system	75 (2.5%)

5

6 b)

Least deprived (N = 4,612)	N (%)
Other cataract	166 (3.6%)
Abdominal and pelvic pain	163 (3.5%)
Pain in throat and chest	162 (3.5%)
Diverticular disease of intestine	150 (3.3%)
Gonarthrosis [arthrosis of knee]	140 (3.0%)
Cholelithiasis	117 (2.5%)
Senile cataract	116 (2.5%)
Perineal laceration during delivery	115 (2.5%)
Gastritis and duodenitis	115 (2.5%)
Coxarthrosis [arthrosis of hip]	112 (2.4%)

7

- 8 Table 7 (a-f). Most common reasons for previous inpatient admissions during
- 9 10/2008 to 09/2018 of women later admitted for breast cancer surgery in
- 10 England between 10/2019 and 04/2020, by family background

11 a)

White (British) (N = 13,821)	N (%)
Abdominal and pelvic pain	701 (5.1%)

Pain in throat and chest	662 (4.8%)
Other cataract	532 (3.8%)
Gonarthrosis [arthrosis of knee]	502 (3.6%)
Diverticular disease of intestine	493 (3.6%)
Cholelithiasis	443 (3.2%)
Gastritis and duodenitis	430 (3.1%)
Senile cataract	423 (3.1%)
Dorsalgia	374 (2.7%)
Coxarthrosis [arthrosis of hip]	359 (2.6%)

1 2

b)

White (other) (N = 907)	N (%)
Perineal laceration during delivery	47 (5.2%)
Abdominal and pelvic pain	38 (4.2%)
Pain in throat and chest	26 (2.9%)
Labour and delivery complicated by fetal stress [distress]	25 (2.8%)
Gastritis and duodenitis	25 (2.8%)
Diverticular disease of intestine	24 (2.6%)
Dorsalgia	22 (2.4%)
Maternal care for other conditions predominantly related to pregnancy	22 (2.4%)
Cholelithiasis	21 (2.3%)
Other cataract	21 (2.3%)

3 4

c)

Black (N = 398)	N (%)
Leiomyoma of uterus	31 (7.8%)
Pain in throat and chest	22 (5.5%)
Labour and delivery complicated by fetal stress [distress]	22 (5.5%)
Gastritis and duodenitis	19 (4.8%)
Other cataract	17 (4.3%)
Abdominal and pelvic pain	14 (3.5%)
Perineal laceration during delivery	13 (3.3%)
Maternal care for other conditions predominantly related to pregnancy	12 (3.0%)
Dental caries	12 (3.0%)
Maternal care for known or suspected abnormality of pelvic organs	11 (2.8%)

5 6

d)

Indian, Pakistani, or Bangladeshi (N = 534)	N (%)
Pain in throat and chest	53 (9.9%)
Abdominal and pelvic pain	45 (8.4%)

Other cataract	35 (6.6%)
Perineal laceration during delivery	27 (5.1%)
Gastritis and duodenitis	25 (4.7%)
Gonarthrosis [arthrosis of knee]	24 (4.5%)
Senile cataract	20 (3.7%)
Cholelithiasis	20 (3.7%)
Labour and delivery complicated by fetal stress [distress]	18 (3.4%)
Supervision of normal pregnancy	17 (3.2%)

e)

DRAFT

Not known (N = 3,155)	N (%)	
Pain in throat and chest	85 (2.7%)	
Abdominal and pelvic pain	81 (2.6%)	
Other cataract	81 (2.6%)	
Senile cataract	69 (2.2%)	
Diverticular disease of intestine	69 (2.2%)	
Gonarthrosis [arthrosis of knee]	52 (1.6%)	
Cholelithiasis	51 (1.6%)	
Excessive, frequent and irregular menstruation	47 (1.5%)	
Other diseases of intestine	47 (1.5%)	
Gastro-oesophageal reflux disease	46 (1.5%)	

3 4

f)

Other (N = 641)	N (%)
Pain in throat and chest	32 (5.0%)
Abdominal and pelvic pain	27 (4.2%)
Other cataract	25 (3.9%)
Gastritis and duodenitis	21 (3.3%)
Polyp of female genital tract	20 (3.1%)
Leiomyoma of uterus	17 (2.7%)
Gonarthrosis [arthrosis of knee]	17 (2.7%)
Perineal laceration during delivery	15 (2.3%)
Maternal care for other known or suspected fetal problems	15 (2.3%)
Dorsalgia	14 (2.2%)

Supplement 1 - Most common outpatient clinic types

- 2 Supplement 1, Table 1. Most common outpatient clinic types attended between
- 3 10/2013 and 09/2018 of women later admitted for breast cancer surgery in

4 England between 10/2019 and 04/2020

All patients (N = 19,564)	N (%)
Trauma & orthopaedics	4,697 (24.0%)
Diagnostic imaging	3,559 (18.2%)
Ophthalmology	3,527 (18.0%)
Gynaecology	3,440 (17.6%)
Physiotherapy	2,822 (14.4%)
Breast Surgery	2,487 (12.7%)
Ear, nose & throat (ENT)	2,371 (12.1%)
Cardiology	2,366 (12.1%)
General surgery	2,351 (12.0%)
Dermatology	2,260 (11.6%)

5

- 6 Supplement 1, Table 2 (a-b). Most common outpatient clinic types between
- 7 **10/2013** and **09/2018** in women later admitted for breast cancer surgery in
- 8 England between 10/2019 and 04/2020, by deprivation
- 9 a)

Most deprived (N = 2,954)	N (%)
Trauma & orthopaedics	726 (24.6%)
Gynaecology	575 (19.5%)
Diagnostic imaging	546 (18.5%)
Ophthalmology	524 (17.7%)
Physiotherapy	447 (15.1%)
General surgery	410 (13.9%)
Cardiology	387 (13.1%)
Breast Surgery	380 (12.9%)
Ear, nose & throat (ENT)	380 (12.9%)
Gastroenterology	293 (9.9%)

10

11 b)

Least deprived (N = 4,612)	N (%)
Trauma & orthopaedics	1,098 (23.8%)

Diagnostic imaging	873 (18.9%)
Ophthalmology	856 (18.6%)
Gynaecology	764 (16.6%)
Physiotherapy	659 (14.3%)
Dermatology	576 (12.5%)
Breast surgery	575 (12.5%)
Cardiology	544 (11.8%)
Ear, nose & throat (ENT)	514 (11.1%)
General surgery	509 (11.0%)

1

- 2 Supplement 1, Table 3 (a-f). Most common outpatient clinic types between
- 3 10/2013 and 09/2018 in women later admitted for breast cancer surgery in
- 4 England between 10/2019 and 04/2020, by family background
- 5 a)

White (British) (N = 13,821)	N (%)
Trauma & orthopaedics	3,696 (26.7%)
Ophthalmology	2,632 (19.0%)
Gynaecology	2,458 (17.8%)
Diagnostic imaging	2,386 (17.3%)
Physiotherapy	2,127 (15.4%)
Breast surgery	1,865 (13.5%)
General surgery	1,829 (13.2%)
Ear, nose & throat (ENT)	1,792 (13.0%)
Cardiology	1,762 (12.7%)
Dermatology	1,760 (12.7%)

6 7

b)

White (other) (N = 907)	N (%)
Diagnostic imaging	232 (25.6%)
Trauma & orthopaedics	181 (20.0%)
Gynaecology	164 (18.1%)
Physiotherapy	125 (13.8%)
Ophthalmology	122 (13.5%)
Breast surgery	116 (12.8%)
General surgery	92 (10.1%)
Dermatology	92 (10.1%)
Cardiology	88 (9.7%)
Ear, nose & throat (ENT)	85 (9.4%)

c)

Black (N = 398)	N (%)
Diagnostic imaging	124 (31.2%)
Gynaecology	110 (27.6%)
Ophthalmology	74 (18.6%)
Trauma & orthopaedics	73 (18.3%)
Cardiology	62 (15.6%)
Physiotherapy	61 (15.3%)
Breast surgery	60 (15.1%)
General surgery	42 (10.6%)
Ear, nose & throat (ENT)	38 (9.5%)
Rheumatology	34 (8.5%)

3 4

d)

Indian, Pakistani, or Bangladeshi (N = 534)	N (%)
Diagnostic imaging	150 (28.1%)
Ophthalmology	127 (23.8%)
Trauma & orthopaedics	118 (22.1%)
Gynaecology	110 (20.6%)
Cardiology	89 (16.7%)
Ear, nose & throat (ENT)	85 (15.9%)
General surgery	70 (13.1%)
Physiotherapy	69 (12.9%)
Gastroenterology	59 (11.0%)
Breast surgery	58 (10.9%)

5 6

e)

Not known (N = 3,155)	N (%)
Trauma & orthopaedics	524 (16.6%)
Diagnostic imaging	476 (15.1%)
Ophthalmology	449 (14.2%)
Gynaecology	443 (14.0%)
Physiotherapy	361 (11.4%)
Breast surgery	301 (9.5%)
Ear, nose & throat (ENT)	285 (9.0%)
Dermatology	284 (9.0%)
Cardiology	275 (8.7%)
General surgery	248 (7.9%)

1 f)

Other (N = 641)	N (%)
Diagnostic imaging	161 (25.1%)
Gynaecology	123 (19.2%)
Ophthalmology	102 (15.9%)
Trauma & orthopaedics	89 (13.9%)
Cardiology	78 (12.2%)
Ear, nose & throat (ENT)	72 (11.2%)
Breast surgery	69 (10.8%)
Physiotherapy	67 (10.5%)
General surgery	57 (8.9%)
Gastroenterology	43 (6.7%)

2 Supplement 2 - Regular medications of women (aged 50 to

59) admitted for breast cancer surgery

- 4 Supplement 2, Table 1. Regular medications between 04/2018 and 09/2018 of
- 5 women (aged 50 to 59) admitted for breast cancer surgery in England between
- 6 **10/2019 and 04/2020**

All patients (N = 5,247)	N (%)
Selective serotonin re-uptake inhibitors	581 (11.1%)
Proton pump inhibitors	543 (10.3%)
Lipid-regulating drugs	380 (7.2%)
Angiotensin-converting enzyme inhibitors	376 (7.2%)
Thyroid hormones	373 (7.1%)
Oestrogens and hormone replacement therapy	294 (5.6%)
Calcium channel blockers	293 (5.6%)
Non-opioid analgesics and compound prep	262 (5.0%)
Control of epilepsy	249 (4.7%)
Tricyclic & related antidepressant drugs	248 (4.7%)

- 8 Supplement 2, Table 2 (a-b). Regular medications between 04/2018 and 09/2018
- 9 of women (aged 50 to 59) admitted for breast cancer surgery in England
- 10 between 10/2019 and 04/2020, by deprivation
- 11 a)

Most deprived (N = 840)	N (%)
Proton pump inhibitors	122 (14.5%)
Selective serotonin re-uptake inhibitors	114 (13.6%)
Lipid-regulating drugs	102 (12.1%)
Non-opioid analgesics and compound prep	85 (10.1%)
Angiotensin-converting enzyme inhibitors	75 (8.9%)
Calcium channel blockers	73 (8.7%)
Control of epilepsy	72 (8.6%)
Thyroid hormones	62 (7.4%)
Selective beta(2)-agonists	59 (7.0%)
Biguanides	55 (6.5%)

2 b)

Least deprived (N = 1,217)	N (%)
Selective serotonin re-uptake inhibitors	103 (8.5%)
Proton pump inhibitors	90 (7.4%)
Oestrogens and hormone replacement therapy	83 (6.8%)
Angiotensin-converting enzyme inhibitors	81 (6.7%)
Thyroid hormones	77 (6.3%)
Calcium channel blockers	54 (4.4%)
Lipid-regulating drugs	47 (3.9%)
Corticosteroids (respiratory)	44 (3.6%)
Tricyclic & related antidepressant drugs	44 (3.6%)
Selective beta(2)-agonists	36 (3.0%)

3

4 Supplement 2, Table 3 (a-f). Regular medications between 04/2018 and 09/2018

5 in women (aged 50 to 59) admitted for breast cancer surgery in England

6 between 10/2019 and 04/2020, by family background

7 a)

White British (N = 3,525)	N (%)
Selective serotonin re-uptake inhibitors	445 (12.6%)
Proton pump inhibitors	403 (11.4%)
Angiotensin-converting enzyme inhibitors	275 (7.8%)
Lipid-regulating drugs	267 (7.6%)
Thyroid hormones	264 (7.5%)
Oestrogens and hormone replacement therapy	219 (6.2%)
Tricyclic & related antidepressant drugs	198 (5.6%)

Control of epilepsy	189 (5.4%)
Non-opioid analgesics and compound prep	185 (5.2%)
Calcium channel blockers	174 (4.9%)

b)

White other (N= 250)	N (%)
Selective serotonin re-uptake inhibitors	29 (11.6%)
Proton pump inhibitors	23 (9.2%)
Thyroid hormones	21 (8.4%)
Angiotensin-converting enzyme inhibitors	15 (6.0%)
Lipid-regulating drugs	15 (6.0%)
Non-opioid analgesics and compound prep	12 (4.8%)
Opioid analgesics	12 (4.8%)
Oestrogens and hormone replacement therapy	12 (4.8%)
Calcium channel blockers	11 (4.4%)
Other antidepressant drugs	10 (4.0%)

3 4

c)

Black (N= 142)	N (%)
Calcium channel blockers	35 (24.6%)
Proton pump inhibitors	13 (9.2%)
Angiotensin-converting enzyme inhibitors	13 (9.2%)
Thiazides and related diuretics	10 (7.0%)
[all numbers less than 10 suppressed]	

5 6

d)

Indian, Pakistani, or Bangladeshi (N = 142)	N (%)
Lipid-regulating drugs	25 (17.6%)
Proton pump inhibitors	22 (15.5%)
Biguanides	20 (14.1%)
Thyroid hormones	17 (12.0%)
Non-opioid analgesics and compound prep	17 (12.0%)
Vitamin D	14 (9.9%)
Corticosteroids (respiratory)	11 (7.7%)
Antihistamines	11 (7.7%)
Angiotensin-II receptor antagonists	11 (7.7%)
Other antidiabetic drugs	11 (7.7%)

7 8

e)

Not known (N = 970)	N (%)
Selective serotonin re-uptake inhibitors	89 (9.2%)
Proton pump inhibitors	62 (6.4%)
Thyroid hormones	60 (6.2%)
Oestrogens and hormone replacement therapy	53 (5.5%)
Angiotensin-converting enzyme inhibitors	52 (5.4%)
Calcium channel blockers	51 (5.3%)
Lipid-regulating drugs	46 (4.7%)
Corticosteroids (respiratory)	42 (4.3%)
Selective beta(2)-agonists	33 (3.4%)
Control of epilepsy	29 (3.0%)

f)

Other (N = 185)N (%)Proton pump inhibitors18 (9.7%)Lipid-regulating drugs15 (8.1%)Biguanides13 (7.0%)Calcium channel blockers11 (5.9%)Angiotensin-II receptor antagonists11 (5.9%)Vitamin D10 (5.4%)[all numbers less than 10 suppressed]11

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