

Reporting Organisation

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Appendix B: Scopes for NICE clinical guideline update 2015, NICE clinical guideline 87 & NICE clinical guideline 66

*Commissioned by the National Institute for
Health and Clinical Excellence*

Part 1. Scope for the clinical guideline update (2015)

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3 NATIONAL INSTITUTE FOR HEALTH AND CLINICAL 4 EXCELLENCE - SCOPE

1 Guideline title

6 Type 2 diabetes: management of type 2 diabetes in adults

1.1 Short title

8 Type 2 diabetes in adults

2 The remit

10 This is an update of Type 2 diabetes (NICE clinical guideline 66) and Type 2 diabetes: newer
11 agents (NICE clinical guideline 87). See section 4.3.1 for details of which sections will be
12 updated. We will also carry out an editorial review of all the recommendations to ensure that
13 they comply with NICE's duties under equality legislation.

This is the scope for 1 of 4 NICE clinical guidelines being developed that address diabetes care. Included below is a summary of the content for each guideline and of the NICE steering committee.

Guideline 1 – Diabetes in children and young people (developed by the National Collaborating Centre for Women's and Children's Health)

This guideline will update Type 1 diabetes in children, young people (NICE clinical guideline 15). It will cover the diagnosis and management of type 1 and type 2 diabetes in children and young people (younger than 18 years). It will include: structured education programmes, behavioural interventions to improve adherence, glucose monitoring strategies, ketone monitoring, insulin regimens for type 1 diabetes and metformin monotherapy for type 2 diabetes.

Guideline 2 – Diabetes in pregnancy (developed by the National Collaborating Centre for Women's and Children's Health)

This guideline will update Diabetes in pregnancy (NICE clinical guideline 63). It will cover women of reproductive age who have pre existing diabetes or who develop diabetes during pregnancy and it will also cover their newborn babies. It will include: target glucose ranges in the preconception period and during pregnancy, glucose monitoring strategies during pregnancy, screening, diagnosis and treatment of gestational diabetes, and postnatal testing for type 2 diabetes.

Guideline 3 – Type 1 diabetes in adults (developed by the National Clinical Guideline Centre)

This guideline will update Type 1 diabetes in children, young people and adults (NICE clinical guideline 15). It will cover adults (18 years or older) with type 1 diabetes. It will include: tests to differentiate type 1 diabetes from type 2 diabetes, structured education programmes, clinical monitoring of glucose control, insulin regimens, ketone monitoring, dietary advice on carbohydrate counting and glycaemic index, and treatment and monitoring of specific complications.

Guideline 4 – Type 2 diabetes in adults (developed by the Internal Clinical Guidelines Programme, Centre for Clinical Practice, NICE)

This guideline will update Type 2 diabetes (NICE clinical guideline 66) and Type 2 diabetes: newer agents (NICE clinical guideline 87). It will cover adults (18 years or older) with type 2 diabetes. It will include: pharmacological management of blood glucose levels, target values for blood glucose

control, self-monitoring of blood glucose levels for blood glucose control, antithrombotic therapy and drug therapy for erectile dysfunction.

NICE steering committee

NICE has set up a steering committee to oversee the production of these clinical guidelines. The group, which includes the Guideline Development Groups' chairs, together with staff from the 3 guidance-producing centres and NICE, will identify and act on any gaps or overlaps across the different guidance topics to ensure that the final guidelines are complementary and consistent. It is intended that the guidance-producing centres will share systematic reviews and cross-refer to recommendations in the other guidelines where appropriate. This update is being undertaken as part of the guideline review cycle.

3 Clinical need for the guideline

3.1 Epidemiology

3 Type 2 diabetes is a condition of insufficient insulin production often exacerbated by insulin
4 resistance, the primary treatment for which is weight loss and exercise. Pharmacological
5 measures to increase insulin sensitivity or to increase insulin release can be added to
6 lifestyle interventions, but insulin therapy may eventually be needed by the majority of people
7 as their insulin secretion declines. Like type 1 diabetes, type 2 diabetes has a significant
8 impact on lifestyle in the short term, and is associated with major long-term complications
9 and reduced life expectancy. There are 2.9 million people known to be diagnosed with
10 diabetes in the UK, with an average prevalence of approximately 4.45%. Currently, it is
11 thought that more than 1 in 20 of the UK population has diagnosed or undiagnosed diabetes
12 and incidence rates are increasing. Approximately 90% of adults currently diagnosed with
13 diabetes have type 2 diabetes.

14 Type 2 diabetes mainly develops in people aged over 40 years, although it is usually
15 diagnosed earlier in people of South Asian, Chinese, African or African Caribbean family
16 origin. It can occur in all age groups and is increasingly being diagnosed in children. People
17 who are overweight or obese, have inactive lifestyles or have a family history of diabetes are
18 at risk. It is more prevalent in less-affluent populations and in people of South Asian,
19 Chinese, African or African Caribbean family origin.

20 Type 2 diabetes can lead to acute metabolic disturbances such as hyperglycaemia (high
21 blood glucose). If prolonged, hyperglycaemia can cause irreversible complications. These
22 can include microvascular complications such as diabetic retinopathy (eye damage),
23 nephropathy (kidney damage) and neuropathy (nerve damage), and macrovascular
24 complications such as cardiovascular disease (for example, coronary heart disease,
25 cerebrovascular disease and peripheral vascular disease). The UK Prospective Diabetes
26 Study (UKPDS) found that approximately 50% of people newly diagnosed with type 2
27 diabetes already have complications. The study recognised the need for early diagnosis and
28 screening for people in high-risk groups.

29 People receiving pharmacological therapy for type 2 diabetes may also be susceptible to
30 hypoglycaemia (low blood glucose). Increasing age and longer duration of diabetes may be
31 associated with an increased risk of hypoglycaemia. Hypoglycaemic episodes range from
32 mild to severe and the most serious episodes can be life threatening.

33 It is estimated that approximately 10% of NHS expenditure goes on diabetes care. The
34 presence of diabetic complications can lead to a 5-fold increase in a patient's NHS costs and
35 people with diabetes can experience prolonged stays in hospital. Life-expectancy for people
36 with type 2 diabetes is reduced by an average of 5 to 7 years, and the impact on quality of
37 life can be considerable.

3.2 Current practice

2 Initial management of type 2 diabetes typically involves lifestyle interventions, although as
3 the condition progresses glucose lowering therapies may be needed to control blood glucose
4 levels. Many people start on metformin therapy, but some people may require alternative or
5 additional glucose-lowering therapies. Many people may progress to insulin therapy as their
6 insulin secretion declines. Regular monitoring of blood glucose levels can help people with
7 diabetes to manage their risk of developing complications. The current NICE recommended
8 target for blood glucose control in people with type 2 diabetes is haemoglobin A1c (HbA1c)
9 of 6.5% (48 mmol/mol is now used in clinical practice). However, specific targets may be
10 individualised to meet people's needs, taking into consideration their risk of hypoglycaemia,
11 cardiovascular risk and other comorbidities.

12 Good management of blood pressure (including the use of angiotensin-converting enzyme
13 [ACE] inhibitors, calcium-channel blockers and diuretics) and the management of blood lipid
14 levels (including the use of statins and fibrates) can help to prevent or delay the onset of
15 microvascular or macrovascular complications.

16 The 2011 review of NICE clinical guidelines 66 and 87 identified new evidence in a number
17 of areas and recommended that the guidelines should be updated. In particular, new
18 evidence was found relating to the pharmacological management of blood glucose. This
19 includes newly licensed combinations, as well as safety concerns about some classes of
20 glucose-lowering therapies. The effect of drugs coming off patent may also have an impact
21 on health-economic issues. There are new members of the dipeptidyl peptidase 4 (DPP-4)
22 inhibitor class of drugs and new indications for licensed class members. New evidence has
23 also arisen relating to the use of aspirin in the primary prevention of cardiovascular disease.

4 The guideline

25 The guideline development process is described in detail on the NICE website (see section
26 6, 'Further information').

27 This scope defines what the guideline will (and will not) examine, and what the guideline
28 developers will consider. The scope is based on the referral from the Department of Health.

29 The areas that will be addressed by the guideline are described in the following sections.

4.1 Population

4.1.1 Groups that will be covered

- 32 1. Adults (aged 18 years and older) with type 2 diabetes.
- 33 2. Specific patient sub-groups for whom the management of type 2 diabetes may vary.
34 These may include (but are not restricted to):
 - 35 a. adults aged 65 years and older
 - 36 b. people with renal impairment
 - 37 c. people in specific ethnic groups
 - 38 d. people in specific cardiovascular risk groups.

4.1.2 Groups that will not be covered

- 40 1. Children and young people with type 1 or type 2 diabetes (this will be addressed in a
41 separate guideline).
- 42 2. Adults (aged 18 years and older) with type 1 diabetes (this will be addressed in a
43 separate guideline).

- 1 3. Diabetes in pregnancy (this will be addressed in a separate guideline).

4.2 Healthcare setting

- 3 All settings in which NHS care is received or commissioned.

4.3 Clinical management

4.3.1 Key clinical issues that will be covered

- 6 Note that guideline recommendations will normally fall within licensed indications;
7 exceptionally, and only if clearly supported by evidence, use outside a licensed indication
8 may be recommended. The guideline will assume that prescribers will use a drug's summary
9 of product characteristics to inform decisions made with individual patients.

4.3.2 Areas from the original guidelines that will be updated by an evidence review

- 11 1. Pharmacological management of blood glucose levels. The following blood glucose-
12 lowering therapies will be examined as part of treatment strategies involving
13 monotherapy, dual therapy and triple therapy ^a:
- 14 • DPP-4 inhibitors:
 - 15 ○ sitagliptin, vildagliptin, linagliptin and saxagliptin
 - 16 • glucagon-like peptide-1 (GLP-1) receptor agonists:
 - 17 ○ exenatide (conventional formula and prolonged release), lixisenatide and liraglutide
 - 18 • thiazolidinediones (peroxisome proliferator-activated receptor gamma [PPAR-γ] agonists):
 - 19 ○ pioglitazone
 - 20 • sulfonylureas
 - 21 • metformin
 - 22 • insulin
 - 23 • acarbose
 - 24 • meglitinides.
- 25 2. Target values for blood glucose control:
- 26 • HbA1c
 - 27 • fasting blood glucose
 - 28 • post-prandial blood glucose.
- 29 3. Self monitoring of blood glucose levels (finger pricks). This will include:
- 30 • Targets
 - 31 • Frequency of monitoring
 - 32 • Timing
 - 33 • Site of testing
- 34 4. Antithrombotic therapy:
- 35 • Clopidogrel and aspirin for the primary prevention of cardiovascular disease.
- 36 5. Drug therapy for erectile dysfunction:
- 37 • Phosphodiesterase 5 (PDE-5) inhibitors
 - 38 • Testosterone therapy
 - 39 • Alprostadil.

a The following drugs were not previously included in the original guidelines but will be covered in this update:
DPP-4 inhibitors (linagliptin and saxagliptin); GLP-1 receptor agonist (lixisenatide).

4.3.13 Clinical issues that will not be covered

4.3.24 Areas from the original guidelines that will not be updated by an evidence review

- 3
- 4 1. Patient education (including structured education).
- 5 2. Dietary advice.
- 6 3. Management of depression.
- 7 4. Screening for diabetic retinopathy.
- 8 5. Pharmacological management of blood glucose levels:
 - 9 • sodium glucose cotransporter 2 (SGLT-2) inhibitors. It is intended that these drugs will be
 - 10 covered by NICE technology appraisals guidance. The clinical guideline intends to use
 - 11 these drugs as comparators but will not make new recommendations on their use
 - 12 • rosiglitazone (original recommendations removed following European Medicines Agency
 - 13 [EMA] safety warning, September 2010)
 - 14 • alogliptin (full license not anticipated to be in time for inclusion within the guideline)
 - 15 6. Blood pressure control (including target values and pharmacological management).

4.3.65 Areas from the original guidelines that will be removed

- 17 No areas from the original guidelines will be removed.

4.3.66 Areas not covered by the original guidelines or the update

- 19 1. Diagnosis of type 2 diabetes.
- 20 2. Primary prevention of type 2 diabetes.
- 21 3. Ketone testing of blood glucose and urine
- 22 4. The management of hypoglycaemia, unless this is as a consequence of pharmacological
- 23 interventions for hyperglycaemia.
- 24 5. The diagnosis and management of diabetic retinopathy.
- 25 6. Peripheral arterial disease comprising peripheral vascular disease (PVD) and peripheral
- 26 sensory neuropathy (PSN).
- 27 7. Surgical interventions: the use and effectiveness of bariatric surgery for the management
- 28 of type 2 diabetes (this is covered in Obesity [NICE clinical guideline 43]).

29 The following NICE guidance will be cross-referred to

- 30 8. Identification of arterial risk, interventions to reduce risk (with the exception of aspirin)
- 31 and blood pressure management:
 - 32 • Hypertension. NICE clinical guideline 127 (2011).
 - 33 • Lipid modification. NICE clinical guideline 67 (2007). An update of clinical guideline 67 is
 - 34 in progress.
 - 35 • Statins for the prevention of cardiovascular events. NICE technology appraisal 94 (2006).
 - 36 9. Insulin pumps:
 - 37 • Continuous subcutaneous insulin infusion for the treatment of diabetes mellitus. NICE
 - 38 technology appraisal 151 (2008).
 - 39 10. Kidney disease:
 - 40 • Chronic kidney disease. NICE clinical guideline 73 (2008). An update of clinical guideline
 - 41 73 is in progress.
 - 42 11. Diabetic foot problems:
 - 43 • Diabetic foot problems - inpatient management. NICE clinical guideline 119 (2011).

- 1 • Type 2 diabetes - footcare. NICE clinical guideline 10 (2004).
- 2 12. Painful neuropathy:
- 3 • Neuropathic pain. NICE clinical guideline 96 (2010). An update of clinical guideline 96 is in
- 4 progress.
- 5 • Spinal cord stimulation for chronic pain of neuropathic or ischaemic origin. NICE
- 6 technology appraisal 159 (2008).
- 7 13. Monitoring and management of special situations including eating disorders, depression,
- 8 or other psychological problems:
- 9 • Anxiety. NICE clinical guideline 113 (2011).
- 10 • Depression with a chronic physical health problem. NICE clinical guideline 91 (2009).
- 11 • Depression in adults (update). NICE clinical guideline 90 (2009).
- 12 • Nutrition support in adults. NICE clinical guideline 32 (2006).
- 13 • Eating disorders. NICE clinical guideline 9 (2004).

4.4 Main outcomes

- 15 1. Changes in blood glucose levels (including HbA1c).
- 16 2. Changes in weight or body mass index (BMI).
- 17 3. Frequency and severity of hypoglycaemic episodes.
- 18 4. Adverse events.
- 19 5. The development of microvascular and macrovascular complications.
- 20 6. Changes in lipid levels and blood pressure^b.
- 21 7. Mortality.
- 22 8. Quality of life.
- 23 9. Resource use and cost.

4.5 Review questions

4.5.1 Pharmacological management of blood glucose levels

- 26 • Which pharmacological blood glucose-lowering therapies should be used as monotherapy
- 27 to control blood glucose levels in people with type 2 diabetes?
- 28 • Which pharmacological blood glucose-lowering therapies should be used as part of dual
- 29 therapy to control blood glucose levels in people with type 2 diabetes?
- 30 • Which pharmacological blood glucose-lowering therapies should be used as part of triple
- 31 therapy to control blood glucose levels in people with type 2 diabetes?
- 32 • What are the long-term effects of pharmacological interventions to control blood glucose
- 33 levels in people with type 2 diabetes, including adverse events and impact on
- 34 development of microvascular and macrovascular complications?

4.5.2 Target values for glucose control

- 36 • What are the optimal target values for HbA1c, fasting blood glucose and post-prandial
- 37 blood glucose in people with type 2 diabetes?

b Treatment strategies that have the primary aim of controlling blood pressure and/or lipid levels are excluded from consideration in this update (see 4.3.2 f and g) however, any effect that included treatments have on blood pressure and/or lipid levels is an outcome of interest.

4.513 Self monitoring of plasma glucose

- 2 • Should self monitoring be used to manage blood glucose levels in people with type 2
3 diabetes?

4.544 Antithrombotic therapy

- 5 • Should aspirin and/or clopidogrel be used for primary prevention of cardiovascular
6 disease in people with type 2 diabetes?

4.575 Erectile dysfunction

- 8 • What pharmacological treatment should be used to manage erectile dysfunction in men
9 with type 2 diabetes?

4.6 Economic aspects

11 Developers will take into account both clinical and cost effectiveness when making
12 recommendations involving a choice between alternative interventions. A review of the
13 economic evidence will be conducted and analyses will be carried out as appropriate. The
14 preferred unit of effectiveness is the quality-adjusted life year (QALY), and the costs
15 considered will usually be only from an NHS and personal social services (PSS) perspective.
16 Further detail on the methods can be found in 'The guidelines manual' (see 'Further
17 information').

4.7 Status

4.791 Scope

20 This is the final version of the scope.

4.712 Timing

22 The development of the guideline recommendations will begin in October 2012.

5 Related NICE guidance

Comment [s1]: Add hyperlinks

5.1 Published guidance

5.151 NICE guidance to be updated

26 Depending on the evidence, this guideline might update and replace parts of the following
27 NICE guidance:

- 28 • Type 2 diabetes: newer agents. NICE clinical guideline 87 (2009).
29 • Type 2 diabetes. NICE clinical guideline 66 (2008).
30 • TA248 (exenatide prolonged-release) and TA203 (liraglutide).

5.112 NICE guidance to be incorporated

32 This guideline will incorporate the following NICE guidance subject to a technology appraisal
33 review proposal agreement:

- 34 • Dapagliflozin in combination therapy for the treatment of type 2 diabetes (ID427)
35 • Canagliflozin for type 2 diabetes mellitus (ID554)

5.1.13 Other related NICE guidance

- 2 • Lower limb peripheral arterial disease. NICE clinical guideline 147 (2012).
- 3 • Preventing type 2 diabetes: risk identification and interventions for individuals at high risk.
- 4 NICE public health guidance 38 (2012).
- 5 • Patient experience in adult NHS services. NICE clinical guideline 138 (2012).
- 6 • Hyperglycaemia in acute coronary syndromes. NICE clinical guideline 130 (2011).
- 7 • Ranibizumab for the treatment of diabetic macular oedema. NICE technology appraisal
- 8 guidance 237 (2011).
- 9 • Preventing type 2 diabetes: population and community-level interventions in high-risk
- 10 groups and the general population. NICE public health guidance 35 (2011).
- 11 • Clopidogrel and modified-release dipyridamole for the prevention of occlusive vascular
- 12 events. NICE technology appraisal guidance 210 (2010).
- 13 • Depression with a chronic physical health problem. NICE clinical guideline 91 (2009).
- 14 • Depression in adults. NICE clinical guideline 90 (2009).
- 15 • Medicines adherence. NICE clinical guideline 76 (2009).
- 16 • Continuous subcutaneous insulin infusion for the treatment of diabetes mellitus. NICE
- 17 technology appraisal guidance 151 (2008).
- 18 • Smoking cessation services. NICE public health guidance 10 (2008).
- 19 • Obesity. NICE clinical guideline 43 (2006).
- 20 • Nutrition support in adults. NICE clinical guideline 32 (2006).
- 21 • Four commonly used methods to increase physical activity. NICE public health guidance 2
- 22 (2006).
- 23 • Type 1 diabetes. NICE clinical guideline 15 (2004).

5.2 Guidance under development

- 25 NICE is currently developing the following related guidance (details available from the NICE
26 website):
- 27 • Fluocinolone acetonide intravitreal implant for the treatment of diabetic macular oedema.
 - 28 NICE technology appraisal guidance. Publication expected November 2012.
 - 29 • Obesity – working with local communities. NICE public health guidance. Publication
 - 30 expected 2013.
 - 31 • Type 1 diabetes (update). NICE clinical guideline. Publication expected 2014.
 - 32 • Diabetes in children (update). NICE clinical guideline. Publication expected 2014.
 - 33 • Diabetes in pregnancy. NICE clinical guideline. Publication expected 2014.
 - 34 • Chronic kidney disease (update). NICE clinical guideline. Publication expected 2014.
 - 35 • Lipid modification (update). NICE clinical guideline. Publication expected 2014.
 - 36 • Buccal insulin for the management of type 1 diabetes. NICE technology appraisal
 - 37 guidance. Publication date to be confirmed.
 - 38 • Pegaptanib sodium for the treatment of diabetic macular oedema. NICE technology
 - 39 appraisal guidance. Publication date to be confirmed.
 - 40 • Ranibizumab for the treatment of macular oedema caused by retinal vein occlusion. NICE
 - 41 technology appraisal guidance. Publication date to be confirmed.
 - 42 • Canagliflozin for the treatment of type 2 diabetes. NICE technology appraisal guidance.
 - 43 Publication date to be confirmed.
 - 44 • Dapagliflozin for the treatment of type 2 diabetes. NICE technology appraisal guidance.
 - 45 Publication date to be confirmed.

- 1 • Empagliflozin for type 2 diabetes. NICE technology appraisal guidance. Publication date
2 to be confirmed.

6 Further information

- 4 Information on the guideline development process is provided in the following documents,
5 available from the NICE website:
- 6 • 'How NICE clinical guidelines are developed: an overview for stakeholders the public and
7 the NHS'
- 8 • 'The guidelines manual'.
- 9 Information on the progress of the guideline will also be available from the NICE website.

Part 2. Scope for clinical guideline 87

2 NATIONAL INSTITUTE FOR HEALTH AND CLINICAL EXCELLENCE

4 SHORT CLINICAL GUIDELINE – SCOPE

1 Guideline title

6 Type 2 diabetes: newer agents for blood glucose control in type 2 diabetes

1.1 Short title

8 Type 2 diabetes newer agents

2 Background

10 The Department of Health has asked the National Institute for Health and Clinical Excellence
11 ('NICE' or 'the Institute') to develop a short clinical guideline on 'newer agents for blood
12 glucose control in type 2 diabetes' for use in the NHS in England and Wales. This will be a
13 rapid update of the relevant section of the NICE clinical guideline 'Type 2 diabetes: the
14 management of type 2 diabetes (update)'. The guideline will provide recommendations for
15 good practice that are based on the best available evidence of clinical and cost
16 effectiveness.

17 The Institute's clinical guidelines support the implementation of National Service Frameworks
18 (NSFs) in those aspects of care for which a Framework has been published. The statements
19 in each NSF reflect the evidence that was used at the time the Framework was prepared.
20 The clinical guidelines and technology appraisal guidance published by NICE after an NSF
21 has been issued will have the effect of updating the Framework.

22 NICE clinical guidelines support the role of healthcare professionals in providing care in
23 partnership with patients, taking account of their individual needs and preferences, and
24 ensuring that patients (and their carers and families, where appropriate) can make informed
25 decisions about their care and treatment.

3 Clinical need for the guideline

27 Type 2 diabetes is a chronic metabolic disorder caused by insulin insensitivity and a failure of
28 pancreatic insulin and glucagon secretion to compensate for this. It can be associated with
29 acute metabolic disturbances such as hyperglycaemia (high blood glucose). If prolonged,
30 hyperglycaemia can cause microvascular and macrovascular damage. Good management of
31 blood-glucose levels, blood pressure and lipid levels is known to delay or prevent the long-
32 term complications of diabetes. Current practice is that treatment should aim to achieve a
33 glycated haemoglobin (HbA1c) level of 6.5%, or 7.5% for those at risk of severe
34 hypoglycaemia, although it is acknowledged that such targets may not be achieved in
35 everyone.

36 The prevalence of diabetes is around 3.7% in England and 4.21% in Wales; diabetes affects
37 more than 2.09 million people in England and Wales. More than 85% of these people have
38 type 2 diabetes, and it is accepted that there are also many people who have undiagnosed
39 type 2 diabetes. It has been estimated that diabetes may be responsible for at least 5% of

1 healthcare expenditure in the UK, and up to 10% of hospital budgets are used for the care of
2 people with diabetes. Type 2 diabetes usually occurs in people older than 40; however, it can
3 appear earlier in life, particularly in people of South Asian or African-Caribbean origin.

4 Although lifestyle interventions (diet and exercise) are the first-line treatments for the
5 management of type 2 diabetes, in most cases the condition is progressive and people will
6 usually need to take oral glucose-lowering drugs. Metformin is widely-used as first-line oral
7 therapy, with sulphonylurea as an 'add on' second-line therapy if glycaemic control remains
8 poor, but clinical practice varies according to patient attributes (such as body weight and
9 insulin sensitivity). Current NICE guidance (NICE technology appraisal guidance 63) is that
10 glitazones (thiazolidinediones) are not recommended as second-line therapy for most
11 people. Because type 2 diabetes tends to progress, as a result of the continuing failure of
12 insulin secretion, many patients eventually need to take insulin. Insulin therapy may be given
13 in a number of different forms, for example intermediate-acting insulin (NPH insulin) or
14 biphasic insulin (premix) or basal bolus regimens.

15 In recent years new drugs have been developed for blood glucose control. These include the
16 long-acting insulin analogues (insulin glargine and insulin detemir), incretin mimetics
17 (exenatide and liraglutide) and incretin enhancers (sitagliptin and vildagliptin). So far only
18 insulin glargine has been the subject of NICE guidance (NICE technology appraisal guidance
19 53). There is an urgent need for guidance that determines the role of all of these agents and
20 their place in the care pathway of blood glucose control for people with type 2 diabetes. The
21 place of thiazolidinediones (rosiglitazone and pioglitazone) within this pathway also needs to
22 be addressed, including their positioning relative to the newer agents, and there are recent
23 safety concerns specifically in relation to rosiglitazone to be addressed regarding the risk of
24 cardiovascular adverse events.

25 The NICE clinical guideline 'Type 2 diabetes: the management of type 2 diabetes (update)' is
26 scheduled for publication in May 2008. It makes recommendations on the use of
27 thiazolidinediones (rosiglitazone and pioglitazone), an incretin mimetic (exenatide) and a
28 long-acting insulin analogue (insulin glargine). These recommendations will be reviewed and
29 updated by this short guideline.

4 The guideline

31 The guideline development process is described in detail in four publications that are
32 available from the NICE website (see 'Further information'). 'The guideline development
33 process: an overview for stakeholders, the public and the NHS' describes how organisations
34 can become involved in the development of a guideline. 'The guidelines manual' provides
35 advice on the technical aspects of guideline development. 'Background and overview of the
36 short guidelines programme' and 'The short guideline process – consultation document'
37 describe short clinical guidelines and how they are developed.

38 This document is the scope. It defines exactly what this guideline will (and will not) examine,
39 and what the guideline developers will consider. The scope is based on the referral from the
40 Department of Health.

41 The areas that will be addressed by the guideline are described in the following sections.

4.1 Population

4.1.1 Groups that will be covered

- 44 1. Adults (18 and older) diagnosed with type 2 diabetes.
- 45 2. Specific patient subgroups (for example, based on cardiovascular risk or ethnicity) for
46 whom the impact of these agents might differ.

4.1.12 Groups that will not be covered

- 2 1. People with type 2 diabetes who are younger than 18 years.
- 3 2. Pregnant women with type 2 diabetes or gestational diabetes.

4.2 Healthcare setting

- 5 Primary and secondary care.

4.3 Clinical management

4.3.1 Areas covered by the guideline

- 8 1. The newer agents for the control of blood glucose in type 2 diabetes that are detailed in
- 9 4.3.1 e–n. The relevant comparators for these interventions are:
- 10
 - oral glucose-lowering medications (metformin or sulphonylurea) used alone or in
 - 11 combination
 - 12 • intermediate-acting, long-acting or biphasic (premix) insulins.
- 13 2. Comparison of the newer agents with each other, if relevant evidence is available.
- 14 3. Use of these newer agents and their positioning within the care pathway of glucose
- 15 control in patients with type 2 diabetes.
- 16 4. Note that guideline recommendations will normally fall within licensed indications;
- 17 exceptionally, and only if clearly supported by evidence, use outside a licensed
- 18 indication may be recommended. The guideline will assume that prescribers will use a
- 19 drug's summary of product characteristics to inform their decisions for individual patients.

20 Incretin enhancers (DPP-4 inhibitors)

- 21 5. Sitagliptin (Januvia, Merck Sharp & Dohme). Sitagliptin has UK marketing authorisation
- 22 for use in patients with type 2 diabetes mellitus as oral therapy to improve glycaemic
- 23 control in combination with:
- 24
 - metformin if diet and exercise plus metformin do not provide adequate glycaemic control
 - 25 • a sulphonylurea, in patients with insufficient glycaemic control despite the maximum
 - 26 tolerated dose of a sulphonylurea and for whom metformin is inappropriate because of
 - 27 contraindications or intolerance
 - 28 • a sulphonylurea and metformin, in patients with insufficient glycaemic control
 - 29 • a thiazolidinedione, in patients with insufficient glycaemic control and for whom the use of
 - 30 a thiazolidinedione is appropriate.
- 31 6. Vildagliptin (Galvus, Novartis). Vildagliptin has UK marketing authorisation for use in the
- 32 treatment of type 2 diabetes mellitus as dual oral therapy in combination with:
- 33
 - metformin, in patients with insufficient glycaemic control despite the maximum tolerated
 - 34 dose of monotherapy with metformin
 - 35 • a sulphonylurea, in patients with insufficient glycaemic control despite the maximum
 - 36 tolerated dose of a sulphonylurea and for whom metformin is inappropriate because of
 - 37 contraindications or intolerance
 - 38 • a thiazolidinedione, in patients with insufficient glycaemic control and for whom the use of
 - 39 a thiazolidinedione is appropriate.

40 Incretin mimetics (GLP-1 analogues)

- 41 Exenatide (Byetta, Eli Lilly and Company). Exenatide currently has UK marketing
- 42 authorisation for the treatment of type 2 diabetes mellitus in combination with metformin

1 and/or sulphonylureas in people who have insufficient glycaemic control on the maximum
2 tolerated doses of these oral therapies. It is administered as a subcutaneous injection.

3 Liraglutide (NN2211, Novo Nordisk). Liraglutide does not yet have UK marketing
4 authorisation. It has been studied in phase III trials in patients with type 2 diabetes who have
5 been treated with oral glucose-lowering medications (metformin and a sulphonylurea). These
6 studies have examined the use of liraglutide as monotherapy and as combination with
7 metformin, sulphonylureas, metformin and a sulphonylurea, and metformin and a
8 thiazolidinedione. Liraglutide has also been studied in combination with a sulphonylurea, and
9 in combination with a thiazolidinedione. Liraglutide will be considered according to its
10 anticipated licensed indication. Guidance on this intervention will be issued only if it achieves
11 UK marketing authorisation for use in type 2 diabetes.

12 **Thiazolidinediones**

13 Pioglitazone (Actos, Takeda). Pioglitazone is administered orally and has UK marketing
14 authorisation for use:

- 15 • as monotherapy in people (particularly those who are overweight) who have insufficient
16 glycaemic control from diet and exercise, and for whom metformin is inappropriate
17 because of contraindications of intolerance
- 18 • as dual oral therapy in combination with metformin in people (particularly those who are
19 overweight) with insufficient glycaemic control despite the maximum tolerated dose of
20 monotherapy with metformin
- 21 • as dual oral therapy in combination with a sulphonylurea, only in people who show
22 intolerance to metformin or for whom metformin is contraindicated, and who have
23 insufficient glycaemic control despite the maximum tolerated dose of monotherapy with a
24 sulphonylurea
- 25 • as triple therapy in combination with metformin and a sulphonylurea, in people
26 (particularly those who are overweight) with insufficient glycaemic control despite dual oral
27 therapy
- 28 • in combination with insulin in people with type 2 diabetes with insufficient glycaemic
29 control on insulin for whom metformin is inappropriate because of contraindications or
30 intolerance.

31 Pioglitazone/metformin combination (Competact, Takeda). This combination product is
32 administered orally and is indicated for the treatment of type 2 diabetes, particularly in people
33 who are overweight, and who are unable to achieve sufficient glycaemic control at the
34 maximum tolerated dose of oral metformin alone.

35 Rosiglitazone (Avandia, GlaxoSmithKline UK). Rosiglitazone is indicated for the treatment of
36 type 2 diabetes and has UK marketing authorisation for use:

- 37 • as oral monotherapy in people (particularly those who are overweight) who have
38 insufficient glycaemic control from diet and exercise for whom metformin is inappropriate
39 because of contraindications or intolerance
- 40 • as dual oral therapy in combination with metformin in people (particularly those who are
41 overweight) with insufficient glycaemic control despite the maximum tolerated dose of
42 monotherapy with metformin
- 43 • as dual oral therapy in combination with a sulphonylurea, only in people who show
44 intolerance to metformin or for whom metformin is contraindicated, and who have
45 insufficient glycaemic control despite the maximum tolerated dose of monotherapy with a
46 sulphonylurea
- 47 • as triple therapy in combination with metformin and a sulphonylurea, in people
48 (particularly those who are overweight) with insufficient glycaemic control despite dual oral
49 therapy.

1 Rosiglitazone/metformin combination (Avandamet, GlaxoSmithKline UK). This combination
2 has UK marketing authorisation for oral use in people for whom the maximum tolerated dose
3 of oral metformin alone does not provide sufficient glycaemic control. It also has UK
4 marketing authorisation for use as triple oral therapy with a sulphonylurea in people with
5 insufficient glycaemic control despite dual oral therapy with the maximum tolerated dose of
6 metformin and a sulphonylurea.

7 **Long-acting recombinant human insulin analogues**

8 Insulin detemir (Levemir, Novo Nordisk). Insulin detemir is indicated for the treatment of
9 diabetes mellitus, including use with oral hypoglycaemia agents. It is administered via
10 subcutaneous injection.

11 Insulin glargine (Lantus, Sanofi Aventis). Insulin glargine is indicated for the treatment of
12 diabetes mellitus, including use with oral hypoglycaemia agents. It is administered via
13 subcutaneous injection.

4.3.2 **Areas not covered by the guideline**

- 15 1. Diagnosis of type 2 diabetes.
- 16 2. Treatments other than the ones listed in 4.3.1 e–n.

4.4 **Outcome measures**

- 18 1. Efficacy and tolerability of the newer agents for blood glucose control, and their impact
19 on the control of type 2 diabetes including:
 - 20 • changes in blood glucose control
 - 21 • changes in HbA1c levels
 - 22 • frequency and severity of hypoglycaemic episodes
 - 23 • changes in weight control and body mass index.
- 24 2. Impact of the newer agents for blood glucose control on the development of
25 complications associated with type 2 diabetes:
 - 26 • microvascular – retinopathy, nephropathy
 - 27 • macrovascular – heart disease, stroke, peripheral vascular disease.
- 28 3. Any adverse events reported that are considered to be associated with the specified
29 newer agents for blood glucose control.
- 30 4. Resource use.
- 31 5. Health-related quality of life.
- 32 6. Mortality.

4.5 **Economic aspects**

34 Costs will be considered from an NHS and Personal Social Services perspective.

4.6 **Status**

4.6.1 **Scope**

37 This is the final version of the scope.

4.612 Related NICE guidance

- 2 This short guideline will update the NICE standard clinical guideline 'Type 2 diabetes: the
3 management of type 2 diabetes (update)', which will in turn update the following NICE
4 guidance:
- 5 • Guidance on the use of long-acting insulin analogues for the treatment of diabetes –
6 .insulin glargine. NICE technology appraisal guidance 53 (2002).
 - 7 • Guidance on the use of glitazones for the treatment of type 2 diabetes. NICE technology
8 appraisal guidance 63 (2003).
- 9 NICE is also developing the following related guidance:
- 10 • Diabetes in pregnancy: management of diabetes and its complications from pre-
11 conception to the postnatal period. NICE clinical guideline. Publication expected March
12 2008.
 - 13 • Continuous subcutaneous insulin for the treatment of diabetes (review). NICE technology
14 appraisal guidance. Publication expected May 2008.

4.613 Guideline

- 16 The development of the guideline recommendations will begin in May 2008.

5 Further information

- 18 Information on the guideline development process is provided in:
- 19 • 'The guideline development process: an overview for stakeholders, the public and the
20 NHS'
 - 21 • 'Guideline development methods: information for national collaborating centres and
22 guideline developers'
 - 23 • 'Background and overview of the short guidelines programme'
 - 24 • 'The short guideline process – consultation document'.
- 25 These booklets are available as PDF files from the NICE website
26 (www.nice.org.uk/guidelinesprocess). Information on the progress of the guideline will also
27 be available from the website.

Part 3. Scope for clinical guideline 66

2 SCOPE

1 Guideline title

4 Type 2 diabetes: the management of Type 2 diabetes (update).

1.4 Short title

6 Type 2 diabetes (update).

2 Background

8 The National Institute for Health and Clinical Excellence ('NICE' or 'the Institute') has
9 commissioned the National Collaborating Centre for Chronic Conditions to review
10 recent evidence on the management of Type 2 diabetes, and update the existing guidelines:
11 'Clinical guidelines for Type 2 diabetes: diabetic renal disease: prevention and early
12 management'; 'Diabetic retinopathy: early management and screening'; 'Management of
13 blood glucose'; 'Blood pressure management'; and 'Lipids management' (Royal College of
14 General Practitioners, 2002) for use in the NHS in England and Wales. The updated
15 guideline will provide recommendations for good practice that are based on the best
16 available evidence of clinical and cost effectiveness. This guideline will be relevant only to
17 people with Type 2 diabetes, as guidance on the management of Type 1 diabetes is
18 available from the NICE guideline: 'Type 1 diabetes in adults: National clinical guideline for
19 diagnosis and management in primary and secondary care' (2004), developed by the
20 National Collaborating Centre for Chronic Conditions.

21 The Institute's clinical guidelines will support the implementation of National Service
22 Frameworks (NSFs) in those aspects of care where a Framework has been published. The
23 statements in each NSF reflect the evidence that was used at the time the Framework was
24 prepared. The clinical guidelines and technology appraisals published by the Institute after
25 an NSF has been issued will have the effect of updating the Framework.

26 NICE clinical guidelines support the role of healthcare professionals in providing care in
27 partnership with patients, taking account of their individual needs and preferences, and
28 ensuring that patients (and their carers and families, where appropriate) can make informed
29 decisions about their care and treatment.

3 Clinical need for the guideline

31 Type 2 diabetes is a common and chronic disease with a high risk of a number of serious
32 complications. About 1.6 million people in England and Wales are currently diagnosed with
33 diabetes. Type 2 diabetes accounts for more than 85% of these cases and many more
34 people may have Type 2 diabetes that is as yet undiagnosed. It has been estimated that
35 diabetes may be responsible for at least 5% of healthcare expenditure in the UK and up to
36 10% of hospital budgets are used for the care of people with diabetes.

37 Good management of blood-glucose levels, blood pressure and lipid levels is known to
38 prevent or delay the long-term complications of diabetes such as renal (kidney) disease,
39 retinopathy (eye problems), cardiovascular events (for example, heart attack or stroke) and
40 limb amputation.

- 1 Early detection of complications to enable their secondary prevention is important, as is
- 2 effective management of late complications when they occur.

4 The guideline

- 4 The guideline development process is described in detail in two publications which are
- 5 available from the NICE website (see 'Further information'). 'The guideline development
- 6 process: an overview for stakeholders, the public and the NHS' describes how organisations
- 7 can become involved in the development of a guideline. 'The guidelines manual' provides
- 8 advice on the technical aspects of guideline development.
- 9 This document is the scope. It defines exactly what this guideline will (and will not) examine,
- 10 and what the guideline developers will consider.
- 11 The areas that will be addressed by the guideline are described in the following sections.

4.1 Population

4.1.1 Groups that will be covered:

- 14 People with diagnosed Type 2 diabetes.

4.1.2 Groups that will not be covered:

- 16 Pregnant women with problems related to Type 2 diabetes, or gestational diabetes. A
- 17 separate guideline on diabetes in pregnancy is available (date of publication: March 2008).

4.2 Healthcare setting

- 19 The guideline will cover the care of Type 2 diabetes in primary, secondary or tertiary care
- 20 sectors, but will exclude specialist tertiary procedures in areas such as vascular surgery,
- 21 renal medicine, cardiology and ophthalmology.
- 22 This is an NHS guideline; although it will also be relevant to practice within residential and
- 23 nursing homes (care homes), social services and the voluntary sector, it will not make
- 24 recommendations about services exclusive to these sectors.

4.3 Clinical management

- 26 The guideline will include recommendations on the following areas:
- 27 1. Clinical and self-monitoring (including target values) for:
 - 28 a. lipid levels
 - 29 b. blood pressure
 - 30 c. glucose levels.
- 31 2. Pharmacological treatments including those for:
 - 32 a. reducing blood pressure
 - 33 b. correcting abnormal blood-fat profile (dyslipidaemia)
 - 34 c. controlling blood glucose
 - 35 d. preventing vascular disease.
- 36 Note that guideline recommendations will normally fall within licensed indications;
- 37 exceptionally, and only where clearly supported by evidence, use outside a licensed

- 1 indication may be recommended. The guideline will assume that prescribers will use a drug's
- 2 summary of product characteristics to inform their decisions for individual patients.
- 3 3. Non-pharmacological management, including:
- 4 a. diet
- 5 b. self-management education and empowerment, including use of care plans and
- 6 emergency self-management.
- 7 4. The guideline will address the early detection, ongoing management (but not in tertiary
- 8 care) or referral to specialist services, for the following complications:
- 9 a. retinopathy including maculopathy
- 10 b. renal disease
- 11 c. aspects of autonomic neuropathy and painful neuropathy (including erectile
- 12 dysfunction)
- 13 d. depression.
- 14 5. The guideline will use the internationally accepted diagnostic criteria for Type 2 diabetes.
- 15 The evidence base on diagnosis will not be reviewed as part of the guideline
- 16 development.
- 17 6. The guideline will be sensitive to the specific issues affecting, and the clinical needs of,
- 18 different ethnic groups.
- 19 7. Complementary therapies may be considered, if they are already in use in the NHS and
- 20 there is evidence to support their effectiveness.
- 21 8. The guideline will not cover:
- 22 a. prevention and management of foot problems (there is already updated guidance in
- 23 this area: 'Type 2 diabetes: prevention and management of foot problems'. NICE
- 24 clinical guideline no. 10)
- 25 b. primary prevention of Type 2 diabetes or screening
- 26 c. those problems which do not arise primarily from diabetes in particular patient groups
- 27 who may also have diabetes.

4.4 Status

4.4.1 Scope

- 30 This is the final scope.
- 31 1. The guideline will incorporate the following NICE technology appraisal:
 - 32 a. inhaled insulin for the treatment of diabetes (Types 1 and 2) (date of publication:
 - 33 December 2006).
 - 34 2. The guideline will update the following NICE technology appraisals, but only in relation to
 - 35 Type 2 diabetes:
 - 36 a. Guidance on the use of long-acting insulin analogues for the treatment of diabetes –
 - 37 insulin glargine. NICE technology appraisal guidance no. 53 (2002)
 - 38 3. Guidance on the use of patient-education models for diabetes. NICE technology
 - 39 appraisal guidance no. 60 (2003)
 - 40 a. Guidance on the use of glitazones for the treatment of Type 2 diabetes. NICE
 - 41 technology appraisal guidance no. 63 (2003).
 - 42 4. Related NICE public health guidance:
 - 43 a. Physical activity guidance for the Highways Agency, Local Authorities, primary care,
 - 44 pharmacists, health visitors and community nurses, schools, workplaces, the leisure
 - 45 and fitness industry and sports clubs. Public health programme guidance (date of
 - 46 publication: September 2007)

- 1 b. Smoking cessation services, including the use of pharmacotherapies, in primary care,
2 pharmacies, local authorities and workplaces, with particular reference to manual
3 working groups, pregnant smokers and hard to reach communities. Public health
4 programme guidance (date of publication: February 2008).
- 5 5. Related NICE clinical guidelines:
- 6 a. Cardiovascular risk assessment: the modification of blood lipids for the primary and
7 secondary prevention of cardiovascular disease (expected date of publication: May
8 2008)
- 9 b. Diabetes in pregnancy: management of diabetes and its complications from pre-
10 conception to the postnatal period (date of publication: March 2008)
- 11 c. Hypertension: management of hypertension in adults in primary care (partial update
12 of NICE (partial update of CG18) **NICE clinical guideline no. 34 (2006)**)
- 13 d. Obesity: the prevention, identification, assessment and management of overweight
14 and obesity in adults and children (date of publication: December 2006)
- 15 e. Type 1 diabetes: diagnosis and management of Type 1 diabetes in children, young
16 people and adults NICE clinical guideline no. 15 (2004, expected review date: July
17 2008)
- 18 f. Type 2 diabetes: prevention and management of foot problems. NICE clinical
19 guideline no. 10 (2004).

4.4.2 Development of recommendations

- 21 The development of the guideline recommendations began in June 2006.

5 Further information

23 Information on the guideline development process is provided in:

- 24 • 'The guideline development process: an overview for stakeholders, the public and the
25 NHS'
- 26 • 'The guidelines manual'.

27 These booklets are available as PDF files from the NICE website ([www.nice.org.uk/
28 guidelinesprocess](http://www.nice.org.uk/guidelinesprocess)). Information on the progress of the guideline will also be available from
29 the website.