National Institute for Health and Care Excellence

Final

Preventing suicide in community and custodial settings

Evidence review 2 for local suicide plans

NICE guideline NG105 Evidence reviews September 2018

Final

These evidence reviews were developed by Public Health Internal Guideline Development team



FINAL

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Local suicide plans

Introduction

This review provides evidence from studies of suicide prevention on the topic of local suicide plans. The aim of this review is to determine whether these plans are effective and cost effective at preventing suicide, and to examine what components are present in effective plans. The practice of 'suicide audit' in the review refers to the systematic collection of local data on suicides in order to learn lessons and inform local suicide prevention plans.

Review question

Are local plans for suicide prevention effective and cost effective at preventing suicide?

- What components are needed in effective plans?
- Are local audits needed to support local suicide prevention plans? What information is needed?
- Which agencies need to be involved?

PICO table

The review focused on identifying studies that fulfilled the conditions specified in PICO table (Table 1). For full details of the review protocol, see Appendix A:

Population	Whole population or subgroups
Interventions	Multi-component suicide prevention plans (including suicide audits)
Comparator	Other intervention
	Status quo
	• Time (before and after) or area (i.e. matched city a vs b) comparisons
Outcomes	Suicide rates
	Suicide attempts
	Reporting of suicide ideation
	The outcomes that will be considered when assessing help-seeking
	behaviour:
	Service uptake (such as mental health services, helplines, GPs)
	Other outcomes:
	 Improved surveillance-data and local intelligence
	 Changes in knowledge, attitude and behaviour of practitioners and partners
	 Views and experiences of professionals and the public

Table 1: PICO inclusion criteria for the review question of local suicide plans.

Public Health evidence

In total, 19,228 references were identified through the systematic search. References were screened on their titles and abstracts. 13 references reporting on 12 studies

that were potentially relevant to this question were requested. Of these 5 studies (with 6 references) were included: two quantitative studies and three qualitative studies (see Appendix E: for the evidence tables) and 7 studies were excluded. For the list of excluded studies with reasons for exclusion see Appendix D::

Findings

Summary of quantitative studies included in the evidence review of local suicide plan

2 quantitative studies provided evidence on the effectiveness of local suicide plans. Table 2 presents a summary of these two studies.

Study [country]	Design	Population	Intervention	Comparator	Outcome
Cwik et al 2016/2014 [USA]	Observational	White Mountain Apache of Arizona	Celebrating life surveillance system (introduced 2001)	Baseline (2001-2006) vs after the intervention period (2007- 2012)	Suicide rate
Shankar et al 2010 [UK]	Audit	Residents living in Cornwall	Suicide reporting/rec ording	Local data vs national data	 Number of suicides recorded

Table 2: Included quantitative studies

Summary of qualitative studies included in the evidence review of local suicide plans

3 qualitative studies were included in this review. The quality of 2 UK studies was rated as [-] and one USA study was rated as [+]. Table 3 presents a summary of the these studies with themes as reported by study authors.

Study [country]	Study Design	Population	Intervention	Themes			
McElroy and Chappel 2006 [UK]	Qualitative (semi- structured interviews)	Interviews (n = 12) with local health service lead in suicide prevention, a lead contributor to work relating to suicide prevention locally, persons who had knowledge of local policy or literature relating to suicide prevention	Suicide prevention	Information perceived to be useful in suicide prevention; Availability of information to support suicide prevention; Barriers and facilitators to using information			

Table 3: Included qualitative studies

Study [country]	Study Design	Population	Intervention	Themes
Owens et al 2014 [UK]	Mixed method (email survey)	Directors of Public Health in all 153 Primary care trusts in England	Audit	Access to different data sources including GPs, mental health trust and acute trust; Frequency of audit; Suicide audit group to oversee data collection
Stein 2010 [USA]	Qualitative (semi- structured interviews)	Semi-structured interviews (n = 42) with school personnel from 11 high schools	Youth suicide prevention programme	School organisation and use of recourse; School leadership support and on-campus resources' District-level training and support

Economic evidence

No economic study met inclusion criteria of the review.

Evidence statements

Quantitative evidence

Evidence statement 2.1-suicide rate

Evidence from one observational study showed a reduction in the suicide rate after the introduction of suicide surveillance and prevention programme. The suicide rate decreased from 45.5 per 100,000 to 30.3 per 100,000 among people who were part of the White Mountain Apache Tribe (relative risk=0.57, [95%CI 0.17 to 1.95]; absolute difference=15.2 fewer per 100,000). This reduction was not statistically significant. The committee's confidence in the evidence was low.

Evidence statement 2.2-suicide attempts

Evidence from one observational study showed a reduction in the suicide attempt rate of after the introduction of suicide surveillance and prevention programme. The rates decreased from 13.5 per 1,000 to 7.7 per 1,000 annually among people who were part of the White Mountain Apache Tribe (relative risk=0.57, [95%CI 0.46 to 0.70]; absolute difference=5.8 fewer per 1,000). This reduction was statistically significant. The committee's confidence in the evidence was moderate

Evidence statement 2.3-suicide data recording¹

Evidence from an audit study showed differences in reported numbers of suicide and open verdicts by the Coroner and the Office of National Statistics (ONS). The number of suicides reported for each year between 2000 and 2002 by the Coroners in Cornwall were 44, 36 and 41 and 41, 35 and 41 by the ONS respectively. The number of open verdicts reported by the Coroners in Cornwall for the same years were 21, 33 and 43 in year and were 11, 24 and 26 by the ONS respectively. The committee's confidence in the evidence was very low.

¹ The outcome is not listed in GRADE, as this is a descriptive study reporting the number of suicides and open verdicts recorded by different sources.

Qualitative evidence

Evidence statement 2.4- suicide data collection and audit

Evidence from one qualitative study and one mixed-method study reported that there were barriers to data collection, including problems when collecting data from coroners, general practitioners and local healthcare trusts. Coroners were identified as key sources of information and data but there were concerns about engagement and access allowed to local partners, the quality of the data and the lack of standardised approach to collection and reporting. Furthermore, protocols for information sharing were reported to be under-developed or absent by some participants. Participants in the studies highlighted the difficulty of making sense of local data and assessing trends, due to small numbers and lack of meaningful comparators.

Where data collection was undertaken to implement change it was considered to be of principal value to support the identification of groups who are high risk of suicide, to identify measures to restrict access to means and to clarify the need for local services and support. The committee's confidence in the evidence was low.

Evidence statement 2.5- suicide prevention plans

Evidence from one qualitative study reported that having plans with explicit procedures and protocols could improve the implementation of school-based suicide prevention (Stein et al 2010). This study also reported that a lack of resources for audit and implementation could hinder the process of suicide prevention planning but over a third of audited PCTs could not identify any actions taken on the basis of audit findings (Owens et al 2014).

Evidence indicated that a combination of national, regional and local data was appropriate, and local data were seen as "information for action" as they allowed local agencies to be more responsive to specific local issues and neighbours (McElroy and Chappel 2006). The committee's confidence in the evidence was low.

The committee's discussion of the evidence

Interpreting the evidence

The outcomes that matter most

The committee considered the relative importance of the outcomes and agreed that changes in the suicide rate and suicide attempt rate were the most important outcomes as any reduction in suicides and suicide attempts would make an important difference to the individual and wider community.

Outcomes that reported the views and experiences of stakeholders involved in developing and implementing local suicide plans or suicide audits were deemed to be relevant but less important for the review. In addition, suicide data recording was a post-hoc additional outcome considered by the committee. Data recording was considered useful to enable an understanding of the consistency in data depending on source. The committee acknowledged this was a useful parameter reflecting how well suicide information was captured local and nationally, and indicated that discrepancy in suicide data reporting has been recognised as a problem in current practice.

Other outcomes such as suicidal ideation, service uptake and change in knowledge of professionals and relevant stakeholders were not reported in the included studies.

The quality of the evidence

The committee noted that all studies were observational studies with only one UK study. The certainty of evidence was considered as 'moderate' to 'low', with concerns around the accuracy of data recording/reporting on suicide and suicide attempts and the indirectness of populations targeted in the studies (such as Native American population) which had limited generalisability to the UK general population.

There were 3 qualitative studies (2 from the UK) exploring the views and experiences of Directors of Public Health in England and from people involved in using local suicide data to inform suicide prevention plans. Overall, the confidence of evidence for themes reported in these studies was low. Moderate concerns regarding study methodology including poor sampling strategies, poor reporting of the method and finally of the methods used for data analysis. Nevertheless, the committee noted that evidence from these qualitative studies was applicable to the context of the review and provided an overview of current suicide prevention plans in the UK.

Benefits and harms

The committee highlighted that the included studies focused on the use of data collected by surveillance system or audit, but there was limited evidence on the effectiveness of local suicide plans. Therefore, based on personal experience members of the committee discussed the use of local data in suicide prevention. The committee noted two main benefits of using local data: firstly local data collection was considered to contextualise suicide (i.e. demographics of population groups, common suicide methods, and high frequent suicide sites which in turn would support the collection of important information such as high risk groups that may not routinely recorded in national databases). The committee acknowledged that a range of routinely collected national data relating to suicide were available, such as Public Health England Fingertips and that these datasets were valuable resources. It was noted that they could be used as a reference to provide an overview of suicide incidence and vital information about risk factors nationally. But also to benchmark against regions across England in order to identify any improvements that were needed for developing suicide prevention plans that work better for local populations.

Secondly, the committee noted that information obtained from different sources within the local area provided a breadth of information which would facilitate timely responses to any emerging situations. In practice, different data sources were often used in parallel when planning suicide prevention strategies, but how data are collected and stored may vary with implications for optimal use of the data. For example, data collected through a local audit may be limited but the key aim of collecting it is to develop an understanding of local suicide patterns and to identify local sites with a high frequency of suicides to help the development of local suicide plans.

In regard to custodial and detention settings, the committee noted a potential benefit of using data from different sources (different prisons/ detention centres) as a benchmaking excise to evaluate suicide prevention strategies or plans amongst prisons with similar profiles to identify any area that needs improvement. Therefore, the committee agreed that having access to data from different local data sources was considered important to identify suspected suicides and to engage proactively with people who may need support.

The committee acknowledged that periodic audit (over a period of 3 years) was a reasonable time period in order to inform local suicide prevention plans.

Local data was considered to have an important role but such data may have limitations in terms of accuracy. Currently local data is largely collected by coroners who record a range of information however some useful information such as demographics (i.e. ethnicity) are not included. The committee recommended that information from other sources such as the police and health services need to be collected to supplement coroners' information.

Cost effectiveness and resource use

No health economic evidence was found and this review question was not prioritised for health economic modelling. However, the committee noted that the key uncertainty in this question was around the resource for local data collection on routine basis, as this would be likely to impact on the development and implementation of suicide prevention.

Other factors the committee took into account

The committee agreed that data related to suicides ought to be collected in each local area and that this data could be used to develop local suicide prevention plans/strategies. In addition, the committee highlighted the importance of using trained and appropriate staff to analyse and make best use of information available, as in practice. The committee noted that the analysis of local data could be difficult therefore those who were engaged in this would need a great deal of support.

Appendices

Appendix A: Review protocols

Topic 1	Local approaches to preventing suicide in community and custodial settings
Component of protocol	Description
Review question 2	Are local plans for suicide prevention effective and cost effective at preventing suicide?
	a. What components are needed in effective plans?
	a. Are local audits needed to support local suicide prevention plans? What information is needed?
	b. Which agencies need to be involved?
Context and objectives	Most local authorities do not have suicide action plan in place.
	This review will determine whether action plans are effective and cost effective at preventing suicide. It will consider what components are present in effective plans.
Participants/population	Whole population or subgroups.
Intervention(s)	 Multi-component suicide prevention plans (including suicide audits)
Comparator(s)/control	Comparators that will be considered are:
	Other intervention
	Status quo
	Time (before and after) or area (i.e. matched city a vs b) comparisons
Outcome(s)	The outcomes that will be considered when assessing the impact on health are:
	Suicide rates
	Suicide attempts
	Reporting of suicide ideation
	The outcomes that will be considered when assessing help-seeking behaviour:

Topic 1	Local approaches to preventing suicide in community and custodial settings
Component of protocol	Description
	 Service uptake (such as mental health services, helplines, GPs)
	Other outcomes:
	Improved surveillance - data and local intelligence
	 Changes in knowledge, attitude and behaviour of practitioners and partners
	• Views and experiences of professionals and the public.
Types of studies to be	Comparative studies including:
included	Randomised or non-randomised controlled trials
	Before and after studies
	Cohort studies
	Process evaluation
	Qualitative studies:
	Interviews
	Focus groups
	Economic studies:
	Economic evaluations
	Cost-utility (cost per QALY)
	Cost benefit (i.e. Net benefit)
	Cost-effectiveness (Cost per unit of effect)
	Cost minimization
	Cost-consequence
	Systematic reviews will only be included if they have a high level of external validity to our research questions. They will also be used as a source for primary evidence.
	Only full economic analyses will be included – papers reporting costs only will be excluded.
	Qualitative studies which are linked to included

Topic 1	Local approaches to preventing suicide in community and custodial settings
Component of protocol	Description
	comparative studies will be prioritised, if the volume of studies is high.
	Note: if there is limited evidence to answer the question 'Are local plans for suicide prevention effective and cost effective at preventing suicide?' a thematic analysis of recent local authority plans will be undertaken to identify key components and approaches.

For the full protocol see the attached version on the guideline consultation page

Appendix B: Literature search strategies

See separate document attached on the guideline consultation page

Appendix C: References

Cwik Mary F, Tingey Lauren, Maschino Alexandra, Goklish Novalene, Larzelere-Hinton Francene, Walkup John, and Barlow Allison (2016) Decreases in Suicide Deaths and Attempts Linked to the White Mountain Apache Suicide Surveillance and Prevention System, 2001-2012. American journal of public health 106(12), 2183-2189

Cwik Mary F, Barlow Allison, Goklish Novalene, Larzelere-Hinton Francene, Tingey Lauren, Craig Mariddie, Lupe Ronnie, and Walkup John (2014) Community-based surveillance and case management for suicide prevention: an American Indian tribally initiated system. American journal of public health 104 Suppl 3, e18-23

Mc Elroy Helen, and David Chappel (2006) Preventing suicide and self-harm: how useful are the data currently available to those planning and providing interventions?. Journal of Public Mental Health 5(2), 20-26

Owens C, Roberts S, and Taylor J (2014) Utility of local suicide data for informing local and national suicide prevention strategies. Public health 128(5), 424-9

Shankar Rohit, Mascas Alin, Laugharne Richard, Wilkinson Ellen, and O'Muirithe Barry (2010) A comparison of suicide and undetermined deaths in Cornwall across national and local agencies. Medicine, science, and and the law 50(1), 19-21

Stein Bradley D, Kataoka Sheryl H, Hamilton Alison B, Schultz Dana, Ryan Gery, Vona Pamela, and Wong Marleen (2010) School personnel perspectives on their school's implementation of a school-based suicide prevention program. The journal of behavioral health services & research 37(3), 338-49

Appendix D: Excluded studies

No.	Study	Reason for exclusion
1.	Ahmedani Brian K, Coffey Justin, and Coffey C Edward (2013) Collecting mortality data to drive real-time improvement in suicide prevention. The American journal of managed care 19(11), e386- 90	No outcome of interest
2.	Cwik Mary PhD (2016) 1.3 DECREASE IN SUICIDE DEATHS AND ATTEMPTS LINKED TO THE WHITE MOUNTAIN APACHE SUICIDE SURVEILLANCE SYSTEM. Journal of the American Academy of Child and Adolescent Psychiatry 55(10),	Conference abstract
3.	Jacki Gordon, and Cameron Stark (2007) Choose Life: early experiences of implementing Scotland's suicide prevention strategy. Journal of Public Mental Health 6(1), 20-24	No outcome of interest
4.	Jones Sharon, Walker Coralanne, Miles Alison C. J, De Silva , Eve , and Zimitat Craig (2015) A rural, community-based suicide awareness and intervention program. Rural and remote health 15(1), 2972	The study intervention is not local suicide plan.
5.	Lung F W, Liao S C, Wu C Y, and Lee M B (2017) The effectiveness of suicide prevention programmes: urban and gender disparity in age- specific suicide rates in a Taiwanese population. Public health 147, 136-143	Study was conducted in a non-OECD country
6.	Kar Nilamadhab (2016) Factors associated with suicides in Wolverhampton: Relevance of local audits exploring preventability. Medicine, science, and the law ,	No outcome of interest
7.	Yip Paul S. F, Cheng Qijin, Chang Shu-Sen, Lee Esther Sze Tsai, Lai Chui-Shan Carmen, Chen Feng, Law Yik-Wa Frances, Cheng T M. Eric, Chiu Sau Mee, Tse Y L. Jeff, Cheung Ka-Wai Raymond, Tse Man-Li, Morgan Peter R, and Beh Philip (2017) A Public Health Approach in Responding to the Spread of Helium Suicide in Hong Kong. Crisis 38(4), 269-277	Study was conducted in a non -OECD

Appendix E: Evidence tables

E.1 Quantitative studies

E.1.1 Cwik et al 2016/2014

Cwik Mary F, Tingey Lauren, Maschino Alexandra, Goklish Novalene, Larzelere-Hinton Francene, Walkup John, and Barlow Allison (2016) Decreases in Suicide Deaths and Attempts Linked to the White Mountain Apache Suicide Surveillance and Prevention System, 2001-2012. American journal of public health 106(12), 2183-2189

Cwik Mary F, Barlow Allison, Goklish Novalene, Larzelere-Hinton Francene, Tingey Lauren, Craig Mariddie, Lupe Ronnie, and Walkup John. 2014. "Community-based surveillance and case management for suicide prevention: an American Indian tribally initiated system". American journal of public health 104 Suppl 3:e18-23.

Study details	Research Parameters	Population / Intervention	Results				
Author/year	Number of participants	Intervention / Comparison	Primary outcomes				
Cwik et al 2016	Numbers for the total and age-specific tribal population sizes (the denominators) came	Intervention:	Suicide rate	Suicide rate (Cwik et al 2016)			
Cwik et al 2014	from2007 to 2012 HIS estimates for the Whiteriver Service Unit which serves the	To address their high rates of suicide, the White Mountain Apache Tribe created a			dropped from 40.0 ese rates represen		
Quality score	Fort Apache Indian Reservation. The Whiteriver Service Unit user population is	unique community surveillance system to track and triage suicide deaths, attempts,		che tribal membe 2, respectively.	ers from 2001 to 2	006 and from	
+	limited to those who have used its services at least once in the past 3 years.	and ideation that has been used to illustrate differences between their tribe's	Suicide Death Rates Among the White Mountain Apache:				
Study type	The rural Fort Apache Indian Reservation	suicide rates and those reported by the Indian Health Service (IHS) and the	Arizona, 2001–2012				
Observational study (Before-after)	(approximately 17 100 enrolled members)	Centers for Disease Control and		2001-2006	2007-2011	% change	
Aim of the study	encompasses 1.7 million acres in north eastern	Prevention (CDC). To build on the foundation of their	Age				
To estimate changes in suicide death	Arizona and is governed by an elected	surveillance system, the tribe was	group				
rates and attempts over time using surveillance system data to evaluate	WMAT Council.	awarded several Substance Abuse and Mental Health Services Administration	10-14	17.1	23.6	38.0	
the impact of the Apache suicide prevention program.	The Apaches experience substantial behavioural and mental health disparities.	(SAMHSA) Garret Lee Smith grants to deliver a comprehensive youth suicide		(2.1-61.6)	(2.9, 85.3)		
Location and setting	including high rates of school dropout, single parent households, poverty, substandard	prevention program spanning universal, selected, and indicated tiers of intervention	15-19	107.8	101.9	-5.3	
White Mountain Apache of Arizona	housing conditions, adolescent pregnancy, and substance use	beginning in 2006.		(53.8-192.8)	(48.9, 187.4)		
Length of study	Inclusion criteria	The focus of universal activities has been to coordinate planning among local	20-24	151.9	96.0	-36.8	
		agencies and to raise community		(78.5,265.2)	(43.9, 182.2)		

Prior to intervention: 2001-2006 Intervention period: 2007-2011 Funding source The Native American Research Centres in Health (NARCH) initiative and the Substance Abuse and Mental Health Services	Residence in White Mountain Apache of Arizona Exclusion criteria Not reported Method of analysis	awareness. The Apache Surveillance System was established by tribal resolution in 2001, after a spike of 11 suicide deaths, a number of which were in youths younger than 20 years of age. Overview. The surveillance system functions as follows:	25-34 35-44 45-64	95.0 (47.4, 169.9) 23.3 (4.8, 68.2) 15.5	37.9 (12.3, 88.4) 9.1 (0.2, 50.5) 11.7	-60.1 -60.9 -24.5
administration youth suicide prevention initiative provided grant support for the study.	Intake, follow-up, and death by suicide forms are entered into a secure, online database and stored in a locked file cabinet in the local program office. The database is password protected and only accessible to team members. A double data entry system is used for validation and quality assurance. Senior members of the Celebrating Life and Technical Assistance teams perform monthly reviews to check for and address missing data. Trends pertaining to behaviours and sociodemographic characteristics are analysed on a quarterly, semi-annual, and annual basis, and reported to the WMAT Council and the clinical director and preventive medicine epidemiologist of the local IHS hospital. Year-to-year trends are monitored to advise tribal leadership and key stakeholders on pattern changes that may aid in early identification and intervention with those at risk. Data are interpreted iteratively between the Celebrating Life team, the JHU Technical Assistance team, and tribal leaders. Related presentations and articles are reviewed and approved by the WMAT Council and Health Advisory Board.	 When an initial report (intake) is made to the surveillance system, a Celebrating Life team member seeks out the reported individual to complete an in-person interview (follow-up). Follow-ups take place at the person's home or another private setting. In the case of a suicide death, police records are the primary source of information. The Celebrating Life team, with support from the JHU Technical Assistance team, reviews the information and reaches consensus on final coding (confirmation). The Celebrating Life team refers the individual to appropriate services (referral). Comparison: Suicide rate for the period prior the invention (2001–2006) and intervention period (2007–2012) 	Apache pers decreased fro decreased fro	45.5 (32.7, 61.7) 40.0 (27.8, 52.1) 2012, the rate ons compared v	(1.4, 42.3) 0 30.3 (19.3, 41.3) 24.7 (16.3, 36.2) ratio of suicide de vith the United Sta compared with all A 2001-2011 Female 35 160 110 305	ites (all races)
			2007 2009 2011	82 55 75	75 45 65	

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	Total	212	185		
	From 2007 to 2012, there were 433 attempts (366 individuals) reported to the surveillance system. Approximately 69% of attempts (299/433) were by youths younger than 25 years. Despite some fluctuations, the pattern appears to represent a general overall downward trend, with a similar number of attempts and relative decreases for males and females from 2001 to 2014. The annual number of attempts also decreased from 75 individuals in 2007 to 35 in 2012.				
	Number of intal Apaches tribute			population of the	
		2007	2011		
	No. intake	519	627		
	Follow-up	380	400		
	Treatment	50	190		
	the Apache Sur approximately 1 suicide ideation the 5 most rece	veillance System 17 100 memb 1, 758 for NS 2 nt years, rep 1 nich, after tak	stem for a comr pers was 2640, SI, and 906 for orts increased ting population	including 976 for suicide attempt. In from 519 in 2007 to growth into account,	
	the individual) h average of 80% (20072011).F the proportion of	have also inc of all intake Related to co of individuals ent has nearl	reased from 19 reports during ntinuity of care referred who su		
	Author's conc	lusion			
	The current and contribution to t accuracy, qualit gathered since comprehensive health principle critical role in pr	he suicide p ty, and depth 2001, blende program driv s. The comm	revention field b of local data th ed with the long ven by commun nunity surveillan	ecause of the at has been evity of the ity needs and public ce system served a	

	programming and evaluation. The WMAT has demonstrated the feasibility and utility of an innovative, mandated community-based surveillance system for suicidal and self-injurious behaviour—the first of its kind in the United States and internationally. Overall, reporting has increased over time, suggesting greater awareness and
	implementation by the community at large. The local Celebrating Life team is successfully conducting in-person follow-up on reports and facilitated connections to care for the
	majority of individuals who evidence self-injurious behaviour.
The Apache program has multiple parts and the individual effects of each Study sample size was small and vulnerable to fluctuations especially w	hat the decrease in deaths and attempts is attributable to the Apache's suicide prevention activities. ch cannot be dismantled; therefore, it is difficult to know what components are the most impactful. when broken down by age, making it difficult to demonstrate significant differences between the 2 periods. e used its services at least once in the past 3 years, so the denominators in our rate calculations may be underestimates of the

Limitations identified by review team Generalisation to other population.

E.1.2 Shankar et al 2010

Study details	Research Parameters	Population / Intervention	Results			
Author/year	Number of participants	Intervention / Comparison	Primary out	tcomes		
Shankar et al 2010	No figures were reported in the study.	Intervention:	Suicide rate			
Quality score	Inclusion criteria	Suicide reporting			en verdicts of Co	
-	Not reported	Comparison:			ho had contact v ner in Cornwall,	
Study type	Exclusion criteria	Different data sources: including Cornwall Partnership Trust; National Confidential		ional statistics,	and National Co	
Audit	Not reported	Inquiry, Office of National Statistics,		2000	2001	2002
Aim of the study	Method of analysis	Coroner	Suicide			
To evaluate the pathways between relevant stakeholders for reporting suicides and undetermined deaths in Cornwall. To examine the correlation	The study examined documents related to suicide and open verdicts as reported by the Coroner in Cornwall.		Cornwall partners hip Trust	0	06	
of the numbers given by different agencies: Cornwall Partnership NHS	Data on the numbers of suicides and open verdicts were collected from the Coroner's		Coroner	44	36	41

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Trust, The National Confidential Enquiry (NCI), ONS and HM Coroner.	office (Cornwall), CPT (as fed back from the Coroner), NCI and ONS. The data cover the period from 2000 to		Office of National Statistics	41	35	41
Location and setting	2002. This gave a six-year time gap to account for year-to-year fluctuations in data		Open verd	icts		L
Cornwall, UK Length of study	capture. For example, some complex Coroner's cases have their inquest prolonged. Thus verdicts from the Coroner		Cornwall partners	1	0	3
The data cover the period from 2000 to 2002	are not available in the short duration. The reporting from the NCI would also have a time gap. The six-year period allowed us to be confident of a closure on the final		hip Trust Coroner	21	33	43
Funding source Not reported	numbers as reported by each agency. The collected data have been cross-reviewed against the recognized pathway of suicide		Office of National Statistics	11	24	26
	and open verdict reporting for the UK as applied to Cornwall			ppen verdicts	I	I
			Cornwall partners hip Trust	1	0	9
			Coroner	65	69	84
			Office of National Statistics	52	59	67
			National Confiden tial inquiry	14	18	16
			Author's co	nclusion		
Limitations identified by author			agencies (lo inaccurate. of clear reco also importa health are b which in son thus making	cal Coroner, ON These inaccurac ords but could al- nt to recognize eing evaluated on the senses is the it important for	most important or	can be nt establishment y decisions. It is volved in mental suicide prevention utcome measure, to look out for and
	000-2002), but an inquest could take an average 1	of 3 years to report back.				

In one region of UK, limited generalisation to other regions of the UK.

E.2 Qualitative studies

E.2.1

McElroy and Chappel 2006 Mc Elroy Helen, and David Chappel. 2006. "Preventing suicide and self-harm: how useful are the data currently available to those planning and providing interventions?". Journal of Public Mental Health 5(2):20-26.

Study details	Research Parameters	Population / Intervention	Results
Author/year McElroy & Chappel, 2006. Quality score - Study type Qualitative: semi-structured interviews. Aim of the study This study aimed to assess how local and national data could be used more effectively in local suicide and self-harm prevention strategies. To assess whether information is perceived as useful and barriers and facilitators to using information. Location and setting Northumberland, Tyne & Wear – Strategic Health Authority area.	Inclusion criteria Local health service leads in suicide prevention. Local experts. Exclusion criteria None reported Method of analysis Participants were purposefully recruited. The study used semi-structured interviews based on a topic guide. The first 2 interviews were used to pilot the guide. All interviews were recorded and transcribed and the thematic framework was constructed by more than one researcher, to help improve the reliability of the coding index, using a technique called inter-coder reliability. Analysis was based on a	Participant numbers 12 participants Participant characteristics A purposive sample with suicide prevention leads from acute trusts, mental health trusts, primary care and both clinical and non-clinical positions. Intervention Application of local and national data to suicide prevention plans and strategy.	 Key outcomes Data sources perceived as useful Aggregate data: suicide numbers/rates from ONS and other sources. The data were used to identify high-risk groups,locations and methods. Data could support strategy, target interventions and offer local/national comparisons. Availability and quality of information Coroner's information: Availability of data affected by relationship between coroners and suicide prevention agencies. Concerns over quality of coroner data (lack of standardised approach, lack of epidemiological/demographic details and absence of electronic data (paper only)). Barriers and facilitators to using information Even where data were available and accurate, participants felt that suicide was too complex to tackle using data; that research on what interventions work to reduce suicide was not available: "the causality is so complex that you can't infer a lot Because there's so many inter-related causes to people who harm or kill themselves" (PCT). Making sense of data seemed to be a challenge. One of the key facilitators was good information sharing. In addition, multi-agency approaches to serious untoward incident review processes. Barriers to information sharing included confusion over the roles of different agencies in suicide prevention; clarity over which agency should lead; and difficulty getting agencies to engage.

Length of study	framework – based on the	collection; co-ordinated approaches to reviewing data; collaboration to fill gaps in
Jan – July 2004.	aims and objectives for the	information (primary care and coroners); regional level projects to identify high-
	study already set out.	frequency lcoations.
Source of funding		Interpretation of the Data Protection Act, information sharing and protecting patient
The research was done as	Ethical consent was sought	confidentiality was a challenge in this area – with confidentiality placed above the
part of and MSc in Health	from the local research	interests of the individual.
Sciences at the University	ethics committee.	
of Newcastle. Funding was		There was also the practical difficulty of getting people together from different
not reported.		agencies and widespread geographical locations in order to share information.
		Geographical level of data
		Participants felt that national and regional bodies may be in a better position to
		consider suicide cases with no previous contact with mental health services, whether
		through research or a more co-ordinated approach to local data collection, allowing a
		better understanding of these cases and potential roles for primary care in suicide
		prevention.
		Author's conclusions
		The main issues can be divided into two broad areas: problems with current
		processes, and problems with data and information availability.
Limitations identified by au		
Small number of participants	may impact on generalisability of the	the findings. The focus on NHS suicide prevention leads and the absence of voluntary or local authority leads.

Limitations identified by review team Poor reporting and little clarity of the barriers and facilitators to address the aims of the study.

The authors did not identify any gaps in recruitment or the implications for the findings, although they did acknowledge the shortcomings of the small sample.

E.2.2 Owens et al 2014

Owens C, Roberts S and Taylor J, 2014. Utility of local suicide data for informing local and national suicide prevention strategies. Public Health128(5):424-9.						
Study details	Research Parameters	Population / Intervention	Results			
Author/year	Inclusion criteria	Participant numbers	Key outcomes			
Owens et al 2014	All 153 English PCTs.	Responses were received from 75	Access to data			
Quality score	Exclusion criteria	PCTs (49%).	Collection of data from the coroner, general practitioner (GP), Mental Health Trust and			
-	None reported.	Participant	Acute Trust emerged as one of the principal areas of difficulty. Only 16 of the auditing PCTs were able to access information from all the sources recommended by NIMHE.			
Study type	Method of analysis	characteristics	Coroners: The majority reported collecting information from coroners' files. Most had			
Survey		Of the 75 PCTs	an arrangement whereby a member of the public health team visited the coroner's office			

Aim of the study The aim was to ascertain from Directors of Public Health: a) how they were conducting suicide audit and what resources they were investing in it; b) how	A questionnaire was sent by email to Directors of Public Health in all 153 Primary Care Trusts in England in late 2011. The questionnaire consisted mainly of closed questions with predefined response categories, accompanied by a free-text box for	represented, 62 (83%) were conducting a regular audit of deaths by suicide. Of the 13 that were not, nine had previously done	periodically and extracted information from the relevant files. Others had been unable, despite strenuous and concerted efforts, to agree a process for doing so. <i>GPs</i> : Only 60% (37/62) of the auditing PCTs described an established process for collecting data from GP records. Of these, several reported frustration that GPs were only willing to provide the bare facts of a case, without commenting on whether any lessons could be learnt from it.
the findings were being used; and c) how the process might be improved. Location and setting Primary Care Trusts (PCTs) in England prior to their dissolution in	additional comment. Three open questions at the end invited respondents to comment on parts of the process that were working well or not well, and on actions taken as a result of auditing. Non-responders	so but had discontinued, mainly due to lack of resources and a difficulty of obtaining data.	All 62 auditing PCTs reported collecting data at least annually. Ten reviewed coroner's files on a monthly basis, whilst others conducted bi-monthly, quarterly, half-yearly or annual cycles of data collection. Timeliness of data collection and analysis emerged as an important issue. Several respondents commented that delays in the inquest process could jeopardise the whole enterprise. Review and implementing findings
2013. Length of study Not reported. The study was conducted in 2011. Source of funding The research was supported by The National Institute for Health Research (NIHR) Collaboration for Leadership in Applied Health Research and Care (CLAHRC) for the South West	were sent a reminder after two weeks. Pre-coded responses were entered directly into an Excel database. Free-text comments were used to generate new response categories, and were then coded accordingly and entered into the database in numerical form, allowing descriptive statistics to be performed. Qualitative data from the open questions were subjected to simple thematic analysis, classifying	Intervention Participant PCTs were asked whether they were using the National Suicide Audit Tool (developed by NIMHE 2006. NOTE: details of the tool could not be accessed by NICE	 Of the 62 auditing PCTs: 52 produced an annual report, with others reporting less frequently. only two-thirds (n = 41) reported that they had a Suicide Audit Group, whilst others had incorporated audit-related activity into the work of another group, such as a Mental Health Partnership. Non-attendance and lack of sustained representation from key partner agencies was a recurring problem. more than a third (n = 22) were unable to describe clear processes for developing an action plan, implementing actions and reporting back. more than a third (n = 23) of auditing PCTs could not report any specific actions that had been taken on the basis of their audit findings.
Peninsula (PenCLAHRC).	material according to the stages of the audit process, but also looking for new cross-cutting themes.	team). They were also asked about the use of locally designed instruments and data sources.	Many PCTs had worked hard to overcome procedural obstacles and were investing huge amounts of time and effort in collecting data, but it is not clear that the findings were being translated effectively into action. With few exceptions, PCTs were unable to demonstrate that the findings of local audits had influenced their suicide prevention plans. The study suggests that there is a pressing need for practical guidance on how the findings of local suicide audits can be put to use, and proposes a framework within which such guidance could be developed.

Limitations identified by author

Responses were obtained from just under half (49%) of all PCTs in England. This is low. It is impossible to ascertain the reasons for non-response, but it is entirely possible that it is associated with lack of interest in suicide audit, and therefore that non-responders are non-auditors. If so, this would more than halve the percentage of PCTs conducting audit in 2011, from 83% (62/75) to only 40% (62/153).

Limitations identified by review team

The authors did not report the question set, report on all questions or indicate which results were derived from open questions, nor how they were themed. Some data were unreported. The study only reported summary statistics about current practices.

PCTs reporting of practices was not verified or triangulated.

E.2.3 Stein et al 2010

Stein Bradley D, Kataoka Sheryl H, Hamilton Alison B, Schultz Dana, Ryan Gery, Vona Pamela, and Wong Marleen. 2010. "School personnel perspectives on their school's implementation of a school-based suicide prevention program". The journal of behavioral health services & research 37(3):338-49.

Study details	Research Parameters	Population / Intervention	Results
Author/year	Inclusion criteria	Participant numbers	Primary outcomes
Stein Bradley et al 2010	School personnel	School personnel from high schools	Three key themes that consistently emerged from the interviews,
Quality score +	Exclusion criteria	Participant characteristics	contrasting how high and low implementation schools typically respond to students at-risk for suicide:
Study type	Not applicable	Not reported	1) school-level organization and use of resources in response to a student
Qualitative study.	Method of analysis	Intervention	at-risk for suicide (e.g., procedures, policies, structures);
The research team interviewed 42 school personnel from 11 high schools about their school's suicide prevention activities	All interviews were recorded, transcribed, and reviewed by members of the research team to explore general topics that arose in the interviews.	The LAUSD Youth Suicide Prevention Program (YSPP) was first implemented in 1986 and is consistent with the School	Having plans with clear lines of communication, a team-based approach, and explicit procedures and protocols distinguished most high from low implementation schools. Generally, participants from high implementation schools described how communication about at-risk students occurred at their school and who participated in the communication chain. In addition to a communication plan, the
Aim of the study	The research team met periodically	Gatekeeper Training Model.25 The YSPP, which is coordinated	procedures at high implementation schools usually involved clearly delineated and documented protocols and procedures for
A qualitative study of school-based suicide prevention activities examining characteristics of	to review the interview process and to suggest minor modifications to the interview protocol based on team consensus. Transcripts for	by the LAUSD's YSPP psychologist, has two primary components:	responding to at-risk students. In contrast, most low implementation schools appeared to lack such communication plans and formalized procedures. Instead of
schools that had higher rates of implementing a school-based suicide prevention program	major domains of inquiry based on common themes in the implementation literature (e.g.,	1) annual trainings of school personnel (e.g., gatekeepers) by	communication plans or teams, participants from these schools typically described one person at their school who was solely responsible for all aspects of responding to an at-risk student
and comparing them to schools that	available resources, level of training) 34 were preliminarily	the LAUSD YSPP psychologist to increase	2) school leadership and priorities;
had lower rates of implementing a school-based suicide prevention program in the Los Angeles Unified School District (LAUSD), one of the nation's largest school districts.	coded using qualitative data analysis software (ATLAS.ti). Subsequently, the research team discussed the content of each	knowledge, change attitudes, and develop skills in detecting students potentially at risk for	At most high implementation schools, school leadership was interested and involved in the activities of the suicide prevention team. Administrators at these schools also ensured sufficient time for training of school staff in crisis response activities. Participants from these schools
	domain and refined the coding scheme by expanding, collapsing, or climinating codes until there was	suicide and referring them for crisis intervention, and	commonly mentioned the importance of attentive school administrators. Participants from most high implementation schools commonly discussed available on campus resources, such as a multidisciplinary crisis
Location and setting	or eliminating codes until there was a refined list of mutually agreed upon codes. Additional coding was	2) "crisis intervention," in which the	intervention teams and other student support programs available to address the needs of students who are at
Los Angeles Unified School District (LAUSD) USA	done based on the range of responses within each domain. Using the software's filtering and	trained school staff members use their increased knowledge and skills to engage suicidal students' support	risk for suicide. In contrast, participants from most low implementation schools frequently mentioned the low priority of youth suicide on their administrators'
Length of study	grouping tools, schools in the "high	networks and successfully refer them for counseling or treatment.	agendas. Participants from most of the low implementation schools also frequently discussed the

	inverse extension a station and $(n-0)$		
From March through July 2005, the	implementation" category (n=6) were compared to schools in the	The training and education about youth	absence of on-campus resources.
research team interviewed 42 school	"low implementation" category	suicide are offered to all school staff	
personnel from 11 high schools about	(n=5) with regard to detection,	annually. Any school staff, other	3) district-level training and support.
their school's suicide prevention	intervention, training, level of	students, parents, or at-risk students	
activities	school priority, and suggested	themselves can make the referral for	Approximately equal numbers of staff from high implementation and low
	improvements. Because the school	crisis intervention. Once a student is	implementation schools receive YSPP training each year. However,
	was the unit of analysis, individual	referred, a trained school staff person	participants at high implementation schools were likely to be aware of and
	types of respondents were not	determines if a crisis intervention is	have participated in YSPP training sessions and discussed completion of
Source of funding	compared to one another.	warranted, and if so completes the	the YSPP assessment form as one of the steps in the crisis response
		mandatory risk assessment form (which	protocol. Similar to participants in high implementation schools, staff from
Support for this study was provided		includes information about the referral	low implementation schools were variably familiar with the YSPP
by the NIMH.		source, reason for referral, and actions	assessment form but had little understanding of its use or purpose.
		taken during the crisis intervention) that is sent to the YSPP psychologist at the	
		district's central office.	
		district's central office.	Author's conclusions
		The crisis intervention consists of:	Aution 5 conclusions
			Attention to organizational factors leading to successful implementation of
		1) providing immediate support to the	school-based suicide prevention programs may enhance schools' role in
		suicidal student,	national adolescent suicide prevention efforts
		2) engaging the student's social	
		support network (most commonly the	
		family), and	
		3) facilitating an appropriate referral	
		and engagement with treatment (i.e.	
		hospital, counselling services in the	
		community and/or on campus).	
		At least one staff member from each	
		school is required to be trained in the	
Limitations identified by author		YSPP crisis intervention protocol.	

Limitations identified by author

Participants were high school personnel from one of the largest urban school districts in the United States, which serves a racially and ethnically diverse and socioeconomically disadvantaged student body, and whose suicide prevention activities are built around the gatekeeper school based suicide prevention model. These findings may not generalize to schools and school districts with other characteristics, nor to other types of school-based suicide prevention programs.

Participants were recruited from high schools in the highest and lowest utilizing quartiles, and it is unknown how participants' responses from schools in the middle quartiles might have differed. In addition, although telephone interviews are more economical to conduct and can facilitate communication of sensitive topics, interviewers miss valuable non-verbal communication. Finally, given the focus of this study on the implementation of a suicide prevention program by school staff, these interviews did not gather information from other key stakeholders such as students and family members, which would have broadened the understanding of the quality and acceptability of this program.

Limitations identified by review team

No data on suicide rates reported to compare the effectiveness of intervention between high and low implementation schools.

Appendix F:GRADE tables

F.1 Suicide rate

	Quality assessment						Suicide rate per 100,000		Effect		
No of studies	Design	Risk of bias	Inconsistency	Indirectness	Imprecision	Other considerations	After ^b	Before	rick ratio	Absolute differenc e in rate	Committee confidence
Surveillance)										
	Observation al	Serious ¹	Not applicable (NA)	No serious ²		Study population was tribe population (the White Mountain Apache)	30.3 (5.2/17100)	45.5 (7.8/17100)	0.63 (0.20, 1.91)	15.2 fewer	LOW
2. I	nterventions, pop	ulation and ou	illance data reportin utcomes are in line v mate crosses line of	vith review protoc		reed should be the mi	nimal important diffe	erence			

F.2 Suicide attempts

Quality assessment	Rate per year (per	Effect	Committee	

^b Cwik et al 2016: 2001-2006 (baseline period):; 2007-2012 (after period)

[[]Suicide prevention]: evidence reviews for local suicide plans FINAL [September 2018)]

						1,000)				confidence	
No of studies	Design	Risk of bias	Inconsistency	Indirectness	Imprecision	Other considerations	After	Before	Relative risk ratio (RR) (95% CI)	Absolute difference in rate	
1 (Cwik et al 2016)	Observation al	Serious ¹	NA	No serious ²		Study population was tribe population (the White Mountain Apache)		13.55 (232/17100)	0.57 (0.46, 0.70)	5.81 fewer	MODERAT E
 Accuracy of surveillance data reporting/recording Interventions, population and outcomes are in line with review protocol 95% CI of RR around point estimate crosses line of no effect which the committee agreed should be the minimal important difference 											

Appendix G: CERQual table

Review finding	Contributing studies	Overall confidence in the evidence	Explanation of confidence in the evidence assessment				
Suicide data collection and audit							
There were barriers to data collection: problems were reported when collecting data from coroners, general practitioners and local healthcare Trusts. Coroners were identified as key sources of information and data but there were concerns about engagement and access allowed to local partners, the quality of the data and a lack of standardised approach to collection and reporting. Furthermore, protocols for information sharing were reported to be under-developed or absent by some participants	McElroy and Chappel 2006; Owens et al 2014	Low confidence	This review finding is rated as low, because there are moderate concerns methodological limitation due to sampling strategy, and poor reporting of data analysis, minor concerns regarding with coherence and adequacy of data reported. There were no serious problems with relevance (both are UK studies).				
Suicide prevention action plans							
Suicide plans with explicit procedures and protocols were perceived to improve the implementation of suicide prevention. But a lack of resources for audit and implementation could hinder the process of suicide prevention planning, and there was no process in place when developing an action plan, plus more than a third of auditing PCTs reported that a lack of actions being taken on the basis of audit findings. Participants suggested that a combination of national, regional and local data was appropriate, and local data were seen as "information for action" which allowed local agencies to be more responsive to specific local issues and neighbours.	McElroy and Chappel 2006; Owens et al 2014; Stein et al 2010	Low confidence	This review finding is rated as low, because there are moderate concerns methodological limitation due to sampling strategy ¹ , and poor reporting of data analysis, minor concerns regarding with coherence (different types of suicide prevention programmes) and adequacy of data reported. There were little serious problems with relevance (2 studies are UK studies).				