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NATIONAL INSTITUTE FOR HEALTH AND CARE EXCELLENCE

Guideline

Cannabis-based medicinal products

Draft for consultation, August 2019

This guideline covers prescribing of cannabis-based medicinal products for people with intractable nausea and vomiting, chronic pain, spasticity and severe treatment-resistant epilepsy. In this guideline cannabis-based medicinal products include:

- cannabis-based products for medicinal use as set out by the UK Government in the [2018 Regulations](#)
- the licensed products delta-9-tetrahydrocannabinol and cannabidiol (Sativex) and nabilone
- plant-derived cannabinoids such as pure cannabidiol (CBD)
- synthetic compounds which are identical in structure to naturally occurring cannabinoids such as delta-9-tetrahydrocannabinol (THC), for example, dronabinol.

Who is it for?

- Healthcare professionals prescribing cannabis-based medicinal products
- Healthcare professionals providing care for people taking cannabis-based medicinal products
- Commissioners and providers of services for people taking cannabis-based medicinal products
- People taking cannabis-based medicinal products, their families and carers.

This draft guideline contains:

- the draft recommendations
- recommendations for research
- rationale and impact sections that explain why the committee made the recommendations and how they might affect practice
- the guideline context.

Information about how the guideline was developed is on the [guideline's page](#) on the NICE website. This includes the evidence reviews, the scope, and details of the committee and any declarations of interest.

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1 Recommendations

People have the right to be involved in discussions and make informed decisions about their care, as described in [your care](#).

[Making decisions using NICE guidelines](#) explains how we use words to show the strength (or certainty) of our recommendations, and has information about prescribing medicines (including off-label use), professional guidelines, standards and laws (including on consent and mental capacity), and safeguarding.

2

3 **1.1 Intractable nausea and vomiting**

4 1.1.1 Consider nabilone as an add-on treatment for adults (18 years and over)
5 with chemotherapy-induced nausea and vomiting which persists with
6 [optimised conventional antiemetics](#).

7 1.1.2 When considering nabilone for adults with chemotherapy-induced nausea
8 and vomiting, take into account potential adverse drug interactions, for
9 example, with central nervous system depressants and other centrally
10 active drugs.

To find out why the committee made the recommendations on intractable nausea and vomiting and how they might affect practice, see [rationale and impact](#).

11 **1.2 Chronic pain**

12 1.2.1 Do not offer the following to manage chronic pain in adults:

- 13
- 14 • nabilone
 - 15 • dronabinol
 - 16 • THC (delta-9-tetrahydrocannabinol)
 - a combination of cannabidiol (CBD) with THC.

- 1 1.2.2 Do not offer CBD to manage chronic pain in adults unless as part of a
2 clinical trial.

To find out why the committee made the recommendations on chronic pain and how they might affect practice, see [rationale and impact](#).

3 **1.3 Spasticity**

- 4 1.3.1 Do not offer THC: CBD spray (Sativex) to treat spasticity in people with
5 multiple sclerosis because it is not a cost-effective treatment at its list
6 price.

- 7 1.3.2 Do not offer other cannabis-based medicinal products to treat spasticity
8 unless as part of a clinical trial.

To find out why the committee made the recommendations on spasticity and how they might affect practice, see [rationale and impact](#).

9

10 **1.4 Severe treatment-resistant epilepsy**

11 Because there is no good quality evidence in this population, the
12 committee were unable to make a recommendation on the use of
13 cannabis-based medicinal products for severe treatment-resistant
14 epilepsy. Therefore, they made research recommendations to promote
15 further research and inform future practice

16 NICE is developing technology appraisal guidance on CBD for adjuvant
17 treatment of seizures associated with Lennox-Gastaut syndrome and
18 Dravet syndrome, with publication expected in December 2019.

19 Therefore, the use of CBD for seizures associated with these syndromes
20 was excluded from the guideline.

21

22

To find out why the committee made the [research recommendations](#) on CBD, and THC in combination with CBD for severe treatment-resistant epilepsy, see [rationale](#).

1

2 **1.5 Prescribing**

3 **Who should prescribe?**

4 1.5.1 Initial prescription of cannabis-based medicinal products¹ must be made
5 by a clinician on the General Medical Council's Specialist Register who
6 should have a special interest in the condition being treated. For children
7 and young people under 18 years, the initiating prescriber should be a
8 tertiary paediatric specialist.

9 **Shared care**

10 1.5.2 After the initial prescription, subsequent prescriptions of cannabis-based
11 medicinal products may be issued by another prescriber as part of a
12 shared care agreement under the direction of the initiating specialist
13 prescriber.

14 1.5.3 Efficacy and safety of cannabis-based medicinal products should be
15 monitored and evaluated, and doses should be adjusted by the initiating
16 specialist prescriber as part of the shared care agreement.

17 1.5.4 A shared care agreement for a person prescribed a cannabis-based
18 medicinal product should include:

- 19 • the responsibilities of all parties [the initiating specialist prescriber, the
20 other prescriber(s), the patient, family and carers]
- 21 • the nature and frequency of monitoring and how this will be recorded
- 22 • when treatment might be stopped, for example, if it is not effective or
23 adverse events are severe

¹ This excludes nabilone which has a marketing authorisation for treating chemotherapy-induced nausea and vomiting in adults (aged 18 years and over). The summary of product characteristics does not specify who should prescribe the product.

- 1 • how communication will be managed between the initiating specialist
- 2 prescriber, the other prescriber, the patient, family and carers
- 3 • how the treatment will be funded
- 4 • how care will be maintained when either the patient or the initiating
- 5 specialist prescriber moves location.

To find out why the committee made the recommendations on who should prescribe and how they might affect practice, see [rationale and impact](#).

6

7 **Factors to think about when prescribing**

8 1.5.5 When prescribing cannabis-based medicinal products, take into account:

- 9 • current and past use of cannabis (including any over-the-counter and
- 10 online products)
- 11 • history of substance misuse
- 12 • potential for dependence, diversion and misuse (in particular with THC)
- 13 • mental health and medical history, in particular, liver impairment, renal
- 14 impairment, cardiovascular disease
- 15 • potential for interaction with other medicines, for example, hypnotics,
- 16 sedatives and hormonal contraceptives
- 17 • pregnancy and breastfeeding.

18 1.5.6 When prescribing cannabis-based medicinal products for babies, children

19 and young people, pay particular attention to the:

- 20 • potential impact on psychological, emotional and cognitive
- 21 development
- 22 • potential impact of sedation
- 23 • potential impact on structural and functional brain development.

24 1.5.7 When prescribing cannabis-based medicinal products, advise people to

25 stop any non-prescribed cannabis, including over-the-counter, online and

26 illicit products.

- 1 1.5.8 For more information on safe prescribing and use of cannabis-based
2 medicinal products, see the recommendations in the [NICE guideline on](#)
3 [controlled drugs](#).

To find out why the committee made the recommendations on factors to think about when prescribing and how they might affect practice, see [rationale and impact](#).

4 **Supporting shared decision making**

- 5 1.5.9 Before prescribing cannabis-based medicinal products, advise people
6 about:
- 7 • the potential benefits, any potential harms, including any risk of
8 dependence or interaction with other medicines
 - 9 • the licensed status of products
 - 10 • how long they are expected to use the medicine
 - 11 • how long it will take to work
 - 12 • what it has been prescribed for
 - 13 • how it may affect their ability to drive (see the [advice from the](#)
14 [Department of Transport on drug driving and medicine: advice for](#)
15 [healthcare professionals](#))
 - 16 • not allowing others to use the prescribed medicine.
- 17 1.5.10 When discussing cannabis-based medicinal products with patients and
18 their families and carers, follow the recommendations on shared decision
19 making in the [NICE guideline on patient experience in adult NHS services](#).

To find out why the committee made the recommendations on supporting shared decision making and how they might affect practice, see [rationale and impact](#).

20 ***Terms used in this guideline***

21 **Cannabis-based medicinal products**

22 In this guideline cannabis-based medicinal products include:

- 1 • cannabis-based products for medicinal use as set out by the UK Government in
- 2 the [2018 Regulations](#)
- 3 • the licensed products delta-9-tetrahydrocannabinol and cannabidiol (Sativex) and
- 4 nabilone
- 5 • plant-derived cannabinoids such as pure cannabidiol (CBD)
- 6 • synthetic compounds which are identical in structure to naturally occurring
- 7 cannabinoids such as delta-9-tetrahydrocannabinol (THC), for example,
- 8 dronabinol.

9 **Optimised conventional antiemetics**

10 These are treatments that are commonly used in practice at an optimum tolerated
11 dose to manage nausea and vomiting.

12 **Recommendations for research**

13 The guideline committee has made the following recommendations for research.

14 ***Key recommendations for research***

15 **1 Fibromyalgia or persistent treatment-resistant neuropathic pain in adults**

16 For adults with fibromyalgia or persistent treatment-resistant neuropathic pain, what
17 is the clinical and cost effectiveness of cannabidiol (CBD) as an add-on to standard
18 treatment? What is the effectiveness of CBD as an add-on treatment compared to
19 standard treatment alone?

20 To find out why the committee made the research recommendation on fibromyalgia
21 or persistent treatment-resistant neuropathic pain in adults see [rationale and impact](#).

22 **2 Chronic pain in children and young people**

23 In children and young people with intractable cancer-related pain and pain
24 associated with specific diseases (such as epidermolysis bullosa), what is the clinical
25 and cost effectiveness of cannabis-based medicinal products as an add-on to
26 standard treatment to improve symptoms in comparison to treatment with standard
27 care?

1 To find out why the committee made the research recommendation on chronic pain
2 in children and young people see [rationale and impact](#)

3 **3 CBD for severe treatment-resistant epilepsy**

4 What is the clinical and cost effectiveness of CBD in epileptic disorders in children,
5 young people and adults?

6 To find out why the committee made the research recommendation on CBD for
7 severe treatment-resistant epilepsy see [rationale](#).

8 **4 THC in combination with CBD for severe treatment-resistant epilepsy**

9 Does the addition of delta-9-tetrahydrocannabinol (THC) to CBD have an effect on
10 seizure frequency, brain structure and neurophysiological performance when
11 compared with both CBD alone and placebo in epileptic disorders in children, young
12 people and adults?

13 To find out why the committee made the research recommendation on THC in
14 combination with CBD for severe treatment-resistant epilepsy see [rationale](#).

15 **5 Spasticity**

16 What is the clinical and cost effectiveness of cannabis-based medicinal products for
17 people with spasticity? In particular, what is the impact of spasticity on improvements
18 in quality of life?

19 To find out why the committee made the research recommendation on spasticity see
20 [rationale and impact](#).

21 ***Other recommendations for research***

22 **Chemotherapy-induced intractable nausea and vomiting in adults**

23 What is the clinical and cost effectiveness of cannabis-based medicinal products as
24 an add-on treatment for adults with chemotherapy-induced nausea and vomiting
25 which persists with optimised conventional antiemetics?

1 **Chemotherapy-induced intractable nausea and vomiting in babies, children**
2 **and young people**

3 What is the clinical and cost effectiveness of cannabis-based medicinal products as
4 an add-on treatment in babies, children and young people with chemotherapy-
5 induced nausea or vomiting which persists with optimised conventional antiemetics?

6 **Intractable nausea and vomiting not caused by chemotherapy**

7 What is the clinical and cost effectiveness of cannabis-based medicinal products as
8 an add-on treatment for people with persistent nausea or vomiting not caused by
9 chemotherapy which hasn't fully responded to optimised conventional antiemetics?

10 **Rationale and impact**

11 These sections briefly explain why the committee made the recommendations and
12 how they might affect practice. They link to details of the evidence and a full
13 description of the committee's discussion.

14 ***Intractable nausea and vomiting***

15 Recommendations [1.1.1. to 1.1.2](#)

16 **Why the committee made the recommendations**

17 Intractable nausea or vomiting can be defined as persistent nausea or vomiting that
18 does not respond fully to optimal antiemetic treatment. Although there are different
19 causes of intractable or persistent nausea and vomiting, evidence was only identified
20 for the use of delta-9-tetrahydrocannabinol (THC), nabilone and dronabinol in people
21 with chemotherapy-induced and radiotherapy-induced nausea and vomiting.

22 Limited evidence showed that nabilone, which is licensed in the UK for adults,
23 resulted in complete or partial reduction in chemotherapy-induced nausea and
24 vomiting. However, most of the studies were old, of low quality and used outdated
25 antiemetic regimens that do not reflect current practice. Nabilone was also
26 associated with more adverse events (drowsiness, dizziness and dry mouth),
27 particularly in children. The committee noted that although use of cannabis-based
28 medicinal products for intractable chemotherapy-induced nausea and vomiting would

1 be short term, there was a lack of evidence on longer term adverse events, such as
2 dependence and the development of psychological disorders. They identified this as
3 a concern, particularly when considering repeated use. The committee also noted
4 the limited evidence for children and young people, based on these findings they
5 were unable to make recommendations specifically for this group.

6 The committee agreed that nabilone may play a role in treating intractable
7 chemotherapy-induced nausea and vomiting in people who have not had a full
8 response to optimal antiemetic therapy. Based on the limited evidence, the
9 committee were unable to make a strong recommendation for its use. Therefore, the
10 committee only recommended that nabilone could be considered as an add-on
11 treatment in adults with intractable chemotherapy-induced nausea and vomiting
12 which persists despite the use of optimised conventional antiemetics.

13 The committee were aware that people may be taking other medication when using
14 nabilone and were concerned about potential adverse drug interactions. They
15 recommended that adverse drug interactions should be carefully considered when
16 prescribing nabilone. The committee highlighted concerns for the use of nabilone
17 with central nervous system depressants and other centrally active drugs. They
18 recommended that healthcare professionals should think about these when
19 considering nabilone and refer to the summary of product characteristics for further
20 information on dosing, patient monitoring, contraindications and adverse events.

21 Evidence for the use of other cannabis-based medicinal products was limited and the
22 committee were unable to make any practice recommendations. However, they
23 made a research recommendation to inform future guidance.

24 Nabilone is not currently licensed in the UK for children and young people under 18
25 years because its safety and efficacy has not been established. Therefore, the
26 committee made another research recommendation on the effectiveness of
27 cannabis-based medicinal products in babies, children and young people with
28 intractable nausea and vomiting.

29 Only 1 study was identified which included people with radiotherapy-induced nausea
30 and vomiting. The committee noted that there are other causes of intractable nausea

1 and vomiting but were unable to make further recommendations due to lack of
2 evidence. Therefore, the committee made an additional research recommendation.

3 **How the recommendations might affect practice**

4 The committee highlighted that the use of nabilone is uncommon in current practice
5 and it is not used as first-line treatment for chemotherapy-induced nausea and
6 vomiting. The recommendations could result in an increase in use of nabilone as an
7 add-on treatment for adults with chemotherapy-induced nausea and vomiting, but
8 the current level of use is uncertain.

9 Full details of the evidence and the committee's discussion are in evidence review A:
10 Intractable nausea and vomiting

11 [Return to recommendations](#)

12 ***Chronic pain***

13 Recommendations [1.2.1](#) and [1.2.2](#)

14 **Why the committee made the recommendations**

15 Some evidence showed that cannabis-based medicinal products reduce chronic
16 pain, but the treatment effect was modest (an average improvement of about 0.4 on
17 a scale ranging from 0 to 10). The evidence did not show a reduction in opioid use in
18 people prescribed medicinal cannabis. Because the number of people who might
19 benefit is large and the cost potentially high, an economic model was developed to
20 compare benefits with the potential costs. The model used data from the trials in the
21 base case analysis but also assumed a larger potential benefit from cannabis-based
22 medicinal products in various sensitivity analyses. In all cases, the potential benefits
23 offered were small compared with the high and ongoing costs, and the products
24 were not an effective use of NHS resources. The evidence included CBD in
25 combination with THC, THC alone, dronabinol and nabilone so the committee named

1 these products in the recommendation. The committee also agreed that the
2 recommendation should follow the evidence and specify adults.

3 There was no evidence for the use of CBD alone. Therefore, the committee
4 recommended that CBD should not be offered unless as part of a clinical trial.
5 People who have fibromyalgia or persistent treatment-resistant neuropathic pain are
6 often taking high doses of painkillers over long periods. These can cause nausea,
7 drowsiness, mood disturbance and fatigue. The committee noted that this is a
8 significant population of people with chronic pain (around 15%). Cannabis-based
9 medicinal products might improve safety in this group by either replacing standard
10 care or reducing doses of other medicines (including opioids). Therefore, the
11 committee made a research recommendation for CBD in adults with fibromyalgia or
12 treatment-resistant neuropathic pain.

13 There was no evidence for intractable cancer-related pain or pain associated with
14 painful childhood diseases. The committee agreed that cannabis-based medicinal
15 products could potentially offer additional benefits for this group, for example, by
16 allowing them to receive their care in an outpatient rather than an inpatient setting.
17 They agreed to make a research recommendation to explore the clinical and cost
18 effectiveness.

19 **How the recommendations might affect practice**

20 Prescriptions of cannabis-based medicinal products for chronic pain are currently
21 rare. GPs refer people with chronic pain to specialist pain services where clinicians
22 on the Specialist Register with expertise in this area decide whether cannabis-based
23 medicinal products should be prescribed. The new recommendation might reduce
24 the number of these prescriptions.

25 Full details of the evidence and the committee's discussion are in evidence review B:
26 Chronic pain

27 [Return to recommendations](#)

28 ***Spasticity***

29 Recommendations [1.3.1 to 1.3.2](#)

1 **Why the committee made the recommendations**

2 The committee agreed that the evidence showed benefits of THC:CBD spray
3 (licensed product in UK: Sativex) for treating spasticity in people with multiple
4 sclerosis. There were reductions in some measures of patient-reported spasticity
5 and no difference in adverse events in the treatment or placebo groups although
6 much of the evidence was assessed as low quality. The committee agreed that the
7 longer-term benefits of THC:CBD spray are likely to outweigh any potential harms,
8 although it was not clear how benefits related to improvements in quality of life.

9 The committee considered the evidence from 2 published economic evaluations but
10 noted that they were contradictory and subject to potentially serious limitations. So
11 they considered results from a new economic model developed specifically for the
12 cannabis guideline. The model included data from all relevant trials, longer-term
13 registry data and data on adverse events. However, the results of the new model
14 showed that it was highly unlikely that THC:CBD spray could be considered a cost-
15 effective treatment. In reflection of the trial evidence, the model predicted that the
16 average person would receive a small quality of life (QALY) gain, equivalent to
17 around 30 days perfect health with THC:CBD spray added to standard care. The
18 acquisition costs of the treatment are offset by some predicted savings in
19 management costs but the model still estimates that THC:CBD spray would cost an
20 additional £3,000 over 5 years. The QALY gains are too small to justify this level of
21 expenditure unless the acquisition cost were reduced from £375 to £188 per pack.
22 Therefore the committee agreed with decisions made for the NICE guideline on
23 multiple sclerosis that they could not recommend THC:CBD spray based on current
24 costs.

25 The committee agreed that the evidence for the effectiveness and safety of other
26 cannabis-based medicinal products was much more limited. There is also currently
27 no evidence on the cost effectiveness of products other than THC:CBD spray and in
28 other clinical indications (for example, motor neurone disease and spinal cord injury).
29 The committee agreed to include a recommendation that other cannabis-based
30 medicinal products should not be used to treat spasticity unless used in the context
31 of a clinical trial. This recommendation was needed to ensure that other products

1 were not used as an alternative to THC:CBD spray without sufficient evidence of
2 their effects and associated costs.

3 Because there is limited evidence from trials on how reductions in spasticity affect
4 quality of life and no evidence was found for conditions such as cerebral palsy, the
5 committee agreed to make a research recommendation to inform future guidance.

6 **How the recommendations might affect practice**

7 The recommendation against the use of THC:CBD spray (Sativex) reflects the
8 recommendation in the NICE guideline on multiple sclerosis and is therefore unlikely
9 to affect current practice. The second recommendation means that other cannabis-
10 based medicinal products will also not be used to treat spasticity outside of a
11 research study.

12 Full details of the evidence and the committee's discussion are in evidence review C:
13 Spasticity

14 [Return to recommendations](#)

15 **Severe *treatment-resistant* epilepsy**

16 [Research recommendations](#) on CBD, and THC in combination with CBD

17 **Why the committee made the research recommendations**

18 Cannabis-based medicinal products are currently unlicensed for the treatment of
19 epilepsy. There are some reports of individual patients having fewer seizures with
20 these products when other treatments have not fully controlled the seizures. But
21 current research is limited and of low quality, making it difficult to assess just how
22 effective these products are for people with epilepsy. Published randomised
23 controlled trials have focused on the use of pure cannabidiol in people with Dravet
24 and Lennox-Gastaut syndrome. People with these epilepsy syndromes also report a
25 very high rate of adverse events. Open-label studies (clinical trials in which the
26 treatment and placebo groups are not disguised) of cannabis-based medicinal
27 products in other types of epilepsy have also shown a very high level of adverse
28 events (in up to 98% of people) but it was not possible to determine how many of
29 these were due to the cannabis-based products.

1 The committee discussed the limited evidence and agreed that it did not warrant a
2 practice recommendation. However, they also agreed that they should not make a
3 recommendation against the use of cannabis-based medicinal products as this
4 would restrict further research in this area and would prevent people who are
5 currently apparently benefiting from continuing with their treatment. Until there is
6 clear evidence, specialists, people with epilepsy and their carers should continue to
7 make treatment decisions in the best interests of each person with epilepsy.
8 However, people seeking treatment for severe epilepsy should be made aware that
9 currently there is no clear evidence of the safety and effectiveness of cannabis-
10 based medicinal products.

11 The committee agreed that more evidence is needed on the effectiveness of
12 cannabis-based medicinal products in severe treatment-resistant epilepsy and made
13 a research recommendation to inform future practice. They discussed that some
14 individual funding requests are denied because of lack of evidence of effectiveness.
15 More research across different types of epilepsy may address this evidence gap.

16 The committee discussed the constituents of cannabis-based medicinal products.
17 Some products contain either purified CBD alone or purified CBD combined with
18 THC. Others contain CBD and THC from whole plant extracts. Most studies of
19 cannabis-based products for severe epilepsy have evaluated pure CBD, but the
20 committee agreed it is important to know whether adding THC to CBD offers benefits
21 or affects the type of adverse events observed. They decided to make a research
22 recommendation on how the constituents of a cannabis-based medicinal product
23 influence its effectiveness.

24 Full details of the evidence and the committee's discussion are in evidence review D:
25 Epilepsy

26 [Return to recommendations](#)

27 ***Prescribing: who should prescribe and shared care***

28 Recommendations [1.5.1 to 1.5.4](#)

1 **Why the committee made the recommendations**

2 Based on current legislation, the complexity of the conditions, and the licensed
3 (nabilone and Sativex) and unlicensed status of these medicines, the committee
4 agreed that the initial prescription of unlicensed cannabis-based medicinal products
5 must be made by a clinician on the General Medical Council's Specialist Register
6 who has an interest in the condition being treated. The committee also agreed that in
7 line with the summary of product characteristics of Sativex, this too must only be
8 initiated by a specialist. Although there are no legal requirements for nabilone to be
9 prescribed by a specialist prescriber.

10 There was limited evidence on who should prescribe and monitor cannabis-based
11 medicinal products. Studies were conducted in Australia and Canada, and 1 study
12 included participants from 8 different European countries. These countries have
13 different healthcare systems, funding streams and legislation, which raised questions
14 about their applicability to the prescribing of cannabis-based medicinal products in
15 England. It was also not clear whether all products could be considered cannabis-
16 based products for medicinal use as defined in the 2018 Regulations.

17 Guidance from the British Paediatric Neurology Association, based on current UK
18 legislation and policy, advises that for children with intractable epilepsy, cannabis-
19 based products should only be prescribed by a consultant paediatric neurologist. The
20 committee agreed that for children and young people this should be a tertiary
21 paediatric epilepsy specialist.

22 The committee noted that NICE's guideline on controlled drugs recommends that no
23 more than a 30-day supply of a controlled drug is prescribed at any one time. People
24 taking cannabis-based products are likely to need repeat prescriptions as well as
25 close monitoring of effectiveness and adverse effects, and dose adjustments. The
26 committee agreed that there are potential burdens for patients associated with
27 limiting prescribing and monitoring to tertiary care. They highlighted a clear need for
28 shared care arrangements, which could involve other healthcare professionals such
29 as GPs and non-medical prescribers.

1 The committee agreed that after the initial assessment and prescription by a
2 specialist, allowing other prescribers to prescribe cannabis-based products under
3 specialist direction would improve access for patients.

4 The specialist initiating treatment should also be involved in monitoring, evaluation
5 and dose adjustment. This should be part of a shared care plan with a clear division
6 of responsibilities between the initiating specialist prescriber and the prescriber
7 acting under their direction.

8 The committee noted that a shared care agreement should detail the responsibilities
9 of all parties, including the patient and their family and carers. The committee
10 highlighted that the agreement should include details of how communication
11 between parties would be managed, how funding would be obtained and the
12 frequency and nature of monitoring.

13 Because some patients may need long-term treatment, the agreement should
14 ensure continuity of care by setting out what should happen when the patient or
15 specialist moves location. This should include handover of responsibilities to other
16 specialists or prescribers.

17 **How the recommendations might affect practice**

18 Currently, prescribing and monitoring cannabis-based medicinal products takes
19 place in tertiary care. The recommendations focus on shared care after the initial
20 prescription with the involvement of other healthcare professionals such as non-
21 medical prescribers and GPs. This will allow a more holistic approach to care.
22 Moving away from tertiary care may be cost saving for the NHS.

23 Full details of the evidence and the committee's discussion are in evidence review E:
24 Prescribing cannabis-based medicinal products

25 [Return to recommendations](#)

26 ***Prescribing: factors to think about when prescribing***

27 Recommendations [1.5.5 to 1.5.8](#)

1 **Why the committee made the recommendations**

2 The committee agreed a number of factors that should be considered before
3 prescribing cannabis-based medicinal products, based on study data, summaries of
4 product characteristics and committee experience. They highlighted these in a
5 recommendation along with some of the contraindications from the studies of the
6 effectiveness and safety of cannabis-based medicinal products for nausea and
7 vomiting, chronic pain, epilepsy and spasticity.

8 The committee also discussed whether there were any particular considerations
9 when prescribing cannabis-based medicinal products for babies, children and young
10 people. Although there was no evidence, the committee agreed that there are some
11 unknown effects, such as the impact on brain development and cognitive
12 development, and the effect of sedation.

13 Many people use non-prescribed, over-the-counter or over-the-internet, cannabis-
14 based food supplements. The committee agreed that when someone is prescribed
15 cannabis-based medicinal products they should be advised to stop using any non-
16 prescribed cannabis products. This will reduce the risk of any drug interactions and
17 reduce the potential for people taking a higher dose of cannabis than prescribed.

18 **How the recommendations might affect practice**

19 These recommendations will help to guide prescribers on some of the important
20 issues to consider when prescribing cannabis-based medicinal products. This may
21 result in more prescriptions for cannabis-based medicinal products, which may
22 increase costs to the NHS. However, if symptoms are reduced with the use of
23 cannabis-based medicinal products this may ultimately reduce the cost of other
24 treatment for these patients, either through primary care or urgent care services.

25 Full details of the evidence and the committee's discussion are in evidence review E:
26 Prescribing cannabis-based medicinal products.

27 [Return to recommendations](#)

1 ***Prescribing: Supporting shared decision making***

2 Recommendations [1.5.9 to 1.5.10](#)

3 **Why the committee made the recommendations**

4 Limited evidence was identified on the support prescribers and people may need
5 when making decisions on cannabis-based medicinal products. Some evidence
6 identified the need for training and further education for prescribers, while
7 international guidelines described the overarching support that people seeking
8 cannabis-based medicinal products may need.

9 The committee agreed that the key theme was the need for prescribers to discuss
10 the risks, benefits and alternatives to cannabis-based medicinal products with people
11 seeking treatment. The committee noted that with the change in legislation people
12 may require licensed or unlicensed products, which would also be a key area for
13 discussion. This recommendation should encourage shared decision making and
14 allow people to make informed decisions about their care.

15 The committee also recommended that prescribers follow NICE's guideline on
16 patient experience in adult NHS services (CG138). This has specific
17 recommendations on shared decision making and details the support prescribers
18 can provide when discussing treatment options.

19 **How the recommendations might affect practice**

20 The recommendations promote shared decision making and allow people to make
21 informed decisions about their care. The committee noted that there may be
22 situations in which a multidisciplinary team may help to reach a decision on
23 treatment, such as the care of babies, children or young people. A multidisciplinary
24 team may also need to be involved when decisions need to be made that are in the
25 patient's best interest. This may not be feasible in all specialist care settings because
26 staffing and structure of care provision varies.

27 Full details of the evidence and the committee's discussion are in evidence review E:
28 Prescribing cannabis-based medicinal products.

1 [Return to recommendations](#)

2 **Context**

3 Cannabis-based medicinal products have been suggested for a variety of medical
4 conditions. In line with prescribing for all medicines, the potential for harm must be
5 weighed up against the potential for benefit for individual patients.

6 ***Current practice***

7 At the time of developing this guideline, delta-9-tetrahydrocannabinol and cannabidiol
8 (Sativex) and nabilone were the only cannabis-based medicines licensed for use in
9 adults in the UK. Delta-9-tetrahydrocannabinol and cannabidiol (Sativex) has been
10 licensed by the MHRA as a treatment for spasticity in multiple sclerosis and is listed
11 under Schedule 4 of the [Misuse of Drugs Regulations 2001](#) ('2001 Regulations').
12 Nabilone has been licensed by the MHRA as a control of chemotherapy-induced
13 nausea and vomiting and is listed under Schedule 2 of the 2001 Regulations.
14 Dronabinol is listed under Schedule 2 controlled drugs but does not have a
15 marketing authorisation from the MHRA in the UK.

16 Until September 2018, in cases of exceptional and unmet clinical need, legislation
17 allowed the prescribing of cannabis-based medicinal products through the granting
18 of an individual licence. As Schedule 1 controlled drugs, prescribing was controlled
19 through the licensing process operated by the Home Office.

20 In November 2018, the UK Government set out the following [requirements](#) for the
21 prescription of a cannabis-based product:

22 'A preparation or other product, other than one to which paragraph 5 of
23 part 1 of schedule 4 applies, which:

- 24 • is or contains cannabis, cannabis resin, cannabiol or a cannabiol derivative (not
25 being dronabinol or its stereoisomers)²

² 'Cannabis-based products for medicinal use related only to cannabis and cannabis preparations (such as extracts from cannabis as well as cannabinoids isolated from cannabis). It does not include synthetic versions of naturally occurring cannabinoids (for example, dronabinol) or any non-natural cannabinoids obtained by chemical synthesis (nabilone).'

- 1 • is produced for medicinal use in humans; and
2 • is a medicinal product, or
3 • a substance or preparation for use as an ingredient of, or in the production of an
4 ingredient of, a medicinal product.’

5 In this guideline, cannabis-based medicinal products include:

- 6 • cannabis-based products for medicinal use as set out by the UK Government in
7 the 2018 Regulations
8 • the licensed products delta-9-tetrahydrocannabinol and cannabidiol (Sativex) and
9 nabilone
10 • plant-derived cannabinoids such as pure cannabidiol (CBD)
11 • synthetic compounds which are identical in structure to naturally occurring
12 cannabinoids such as delta-9-tetrahydrocannabinol (THC), for example,
13 dronabinol.

14 **Finding more information and resources**

15 To find out what NICE has said on topics related to this guideline, see our web page
16 on [neurological conditions](#).

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